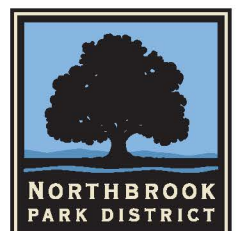




## Annual Comprehensive Financial Report

Northbrook, Illinois  
For the Fiscal Year Ended  
December 31, 2024



**NORTHBROOK PARK DISTRICT, ILLINOIS**

**ANNUAL COMPREHENSIVE FINANCIAL REPORT**

**FOR THE FISCAL YEAR ENDED DECEMBER 31, 2024**

**Prepared by:**

**Division of Administration and Finance**

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## **INTRODUCTORY SECTION**

This section includes miscellaneous data regarding the District including:

- Principal Officials
- Organizational Chart
- Letter of Transmittal
- Certificate of Achievement for Excellence in Financial Reporting

# **NORTHBROOK PARK DISTRICT, ILLINOIS**

## **Principal Officials**

**December 31, 2024**

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### **BOARD OF PARK COMMISSIONERS**

Lisa Chalem, President

Michael Goodman, Vice President

Mary Ann Chambers, Commissioner

Beverly Kumar, Commissioner

Edward Chao, Commissioner

Michael Schyman, Commissioner

David S. Silverman, Commissioner

### **ADMINISTRATIVE**

Chirs Leiner, Executive Director

Greg Baron, Director Golf Operations

James Kim, Director Parks and Properties

Eileen Loftus, Director of Recreation

Michael Tokar, Director of Finance and Technology

Joan Scovic, Director of Marketing and Communications

Wendy Peterson, Executive Assistant

Steve Adams, Attorney



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graph TD
    NR[Northbrook Residents] --> PBC[Park Board of Commissioners]
    PBC --> AD[Administrative Assistant]
    PBC --> EAA[Executive Administrative Assistant]
    PBC --> ED[Executive Director]
    PBC --> AU[Auditor]
    PBC --> AT[Attorney]
    ED --> DGO[Director of Golf Operations]
    ED --> DFT[Director of Finance & Technology]
    ED --> DHRM[Director of Human Resources & Risk Management]
    ED --> DMC[Director of Marketing & Communications]
    ED --> DR[Director of Recreation]
    DGO --> HGP[Head Golf Professional Manager]
    DGO --> GOS[Golf Operations Supervisor]
    DGO --> GOSOS[Golf Operations Supervisor-Outside Services]
    DGO --> GIS[Golf Instruction Supervisor]
    DFT --> BM[Business Manager]
    DFT --> ITM[IT Manager]
    BM --> ACC[Accountant]
    BM --> AS[Accounting Specialist]
    ITM --> SA[Systems Administrator]
    DHRM --> RM[Risk Manager]
    DHRM --> HRG[Human Resources Generalist]
    DHRM --> HRG2[Human Resources Generalist]
    DMC --> MCM[Marketing & Communications Manager]
    DMC --> GDBS[Graphic Design & Brand Specialist]
    DR --> SAR[Superintendent of Arts & Recreation]
    DR --> SCM[Sports Center Manager]
    DR --> SAFF[Superintendent of Athletics & Fitness]
    DR --> OPEN1[OPEN]
    SAR --> YPM[Youth Program Manager]
    SAR --> VPAM[Visual & Performing Arts Manager]
    YPM --> RSECE[Recreation Supervisor Early Childhood]
    YPM --> RSESP[Recreation Supervisor School Age Programs]
    YPM --> LCS[Leisure Center Facility Supervisor]
    LCS --> CSC[Customer Service Coordinator]
    VPAM --> OPEN2[OPEN]
    VPAM --> RSPAP[Recreation Supervisor Performing Arts]
    VPAM --> RM[Recreation Manager]
    SCM --> RSI[Recreation Supervisor Ice Skating]
    RSI --> RSAI[Recreation Supervisor Aquatics & Ice]
    RSAI --> RS[Registration Supervisor]
    RS --> CSC2[Customer Service Coordinator]
    RS --> CSC3[Customer Service Coordinator]
    SAFF --> RSA[Recreation Supervisor Athletics]
    RSA --> RSA2[Recreation Supervisor Athletics]
    RSA2 --> RSA3[Recreation Supervisor Athletics]
    OPEN3[TPAC Manager] --> MSSS[Member Services Supervisor]
    MSSS --> FS[Fitness Supervisor]
  
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May 8, 2025

Board of Commissioners  
Northbrook Park District  
Northbrook, Illinois

To the Honorable Commissioners and the Residents of Northbrook Park District:

The Annual Comprehensive Financial Report of the Northbrook Park District (the District) for the fiscal year ended December 31, 2024 is hereby respectfully and formally submitted. Chapter 70, Section 1205, of the Illinois Compiled Statutes requires that park districts secure a licensed public accountant to perform an annual audit of the financial statements. The independent audit firm of Lauterbach & Amen, LLP, Certified Public Accountants, performed this audit for the fiscal year ended December 31, 2024. Their unmodified opinion on the basic financial statements is presented in this report. The Annual Comprehensive Financial Report is filed with the State Comptroller within six months of the close of the fiscal year. This report was prepared by the District's Finance Division which is responsible for both the accuracy of the presented information and the completeness and fairness of the presentation, including all disclosures. We believe the information, as presented, is accurate in all material aspects. It is presented in a manner designated to fairly set forth the financial position and results of District operations as measured by the financial activity of its various funds and includes all disclosures necessary to enable the reader to gain the maximum understanding of the District's financial affairs.

Management's representations in the financial statements are only as reliable as the underlying information on which they are based. In developing and evaluating the accounting system, consideration is given to the adequacy of internal accounting controls. Internal accounting controls are designed to provide reasonable, but not absolute, assurance regarding the safeguarding of assets against loss from unauthorized use or disposition, reliable financial records for preparing financial statements and maintainable accountability for assets. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived, and the evaluation of costs and benefits requires estimates and judgments by management. All internal control evaluations occur within the above framework. Accounting control is provided to adequately safeguard assets and provide reasonable assurance of proper recording of transactions.

The role of the independent audit, as required by the Illinois Compiled Statutes, is to provide an opinion on the fairness of management's representation in the financial statements. Lauterbach & Amen, LLP, Certified Public Accountants, provides an objective review of the District's financial statements. Their performance of tests and discussion with management provides users of these financial statements a reasonable basis for reliance on the enclosed reports. Their audit standards require a review that will obtain reasonable, rather than absolute, assurance that the financial statements are free of material misstatement. The audit includes examining, on a test basis, evidence supporting the amounts, accounting principles used and significant estimates made by management.

Management's Discussion and Analysis (MD&A), immediately following the independent auditor's report, provides a narrative introduction, overview and analysis of the basic financial statements. The MD&A complements this transmittal letter and the documents should be read in conjunction for greater understanding of the District's finances.



# NORTHBROOK PARK DISTRICT

## The Reporting Entity and Its Services

The District provides recreational services and opportunities primarily to the residents of Northbrook, Illinois. These services include recreational programs, parks management, recreation facility management, capital improvement development and general administration. The District maintains over 500 acres of property.

Located approximately 25 miles northwest of Chicago, the District was established as a separate municipal body by the citizens of Northbrook in 1927. The District operates under a Board-Manager form of government. The Board consists of seven individuals who are elected from the District's residents at large to serve staggered four-year terms. In its more than ninety-five years of service, the District has improved its programs, facilities and recreation services. According to the 2020 census, the population served is approximately 34,058.

As a separate entity from the Village of Northbrook, the District includes all funds of its governmental operations and component units based on financial accountability. The accompanying financial statements include only those funds of the District as there are no other organizations for which it has financial accountability. The District participates in the Illinois Municipal Retirement Fund (IMRF), the Northern Suburban Special Recreation Association (NSSRA) and the Park District Risk Management Agency (PDRMA). Since these organizations are separate government organizations, and because the District does not exercise financial accountability over these agencies, their financial statements are not included in this report. Audited financial statements for these organizations are available upon request from their respective business offices.

The Park Board of Commissioners has the authority, after the first six months of the fiscal year and with a two-thirds approval vote, to make transfers between the various items in any fund in the Appropriation Ordinance. Transfers cannot exceed 10% in the aggregate of the total amount appropriated for the fund or item that is having funds reallocated. The Park Board of Commissioners may amend the Budget and Appropriation Ordinance, but this must be done in accordance with the same procedure followed in the originally adopted ordinance.

Open Public Meetings for budget authorization are held at 7:00pm and are posted and published up to six weeks in advance:

Date	Meeting	Business or Action
December 9, 2024	Committee-of-the-Whole	Board reviewed 2025 Annual Budget
January 13, 2025	Committee-of-the-Whole	Committee discusses Budget & Appropriation Ordinance
January 21, 2025	Public Hearing	Board hears comments from the public
January 21, 2025	Regular Board Meeting	Board considers Budget & Appropriation Ordinance

## Economic Condition and Outlook

Northbrook is among the more affluent communities of the North Shore of Chicago. The Village's local economic base is diverse, combining corporate offices and commercial developments with a wealthy residential base. The District is in suburban Cook County, 25 miles northwest of Chicago, and benefits from ease of access to downtown Chicago. Major corporate entities include Underwriters Laboratories, Inc. and Astellas Pharma. The tax base consists of light industrial (10%), commercial (24%), and residential (66%). Northbrook's unemployment rate at the end of 2024 was 4.3%, comparing favorably to the State of Illinois rate of 5.0%.

Equalized Assessed Value (EAV) for the District's property tax base increased (3.8%) in value and totaled \$3.3 billion for the 2023 tax year. The District's tax rate increased to \$0.420 per \$100 of assessed value compared to \$0.416 in the 2022 tax year. The District's annual property tax extension is limited to the previous year's extension plus the annual change in the All-Urban Consumer Price Index (CPI), not to exceed 5%. The increase in the tax rate reflects the higher percentage decrease in assessed valuation compared to the increase in the consumer price index. Over the past ten years the District has collected approximately 97% of its tax levy as illustrated in the table below.

# NORTHBROOK PARK DISTRICT

Fiscal Year	Tax Year	Tax Extended	Tax Collected	Collection Rate
2015	2014	12,182,604	11,873,724	97.46%
2016	2015	12,297,565	11,822,153	96.13%
2017	2016	10,891,151	10,634,237	97.64%
2018	2017	11,215,423	10,853,552	96.77%
2019	2018	11,962,049	11,618,862	97.13%
2020	2019	12,462,696	11,796,193	94.65%
2021	2020	12,719,905	12,574,281	98.86%
2022	2021	12,686,223	12,475,863	98.34%
2023	2022	13,305,050	13,163,436	98.94%
2024	2023	13,954,988	13,826,568	99.08%
		<b>10-Year Average</b>		<b>97.50%</b>

## Long-Term Planning

The Northbrook Park District adopted a Comprehensive Master Plan (CMP), shaped by the community, on February 22, 2017, to guide facility and program decisions for the next ten years. The original plan process began in Fall 2015 with an extensive inventory and analysis of the District's park and open space assets, indoor facilities and community context along with an analysis of recreation programs and services. Community input was collected from the Board of Commissioners, staff, stakeholders and the community to identify top priorities for investment.

In 2021, the District conducted a Comprehensive Master Plan Update. The process for the updated plan began in spring with revisions to the inventory and analysis from the original plan. The planning process included five key phases:

- Analyze
- Connect
- Envision
- Prioritize
- Implement

The 2021 Comprehensive Master Plan Update was adopted by the Board on March 30, 2022.

## Community Feedback

Community feedback was once again an extremely important part of the process. The District collected extensive input through a statistically-valid community-wide survey, Board of Commissioner Workshops, Staff Workshops, a Community Workshop, stakeholder interviews, an online portal, program assessment, industry trends and the inventory and analysis of current park and open space assets, indoor facilities and community demographics.

## Top Priorities for Investment

The statistically-valid community-wide survey helped identify Priority Investment Ratings for facilities and amenities as well as recreation programs. Facilities and amenities rated by the community as high priorities for investment included outdoor pools, outdoor walking/biking trails, outdoor golf practice range and outdoor golf course. Eight programs were rated as a high priority for investment including: adult general recreation, lap swimming, adult golf lessons, group fitness classes, golf simulators, pickleball, art classes and senior center programming.

In addition to the comprehensive community input received, these priorities were used to update and refine the original CMP through the development of new goals and strategies for the District. These priorities also help inform decision making for the District's Capital Improvement Plan and Annual Budget.

# NORTHBROOK PARK DISTRICT

## Goals and Strategies

The 2021 CMP Update builds on the results and strategies of the original Plan, modifying, adding or removing goals and strategies as a result of the accomplished items, changes in community interest, and/or fiscal changes. The process resulted in six goals:

**Goal 1 Indoor Assets:** Address existing indoor space and recreation facility needs

**Goal 2 Outdoor Assets:** Maintain and update existing outdoor recreation assets to provide quality parks, trails and outdoor facilities

**Goal 3 Acquisition and Development:** Address park and open space level of service gaps and distribution deficiencies

**Goal 4 Program Strategies:** Evaluate and adjust programs and marketing methods to provide high-quality offerings that meet community needs

**Goal 5 Community Outreach:** Build support, trust, communication and awareness within the community

**Goal 6 District Responsibility:** Conduct operations with fiscal responsibility to maintain quality parks, facilities and services in a sustainable fashion, including continued development and partnership opportunities

## Action Plan

Individual strategies to support each goal were developed and purposefully scheduled across an updated five-year Action Plan. This Action Plan acts as a guide to assist the Northbrook Park District with implementing the strategies for the next five years. The Action Plan is a guide for the future of the District and will be evaluated and updated on an annual basis.

## Capital Funding Sources

To fund future capital initiatives, the District reserved \$26.0 million of its unrestricted fund balance at the end of the 2024 fiscal year. In addition to the use of unrestricted reserves, each year the District has access to unrestricted debt capacity of approximately \$154 million but is restricted by the Debt Service Extension Base (DSEB) of approximately \$2.6 million. DSEB fluctuates annually and is the amount that is available annually to pay for future bond issue principal and interest. The District typically issues new debt every one to three years to fund its multi-year Capital Improvement Plan.

## Risk Management

The District is a member of the Park District Risk Management Agency (PDRMA) which operates a comprehensive risk management program. PDRMA provides loss coverage for workers' compensation and property damage claims on a partially self-funded basis. General liability, employment practices and unemployment insurance are completely self-funded. In 2017, the District successfully completed its Loss Control Review and maintained its accreditation. Starting in 2022, the District implemented an annual Risk Management Review replacing the Loss Control Review.

## Pension Benefits

The District participates in the Illinois Municipal Retirement Fund (IMRF), a 414(h) plan and employees may elect to participate in a 457 Retirement Plan as well. The IMRF plan is a two-tiered defined benefit plan with the employee contributing 4.50% of their annual salary. Vesting for Tier 1 and Tier 2 occurs after eight and ten years of service, respectively. The District is responsible for most of the pension costs, and all disability and death benefits. The District's retirement plan was 101.29% funded as of December 31, 2024, up from 100.92% in the previous year. The increase in funding status primarily reflects higher than expected investment returns. The District's pension liability as of December 31, 2023 was calculated using an assumed rate of return of 7.25%. The District's employer rate increased to 2.69% in 2024 compared to 2.05% in 2023.

The District is a trustee of the 457 Plan, a defined contribution plan, which is fully funded by the employees. The District offers no retirement health benefits.

# NORTHBROOK PARK DISTRICT

## Significant Events and Accomplishments

Guided by our Mission of environmental, social and financial stewardship, the District is proud of our accomplishments in 2024.

- Playgrounds – Completed full playground replacements for Greenfield Park, Wescott Park and Williamsburg Square Park
- Illinois Association of Park Districts (IAPD) Awards – Best Green Practices and Citizen Volunteer of the Year
- Golf Range Association of America – Top 50 Public Range – Heritage Oaks Golf Club
- Illinois Department of Natural Resources (IDNR) – Open Space Land Acquisition and Development Grants for Meadowhill Aquatic Center and West Park. Park and Recreational Facility Construction grant for Leisure Center renovation.
- Illinois Park and Recreation Association (IPRA) Awards – Outstanding Special Event for Paint the Prairie and Agency Showcase Marketing Awards.
- Audubon International – Audubon Cooperative Sanctuary Program Recertification – Heritage Oaks Golf Club

Staff members continue to be very active in recreational associations and several staff members gave presentations at the 2024 IAPD/IPRA Soaring to New Heights Conference. Staff members serve on the 2024 IPRA Board, Illinois PGA Tournament Committee and Illinois PGA Foundation Committee. GFOA committee?

## Certificate of Achievement

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Northbrook Park District for its Annual Comprehensive Financial Report for the fiscal year ended December 31, 2023. The District has received this award annually since 1993.

To be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized Annual Comprehensive Financial Report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

The Certificate of Achievement is valid for a period of one year only. The Northbrook Park District believes that our current Annual Comprehensive Financial Report continues to meet the Certificate of Achievement Program requirements and staff plan to submit an application to the GFOA to determine eligibility for another certificate.

## Acknowledgments

This financial report was compiled through the efforts of the Finance Division. The report is prepared one time during the year but would not be possible without the consistent attention to procedures and monitoring of accounts by the District's recreation and administrative staff. The support and involvement of the Park Board of Commissioners is essential to ensure a sound financial environment in which to conduct the operations of the Northbrook Park District.

Respectfully submitted,



Chris Leiner, CPRP  
Secretary, Executive Director



Michael Tokar  
Treasurer, Director of Finance and Technology



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**Northbrook Park District  
Illinois**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

December 31, 2023

*Christopher P. Morrell*

Executive Director/CEO

## **FINANCIAL SECTION**

This section includes:

- Independent Auditor's Report
- Management's Discussion and Analysis
- Basic Financial Statements
- Required Supplementary Information
- Other Supplementary Information
- Supplemental Schedules

## **INDEPENDENT AUDITOR'S REPORT**

This section includes the opinion of the District's independent auditing firm.



## **INDEPENDENT AUDITOR'S REPORT**

May 8, 2025

Members of the Board of Commissioners  
Northbrook Park District  
Northbrook, Illinois

### **Report on the Audit of the Financial Statements**

#### *Opinion*

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Northbrook Park District, Illinois (the District), as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Northbrook Park District, Illinois, as of December 31, 2024, and the respective changes in financial position, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.



### **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison schedules, and supplementary pension and other post-employment benefit (OPEB) schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Northbrook Park District, Illinois' basic financial statements. The other supplementary information and supplemental schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, other supplementary information and supplemental schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated May 8, 2025, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

*Lauterbach & Amen, LLP*  
LAUTERBACH & AMEN, LLP

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

# **Northbrook Park District**

## **Management's Discussion and Analysis**

The following Management Discussion and Analysis (MD&A) provides an introduction to the financial performance and statements of the Northbrook Park District (the District) for the fiscal year ended December 31, 2024. The MD&A is designed to assist the reader by focusing on significant issues; provide an overview of the District's financial activity; identify material deviation from the financial plan; identify individual fund issues or concerns; and identifying changes in the District's financial position and its ability to address challenges in subsequent years.

Since the MD&A is designed to focus on current activities, resulting changes and current known facts, it should be read in conjunction with the brief transmittal letter, the financial statements and accompanying notes to those statements included in this section.

The accompanying financial statements implement financial reporting requirements including government-wide and by major fund. This allows the user to address relevant questions, to broaden a basis for comparison and to enhance the District's accountability.

The Northbrook Park District was established in 1927 to provide recreation activities and facilities for the residents of Northbrook, Cook County, Illinois. The seven-member, elected Board of Commissioners serve four-year staggered terms and establish policy, strategic direction and governing ordinances.

### **Financial Highlights For Fiscal Year 2024**

- Net Position (total assets/deferred outflows minus total liabilities/deferred inflows) of the District totaled \$128.7 millions as of December 31, 2024. Of this amount, \$100.2 million is invested in capital assets, \$1.8 million is restricted for special levies, and \$26.6 million is unrestricted and may be used to meet the general obligations of the District.
- Property tax revenue increased \$500,387, or 3.8%, compared to the previous fiscal period. The increase is primarily due to higher taxes levied for general and recreation funds.
- Interest income decreased \$25,216 to \$1,264,986. The decrease primarily driven by a lower interest rate environment compared to 2023.
- User fees or "Charges for Services" increased \$1.7 million, or 13.2%, to \$14.6 million compared to \$12.9 million in the previous fiscal year. The increase in revenue primarily reflects increases in the Recreation Division (Adventure Campus, Summer Camps and Athletics) and record operating revenues in the Golf Division.
- The District's assigned future capital projects fund balance totaled \$23.1 million, in addition to \$3.0 million that is not assigned as of December 31, 2024. These funds totaling \$26.1 million will be an important funding source for the capital projects identified within the 2021 Comprehensive Master Plan Update.

### **Overview**

The MD&A is intended to serve as an introduction to the District's basic financial statements. The Northbrook Park District's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report contains other supplementary information in addition to the basic financial statements. These components are described below.

## **Government-Wide Financial Statements**

The government-wide financial statements are designed to emulate the corporate sector in that all governmental and business-type activities are consolidated into columns which add to a total for the Primary Government. These statements combine and consolidate the governmental funds' current financial resources with capital assets and long-term obligations using the accrual basis of accounting and economic resources measurement focus. The government-wide financial statements include a Statement of Net Position and a Statement of Activities.

The Statement of Net Position presents the District's assets/deferred outflows and liabilities/deferred inflows, with the difference reported as net position. Over time, a change in net position is an indicator of the improvement (an increase) or deterioration (a decrease) in the District's financial condition.

The Statement of Activities presents the revenues and expenses of the District. The difference between these is the change in net position for the year. The costs of various activities supported by the District's general taxes and other resources is intended to summarize and simplify the user's analysis of the cost of various governmental services and subsidy to various fees for service activities.

The Governmental Activities in the Statement of Activities reflect the District's basic services, including general government, funded by real estate taxes. The Recreation activities reflect fees for service operations including recreation programs and golf, where the fee for services typically covers much of the cost of operation, including depreciation.

## **Fund Financial Statements**

Traditional users of governmental financial statements will find the Governmental Fund Financial Statements presentation more familiar. A fund is a grouping used to maintain control over resources that are segregated for specific activities or objectives. Major Funds are reported separately along with the Special Recreation Fund.

Governmental Funds are presented in the fund financial statements and encompass the same functions reported as governmental activities in the government wide financial statements. The focus is different with fund statements providing a distinctive view of the District's governmental funds. These statements report short-term fiscal accountability with spendable resources and balances of spendable resources at the end of the year. This information may be useful in evaluating the District's short-term financing requirements.

Since the focus of the government-wide financial statements are longer term, comparisons between the governmental funds and government-wide may provide insight to the long-term impact of near term financial decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate the comparison between governmental funds and the Statement of Net Position.

Although the District internally maintains eleven individual governmental funds, information on three major funds and one nonmajor fund is presented separately in the governmental fund balance sheet and in the statement of revenues, expenditures and changes in fund balances.

The three major funds are General, Recreation and Debt Service funds. Activity from any other governmental fund is combined into the General Fund, with the exception of the Special Recreation Fund.

The District adopts an annual appropriated budget for all its funds. Budgetary comparison schedules are included in the basic financial statements found later in this report. These statements demonstrate compliance with the District's adopted annual appropriated budget.

Basic governmental fund financial statements can be found immediately following the government-wide statements. The District does not maintain proprietary or fiduciary funds.

## Notes to the Financial Statements

The notes provide additional information that is essential to understanding data provided in the government-wide and fund financial statements.

### Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the District's IMRF employee pension obligations, as well as budgetary compliance schedules for the General Fund and the Recreation Fund, a major Special Revenue Fund.

### Government-Wide Financial Analysis

The District's Net Position over time may serve as a useful indicator of a government's financial position. The following table presents a condensed summary of the District's Net Position as of December 31, 2024 and December 31, 2023:

Net Position	December 31, 2024	December 31, 2023
Current and Other Assets	\$47,591,077	\$44,076,723
Capital Assets	112,847,510	113,481,889
Total Assets	160,438,587	157,558,612
Deferred Outflows of Resources	1,133,850	2,440,483
Total Assets & Deferred Outflows of Resources	161,572,437	159,999,095
Long-Term Debt	12,056,597	13,068,226
Other Liabilities	5,682,402	5,686,895
Total Liabilities	17,738,999	18,755,121
Deferred Inflows of Resources	15,143,891	14,563,981
Total Liabilities & Deferred Inflows of Resources	32,882,890	33,319,102
Net Position		
Net Investment in Capital Assets	100,227,254	98,880,319
Restricted	1,823,509	1,694,946
Unrestricted	26,638,784	26,104,728
Total Net Position	128,689,547	126,679,993

The District's assets/deferred outflows exceeded liabilities/deferred inflows by \$128.7 million at December 31, 2024. By far the largest portion of the District's net position (77.9%) reflects its investment in capital assets (e.g. land, construction in progress, buildings and improvements, land improvements, vehicles and equipment, and subscription assets - software); less any related debt used to acquire those assets that is still outstanding. The District uses these capital assets to provide services to its residents; consequently, these assets are not available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the District's net position (1.4%) represents resources that are subject to external restrictions on how they may be used. The remaining balance is unrestricted (20.7%) and may be used to meet the District's ongoing obligations to residents and creditors.

The following table presents a condensed summary of the District's Changes in Net Position as of December 31, 2024 and December 31, 2023:

Changes in Net Position	December 31, 2024	December 31, 2023
<b>Revenue:</b>		
Charges for Services	\$14,583,367	\$12,886,713
Capital and Operating Grants	1,570,600	446,883
Property Taxes	13,663,823	13,163,436
Replacement Taxes	364,380	620,822
Interest Income	1,264,986	1,290,202
Other	403,664	422,841
<b>Total Revenue</b>	<b>31,850,820</b>	<b>28,830,897</b>
<b>Expenses:</b>		
General Government	11,890,594	8,879,609
Recreation	17,542,461	14,067,557
Interest on LT Debt	408,211	473,525
<b>Total Expenses</b>	<b>29,841,266</b>	<b>23,420,691</b>
<b>Change in Net Position</b>	<b>2,009,554</b>	<b>5,410,206</b>
<b>Net Position - Beginning</b>	<b>126,679,993</b>	<b>121,269,787</b>
<b>Net Position - Ending</b>	<b>128,689,547</b>	<b>126,679,993</b>

Total revenue increased 10.5% or \$3.0 million to \$31.9 million for the fiscal year ended December 31, 2024. The increase in revenue reflects strong operating performance for the Recreation and Golf Operations Divisions. Revenue was also favorably impacted by significantly higher capital and operating grants revenue.

Property tax revenue increased 3.8% or \$500,387 compared to the previous year. The District increased the tax levy for the Recreation Fund based on the levy process evaluation. Property taxes fund governmental activities including but not limited to the District's contributions to the Illinois Municipal Retirement Fund, Social Security, Audit and Special Revenue Funds.

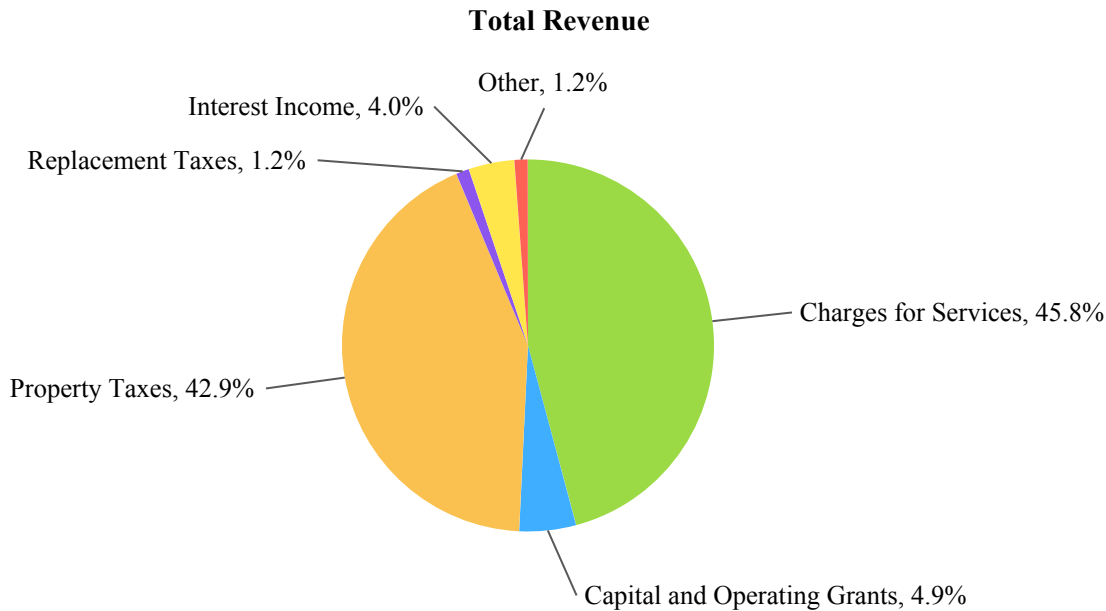
Because the District does not receive all funding through property tax revenue it must also charge a fee for programs and services that it provides to its residents to cover all costs associated with the program offerings. Pricing for programs and services is evaluated each year during preparation of the following fiscal year budget.

Charges for services accounted for 45.8% of total revenue and increased 13.2% or \$1.7 million compared to the previous fiscal year. The increase in revenue primarily reflects increases in recreation programs, mostly from Adventure Campus and Summer Camps. In 2024, Golf Operations also contributed strong revenue increases compared to the prior year totals.

Interest income decreased \$25,216 driven by a lower trending interest rate environment.

Other revenue decreased \$19,177 to \$403,664, primarily due to lower impact fees collected in 2024.

The chart that follows summarizes the major revenue sources of the District for the fiscal year ended December 31, 2024.



The total cost of providing programs and services was \$29.8 million. General government expense accounted for 39.8% of total expenses or \$11.9 million. These expenses include administrative and park maintenance services needed to support all District operations including recreational programs and services, as well as \$1.6 million in depreciation expense. Recreation expenses include direct costs associated with providing recreational programs and operational costs for both golf courses, as well as \$3.7 million in depreciation expense. Recreation expenses comprised 58.8% of the total expenses or \$17.5 million.

**Governmental Activities**

The District’s net position increased \$2.0 million for the fiscal year ended December 31, 2024. Entity-wide performance was affected by the following factors:

- Recreation and Golf Operations Division revenue totaled \$14.7 million, increasing \$1.7 million compared to the previous fiscal year. Recreation program fees increased to \$5.6 million in 2024 compared to \$5.1 million in 2023. Before/After School and Summer Camp program fees increased significantly in 2024.
- Expenses within the Recreation and Golf Operations Division totaled \$16.4 million increasing \$2.2 million compared to the previous fiscal year. Recreation personnel costs increased as the District hired staff to support higher demand for programs.
- Revenue for the Golf Operations Division totaled \$5.3 million compared to \$4.6 million in the previous year. The Division also had a record year in terms of revenue and total number of rounds played. Total golf rounds increased from 85,986 to 94,969.



## **Financial Analysis of the District's Funds**

### **Governmental Funds**

The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. Unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. For the fiscal year ended December 31, 2024, the Northbrook Park District's governmental funds reported a combined ending fund balance of \$27.5 million, representing an increase of \$1.8 million from the previous fiscal period. It should be noted that the District's fund balance can fluctuate significantly in years when the District issues roll-over debt, or in years with significant capital spending.

The General, Recreation and Debt Service funds are the primary operating or major funds of the District. The General Fund, as a major fund, also includes the activity of the following sub-funds: Museum, Paving & Lighting, Social Security, Illinois Municipal Retirement Fund, Liability, and Audit. The fund balance for the General Fund increased \$2.1 million to \$27.0 million. Of this total, the District assigned \$23.1 million to help fund future capital improvements including those identified in the 2021 Comprehensive Master Plan Update. The remaining \$3.0 million is unassigned. The increase in fund balance is primarily due to an increase in grant, and property tax revenues increasing by \$1.1 million, and \$0.4 million respectively.

At the end of each fiscal year, the fund balance for the Recreation Fund is transferred to the General fund. The transfer from Recreation was \$4.9 million for the current fiscal year.

The Debt Service fund balance decreased from \$26,242 to \$— . This decrease was largely due to a decrease in property tax revenue by \$19,223, and an increase in debt service expenditures by \$52,401.

The District's only nonmajor fund is its Special Recreation Fund, which captures the financial activity relative to its participation within the North Suburban Special Recreation Association. The fund balance at the end of the fiscal year decreased \$236,323 to \$427,306. The Americans with Disabilities Act (ADA) initiatives that provide accessibility features to park amenities and facilities are budgeted and funded each year through this fund.

### **Fund Budgetary Variances**

The Northbrook Park District approved the budget and appropriations amounts at the January 23, 2024 Regular Board Meeting. No budget amendments were made during the 2024 fiscal year.

The General Fund, reported as a major fund, contains activity for public liability insurance, museum, paving and lighting, social security, employee retirement, audit, and repair and improvements. Total revenue in the General Fund was higher than budgeted. Actual revenues were \$11.4 million compared to budgeted revenue of \$8.8 million. The increase in revenue primarily reflects favorable to budget property taxes, investment income and miscellaneous grant revenues.

General Fund Property tax revenue were 3.9% or \$295,109 higher than the 2024 budget. Property tax collection can fluctuate from year to year depending on various factors including the volume of refunds processed each year.

Expenditures in the General Fund totaled \$14.3 million and were \$1.3 million under budget. Capital outlay was under budget by \$0.8 million and represented the largest budget variance. The variance in capital outlay resulted from lower expenditures compared to budget due to favorable bids and some projects being deferred to the following year.

## **Capital Assets and Debt Administration**

### **Capital Assets**

The Northbrook Park District's investment in capital assets, net of depreciation at December 31, 2024 totaled \$112.8 million. Capital assets decreased \$0.6 million or 0.6% compared to the prior fiscal year. Capital investments are guided by the District's Capital Improvement Plan and budget approval process. Throughout 2024, the District completed several capital improvements including Greenfield Park renovation, Wescott Park playground replacement and Williamsburg Square Park renovation.

Construction in-progress in 2024 primarily consists of Meadowhill Aquatic Center Renovation. The project is expected to be completed in 2025.

Depreciation expense for the fiscal year ended December 31, 2024 totaled approximately \$5.2 million. Accumulated depreciation as of December 31, 2024, totaled \$54.3 million.

It should be noted that not all project expenditures are capitalized, as they must meet the District's requirements of a capitalized asset.

Capital Assets - Net of Depreciation (In Thousands)	December 31, 2024	December 31, 2023	Increase/ (Decrease)	% Increase/ (Decrease)
Land	\$50,289	\$50,289	\$0	0.0%
Construction-in-Progress	2,189	263	1,926	732.3%
Buildings and Improvements	39,108	43,018	(3,910)	(9.1%)
Land Improvements	16,964	15,861	1,103	7.0%
Vehicles and Equipment	4,106	3,938	168	4.3%
Subscription Assets - Software	191	112	79	70.5%
Total Net Capital Assets	112,847	113,481	(634)	(0.6%)

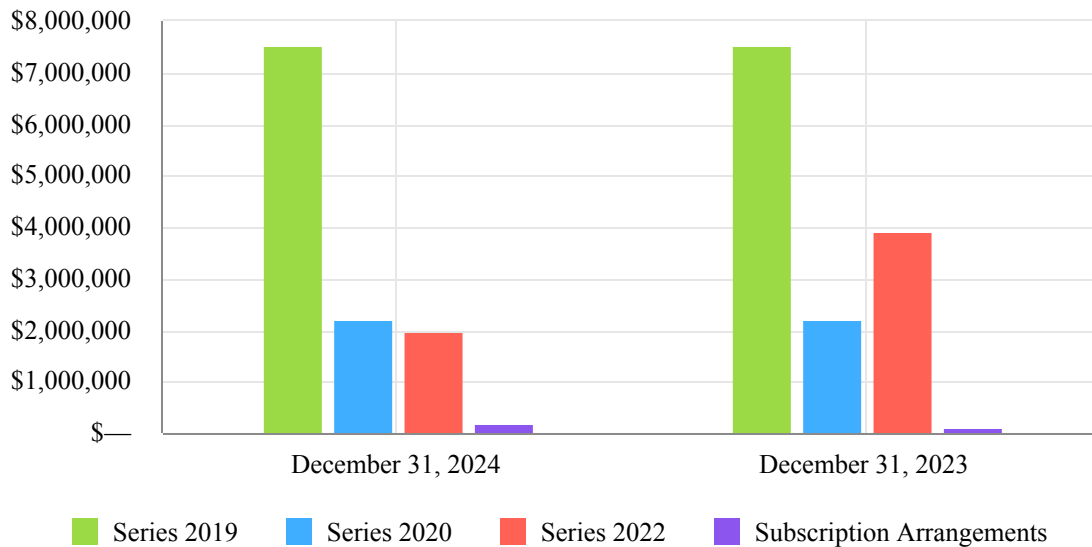
Detailed financial activity on Capital Assets may be obtained from Note 3, Capital Assets.

### **Debt Administration**

The District had \$11.7 million in general obligation limited tax park bonds outstanding and \$197,207 in subscription arrangements payable as of December 31, 2024. Total debt reflects three outstanding bond issues and one subscription arrangement.

There was new debt issuance in the current year. More information on the District's long-term debt can be found in Note 3, Long Term Debt.

Moody's Investor Services reviewed and assigned a rating of Aaa to the General Obligation Limited Tax Park Bonds, Series 2022. Northbrook became the first park district in Illinois to be Aaa rated in 2007.



### **Economic Factors**

Through conservative efforts to build reserves and careful financial planning, the District’s financial position continues to remain strong today. Prudent financial planning is necessary to ensure program offerings are cost effective and managed within the District’s budget. With the Park Board of Commissioner’s commitment to maintaining reserves and leading with careful planning for future expansion, the District will continue to serve the community with excellent programs, facilities and services.

At the time these financial statements were prepared and audited, the District was not aware of any existing circumstances that would adversely affect its financial health in the near future.

### **Contacting the District’s Financial Management**

This financial report is designed to provide our residents and customers with a general overview of the District’s finances and to demonstrate the District’s commitment to public accountability. If you have any questions or comments about this report or would like to request additional financial information, please contact the Administration and Finance Division, Northbrook Park District, 545 Academy Drive, Northbrook, Illinois 60062. This report can also be found on the District’s web site at [www.nbparks.org](http://www.nbparks.org) under About on the Plans and Reports page.

## **BASIC FINANCIAL STATEMENTS**

The basic financial Statements include integrated sets of financial statements as required by the GASB. The sets of statements include:

- Government-Wide Financial Statements
- Fund Financial Statements

### **Governmental Funds**

In addition, the notes to the financial statements are included to provide information that is essential to a user's understanding of the basic financial statements.

**NORTHBROOK PARK DISTRICT, ILLINOIS**

**Statement of Net Position**

**December 31, 2024**

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**NORTHBROOK PARK DISTRICT, ILLINOIS**

**Statement of Net Position**

**December 31, 2024**

	<u>Governmental Activities</u>
<b>ASSETS</b>	
Current Assets	
Cash and Investments	\$ 29,598,393
Receivables - Net of Allowances	16,488,789
Due from Other Governments	769,960
Inventories	107,641
Prepays	106,092
Total Current Assets	<u>47,070,875</u>
Noncurrent Assets	
Capital Assets	
Nondepreciable	52,477,787
Depreciable/Amortizable	114,679,615
Accumulated Depreciation/Amortization	<u>(54,309,892)</u>
Total Capital Assets	112,847,510
Other Assets	
Net Pension Asset - IMRF	<u>520,202</u>
Total Noncurrent Assets	<u>113,367,712</u>
Total Assets	160,438,587
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Deferred Items - IMRF	<u>1,133,850</u>
Total Assets and Deferred Outflows of Resources	<u>161,572,437</u>

The notes to the financial statements are an integral part of this statement.

	<u>Governmental Activities</u>
<b>LIABILITIES</b>	
Current Liabilities	
Accounts Payable	\$ 1,491,595
Accrued Payroll	222,483
Other Payables	2,763,568
Accrued Interest Payable	36,806
Current Portion of Long-Term Debt	1,167,950
Total Current Liabilities	<u>5,682,402</u>
Noncurrent Liabilities	
Compensated Absences Payable	327,519
Total OPEB Liability - RBP	190,784
General Obligation Bonds Payable - Net	11,458,049
Subscription Arrangements	80,245
Total Noncurrent Liabilities	<u>12,056,597</u>
Total Liabilities	<u>17,738,999</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Property Taxes	14,964,000
Service Concession Arrangements	176,734
Deferred Items - IMRF	3,157
Total Deferred Inflows of Resources	<u>15,143,891</u>
Total Liabilities and Deferred Inflows of Resources	<u>32,882,890</u>
<b>NET POSITION</b>	
Net Investment in Capital Assets	100,227,254
Restricted	
Property Tax Levies	
Audit	8,170
Liability Insurance	242,585
Illinois Municipal Retirement	801,891
Social Security	107,570
Paving and Lighting	191,237
Museum	44,750
Special Recreation	427,306
Unrestricted	<u>26,638,784</u>
Total Net Position	<u>128,689,547</u>

The notes to the financial statements are an integral part of this statement.

# NORTHBROOK PARK DISTRICT, ILLINOIS

## Statement of Activities

For the Fiscal Year Ended December 31, 2024

		Program Revenues			Net (Expenses)/ Revenues
		Charges for Services	Operating Grants/ Contributions	Capital Grants/ Contributions	
	Expenses				
Governmental Activities					
General Government	\$ 11,890,594	—	—	—	(11,890,594)
Recreation	17,542,461	14,583,367	9,600	1,561,000	(1,388,494)
Interest on Long-Term Debt	408,211	—	—	—	(408,211)
Total Governmental Activities	29,841,266	14,583,367	9,600	1,561,000	(13,687,299)

### General Revenues

#### Taxes

Property Taxes 13,663,823

#### Intergovernmental - Unrestricted

Replacement Taxes 364,380

Interest 1,264,986

Miscellaneous 403,664

15,696,853

Change in Net Position 2,009,554

Net Position - Beginning 126,679,993

Net Position - Ending 128,689,547

The notes to the financial statements are an integral part of this statement.



**NORTHBROOK PARK DISTRICT, ILLINOIS**

**Balance Sheet - Governmental Funds**

**December 31, 2024**

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# **NORTHBROOK PARK DISTRICT, ILLINOIS**

## **Balance Sheet - Governmental Funds**

**December 31, 2024**

	<u>General</u>
<b>ASSETS</b>	
Cash and Investments	\$ 27,432,077
Receivables - Net of Allowances	
Taxes	8,298,000
Accounts	18,094
Service Concession Arrangements	—
Due from Other Governments	769,960
Due from Other Funds	—
Inventories	31,662
Prepays	<u>61,763</u>
 Total Assets	 <u><u>36,611,556</u></u>
<b>LIABILITIES</b>	
Accounts Payable	1,164,818
Accrued Payroll	106,281
Due to Other Funds	—
Other Payables	<u>17,268</u>
Total Liabilities	<u><u>1,288,367</u></u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Property Taxes	8,298,000
Service Concession Arrangements	<u>—</u>
Total Deferred Inflows of Resources	<u><u>8,298,000</u></u>
Total Liabilities and Deferred Inflows of Resources	<u><u>9,586,367</u></u>
<b>FUND BALANCES</b>	
Nonspendable	93,425
Restricted	876,001
Assigned	23,055,763
Unassigned	<u>3,000,000</u>
Total Fund Balances	<u><u>27,025,189</u></u>
 Total Liabilities, Deferred Inflows of Resources and Fund Balances	 <u><u>36,611,556</u></u>

The notes to the financial statements are an integral part of this statement.

Special Revenue Recreation	Debt Service	Nonmajor Special Recreation	Totals
1,700,941	—	465,375	29,598,393
3,050,000	2,616,000	1,000,000	14,964,000
1,300,449	—	—	1,318,543
206,246	—	—	206,246
—	—	—	769,960
—	—	—	—
75,979	—	—	107,641
44,329	—	—	106,092
6,377,944	2,616,000	1,465,375	47,070,875
288,708	—	38,069	1,491,595
116,202	—	—	222,483
—	—	—	—
2,746,300	—	—	2,763,568
3,151,210	—	38,069	4,477,646
3,050,000	2,616,000	1,000,000	14,964,000
176,734	—	—	176,734
3,226,734	2,616,000	1,000,000	15,140,734
6,377,944	2,616,000	1,038,069	19,618,380
120,308	—	—	213,733
—	—	427,306	1,303,307
—	—	—	23,055,763
(120,308)	—	—	2,879,692
—	—	427,306	27,452,495
6,377,944	2,616,000	1,465,375	47,070,875

The notes to the financial statements are an integral part of this statement.

## NORTHBROOK PARK DISTRICT, ILLINOIS

### Reconciliation of the Total Governmental Fund Balance to the Statement of Net Position - Governmental Activities

December 31, 2024

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<b>Total Governmental Fund Balances</b>	<b>\$ 27,452,495</b>
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in Governmental Activities are not financial resources and therefore, are not reported in the funds.	112,847,510
A net pension asset is not considered to represent a financial resources and therefore is not reported in the funds. Net Pension Asset - IMRF	520,202
Deferred outflows (inflows) of resources related to the pensions not reported in the funds. Deferred Items - IMRF	1,130,693
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds. Compensated Absences Payable Total OPEB Liability - RBP General Obligation Bonds Payable - Net Subscription Arrangements Accrued Interest Payable	(409,399) (194,892) (12,423,049) (197,207) (36,806)
<b>Net Position of Governmental Activities</b>	<b><u>128,689,547</u></b>

The notes to the financial statements are an integral part of this statement.

**NORTHBROOK PARK DISTRICT, ILLINOIS**

**Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds  
For the Fiscal Year Ended December 31, 2024**

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# NORTHBROOK PARK DISTRICT, ILLINOIS

## Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds For the Fiscal Year Ended December 31, 2024

	<u>General</u>
Revenues	
Taxes	\$ 7,877,639
Intergovernmental	1,925,380
Charges for Services	
Retail Sales	—
Facility Rentals	—
Recreation Activity	—
Interest	1,253,601
Donations and Miscellaneous	310,945
Total Revenues	<u>11,367,565</u>
Expenditures	
General Government	7,860,387
Recreation	—
Capital Outlay	6,410,408
Debt Service	
Principal Retirement	60,216
Interest and Fiscal Charges	9,491
Total Expenditures	<u>14,340,502</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	<u>(2,972,937)</u>
Other Financing Sources (Uses)	
Debt Issuance	189,829
Transfers In	4,909,097
Transfers Out	(25,755)
	<u>5,073,171</u>
Net Change in Fund Balances	2,100,234
Fund Balances - Beginning	<u>24,924,955</u>
Fund Balances - Ending	<u><u>27,025,189</u></u>

The notes to the financial statements are an integral part of this statement.

Special Revenue Recreation	Debt Service	Nonmajor Special Recreation	Totals
2,978,477	2,408,220	399,487	13,663,823
9,600	—	—	1,934,980
688,277	—	—	688,277
2,048,582	—	—	2,048,582
11,846,508	—	—	11,846,508
11,385	—	—	1,264,986
92,719	—	—	403,664
17,675,548	2,408,220	399,487	31,850,820
—	—	—	7,860,387
12,710,555	—	535,810	13,246,365
—	—	100,000	6,510,408
51,121	1,940,000	—	2,051,337
4,775	520,217	—	534,483
12,766,451	2,460,217	635,810	30,202,980
4,909,097	(51,997)	(236,323)	1,647,840
—	—	—	189,829
—	25,755	—	4,934,852
(4,909,097)	—	—	(4,934,852)
(4,909,097)	25,755	—	189,829
—	(26,242)	(236,323)	1,837,669
—	26,242	663,629	25,614,826
—	—	427,306	27,452,495

The notes to the financial statements are an integral part of this statement.

## NORTHBROOK PARK DISTRICT, ILLINOIS

### Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of the Governmental Funds to the Statement of Activities - Governmental Activities For the Fiscal Year Ended December 31, 2024

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<b>Net Change in Fund Balances - Total Governmental Funds</b>	<b>\$ 1,837,669</b>
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Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

Capital Outlays	5,258,378
Depreciation Expense	(5,248,966)
Disposals - Cost	(3,951,609)
Disposals - Accumulated Depreciation	3,307,818

An addition to a net pension asset is not considered to be an increase in a financial asset in the governmental funds.

Change in Net Pension Asset - IMRF	160,263
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The net effect of deferred outflows (inflows) of resources related to the pensions not reported in the funds.

Change in Deferred Items - IMRF	(1,269,040)
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The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal on long-term debt consumes the current financial resources of the governmental funds.

Change in Compensated Absences	(40,522)
Change in Total OPEB Liability - RBP	(32,217)
Retirement of Debt	1,940,000
Issuance of Debt - Net	(189,829)
Amortization of Bond Premium	119,806
Subscription Arrangements	111,337

Changes to accrued interest on long-term debt in the Statement of Activities does not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.

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6,466

**Changes in Net Position of Governmental Activities**

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**2,009,554**

The notes to the financial statements are an integral part of this statement.



# **NORTHBROOK PARK DISTRICT, ILLINOIS**

## **Notes to the Financial Statements**

**December 31, 2024**

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### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The Northbrook Park District (the District) of Illinois is duly organized and existing under the provisions of the laws of the State of Illinois. The District is operating under the provisions of the Park District Code of the State of Illinois approved July 8, 1947 and under all laws amendatory thereto. The District operates under the commissioner-director form of government. The District provides a variety of recreational facilities, programs and services.

#### **REPORTING ENTITY**

The District is a municipal corporation governed by an elected seven-member Board of Commissioners. The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Blended component units are, in substance, part of the primary government's operations, even though they are legally separate entities. Thus, blended component units are appropriately presented as funds of the primary government. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is both legally and substantively separate from the government. Management has determined that there are no fiduciary component units that are required to be included in the financial statements of the District as pension trust funds and there are no discretely component units to include in the reporting entity.

#### **BASIS OF PRESENTATION**

##### **Government-Wide Statements**

The District's basic financial statements include both government-wide (reporting the District as a whole) and fund financial statements (reporting the District's major funds). The District's recreation and general government services are classified as governmental activities.

In the government-wide Statement of Net Position, the governmental activities are: (a) presented on a consolidated basis, and (b) reported on a full accrual, economic resource basis, which recognizes all long-term assets/deferred outflows and receivables as well as long-term debt/deferred inflows and obligations. The District's net position is reported in three parts: net investment in capital assets, restricted and unrestricted. The District first utilizes restricted resources to finance qualifying activities.

The government-wide Statement of Activities reports both the gross and net cost of each of the District's functions (general government, recreation, etc.). These functions are supported by general government revenues (property taxes, intergovernmental revenues, charges for services, interest, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, which include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment.

The net costs (by function) are normally covered by general revenue (property tax, intergovernmental revenues, charges for services, interest, etc.). The District does not allocate indirect costs. An administrative service fee is charged by the General Fund to the other operating funds, which is recorded as a transfer.

This government-wide focus is more on the sustainability of the District as an entity and the change in the District's net position resulting from the current year's activities.

# **NORTHBROOK PARK DISTRICT, ILLINOIS**

## **Notes to the Financial Statements**

**December 31, 2024**

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### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued**

#### **BASIS OF PRESENTATION - Continued**

##### **Fund Financial Statements**

The financial transactions of the District are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets/deferred outflows, liabilities/deferred inflows, fund equity, revenues and expenditures/expenses. The District's funds are all reported as governmental funds. The emphasis in fund financial statements is on the major funds and nonmajor funds by category are summarized into a single column.

GASB Statement No. 34 sets forth minimum criteria (percentage of the assets/deferred outflows, liabilities/deferred inflows, revenues or expenditures/expenses of either fund category or the governmental funds combined) for the determination of major funds. The District electively added funds, as major funds, which either had debt outstanding or specific community focus. The nonmajor funds are combined in a column in the fund financial statements.

A fund is considered major if it is the primary operating fund of the District or meets the following criteria:

Total assets/deferred outflows, liabilities/deferred inflows, revenues, or expenditures/expenses of that individual governmental fund are at least 10 percent of the corresponding total for governmental funds combined.

The various funds are reported by generic classification within the financial statements. The following fund type is the only one used by the District:

##### **Governmental Funds**

The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the District:

The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the District:

*General Fund* is the general operating fund of the District. It accounts for all revenues and expenditures of the District which are not accounted for in other funds. The General Fund is a major fund.

*Special Revenue Funds* are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. The District maintains two special revenue funds. The Recreation Fund, a major special revenue fund, accounts for revenues and expenditures related to the establishment and maintenance of recreation programs and facilities. Major revenues include restricted property taxes and charges for services.

*Debt Service Fund* is used to account for the accumulation of funds for the periodic payment of principal and interest on general long-term debt. The Debt Service Fund is treated as a major fund and is used to account for, and the payment of, general long-term debt principal and interest.

**Notes to the Financial Statements**

**December 31, 2024**

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**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued**

**MEASUREMENT FOCUS AND BASIS OF ACCOUNTING**

Measurement focus is a term used to describe “which” transactions are recorded within the various financial statements. Basis of accounting refers to “when” transactions are recorded regardless of the measurement focus applied.

**Measurement Focus**

On the government-wide Statement of Net Position and the Statement of Activities, governmental activities are presented using the economic resources measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net position (or cost recovery), and financial position. All assets/deferred outflows and liabilities/deferred inflows (whether current or noncurrent) associated with their activities are reported.

All governmental funds utilize a “current financial resources” measurement focus. Only current financial assets/deferred outflows and liabilities/deferred inflows are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

The accounting objectives of the “economic resources” measurement focus is the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. All assets/deferred outflows, liabilities/deferred inflows (whether current or noncurrent) associated with their activities are reported.

**Basis of Accounting**

In the government-wide Statement of Net Position and Statement of Activities, governmental activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability/deferred inflow is incurred or economic asset used. Revenues, expenses, gains, losses, assets/deferred outflows, and liabilities/deferred inflows resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

In the fund financial statements, governmental funds are presented on the modified accrual basis of accounting. Under this modified accrual basis of accounting, revenues are recognized when “measurable and available.” Measurable means knowing or being able to reasonably estimate the amount. Available means collectible within the current period or within sixty days after year-end. The District recognizes property taxes when they become both measurable and available in accordance with GASB Codification Section P70. A sixty-day availability period is used for revenue recognition for all other governmental fund revenues. Expenditures (including capital outlay) are recorded when the related fund liability is incurred, except for general obligation bond principal and interest which are recognized when due.

In applying the susceptible to accrual concept under the modified accrual basis, those revenues susceptible to accrual are property taxes, interest revenue, and charges for services. All other revenues are not susceptible to accrual because generally they are not measurable until received in cash.

## **NORTHBROOK PARK DISTRICT, ILLINOIS**

### **Notes to the Financial Statements**

**December 31, 2024**

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#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued**

##### **ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY**

###### **Cash and Investments**

For purpose of the Statement of Net Position, the District's cash and cash equivalents are considered to be cash on hand, demand deposits, and cash with fiscal agent.

Investments are generally reported at fair value. Short-term investments are reported at cost, which approximates fair value. For investments, the District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. All of the District's investments are in 2a7-like investment pools that are measured at the net asset value per share determined by the pool.

###### **Interfund Receivables, Payables and Activity**

Interfund activity is reported as loans, services provided, reimbursements or transfers. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Reimbursements are when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers.

###### **Receivables**

In the government-wide financial statements, receivables consist of all revenues earned at year-end and not yet received. Allowances for uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable. Major receivables balances for governmental activities include property taxes.

###### **Prepays/Inventories**

Prepays/inventories are valued at cost, which approximates market, using the first-in/first-out (FIFO) method. The costs of governmental fund-type prepaids/inventories are recorded as expenditures when consumed rather than when purchased. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaids in both the government-wide and fund financial statements.

###### **Deferred Outflows/Inflows of Resources**

Deferred outflow/inflow of resources represents a consumption/acquisition of net assets that applies to a future period and therefore will not be recognized as an outflow of resources (expense)/inflow of resources (revenue) until that future time.

# **NORTHBROOK PARK DISTRICT, ILLINOIS**

## **Notes to the Financial Statements**

**December 31, 2024**

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### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued**

#### **ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY- Continued**

##### **Capital Assets**

Capital assets purchased or acquired with an original cost of more than \$5,000 are reported at historical cost or estimated historical cost. Contributed assets are reported at acquisition value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expenses as incurred.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. General capital assets are long-lived assets of the District as a whole. When purchased, such assets are recorded as expenditures in the governmental funds and capitalized/amortized. The valuation basis for general capital assets are historical cost, or where historical cost is not available, estimated historical cost based on replacement costs.

Depreciation/amortization on all assets is computed and recorded using the straight-line method of depreciation/amortization over the following estimated useful lives:

Buildings and Improvements	7 - 45 Years
Land Improvements	7 - 30 Years
Vehicles and Equipment	7 - 20 Years
Subscription Assets - Software	3 - 5 Years

##### **Compensated Absences**

The District accrues accumulated unpaid vacation and associated employee-related costs when earned (or estimated to be earned) by the employee. In accordance with GASB Statement No. 16, no liability is recorded for nonvesting accumulation rights to receive sick pay benefits. However, a liability is recognized for that portion of accumulated sick leave that is estimated to be taken as “terminal leave” prior to retirement.

All vacation pay is accrued when incurred in the government-wide fund financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

##### **Long-Term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as expenses at the time of issuance.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Bond issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenses at the time of issuance.

## **NORTHBROOK PARK DISTRICT, ILLINOIS**

### **Notes to the Financial Statements**

**December 31, 2024**

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#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued**

##### **ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY - Continued**

###### **Net Position**

In the government-wide financial statements, equity is classified as net position and displayed in three components:

Net Investment in Capital Assets - Consists of capital assets, including restricted capital assets, net of accumulated depreciation/amortization, and reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted - Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.

Unrestricted - All other net position balances that do not meet the definition of “restricted” or “net investment in capital assets.”

###### **Use of Estimates**

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumption that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

#### **NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

##### **BUDGETARY INFORMATION**

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

- The Combined Budget and Appropriation Ordinance is prepared in tentative form by the Board Treasurer and is made available by the Board Secretary for public inspection thirty days prior to final Board action. A Public hearing is held on the tentative Combined Budget and Appropriation Ordinance to obtain taxpayer comments.
- Prior to April 1, the combined annual budget and appropriation is legally enacted through the passage of a Combined Budget and Appropriation Ordinance. All actual expenditures contained herein have been compared to the legally enacted Combined Annual Budget and Appropriation Ordinance.
- After six months of the fiscal year, by two-thirds vote transfer any appropriation item it anticipates to be unexpected to any other appropriation item within the fund.
- All appropriations lapse at fiscal year-end.

## **NORTHBROOK PARK DISTRICT, ILLINOIS**

### **Notes to the Financial Statements**

**December 31, 2024**

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#### **NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY - Continued**

##### **BUDGETARY INFORMATION - Continued**

- Expenditures may exceed appropriations at the sub-object level. Expenditures that exceed individual appropriations at the object level must be approved by the Board of Commissioners as outline above.
- The District does not use the encumbrance method of accounting. Budgetary funds are controlled by an integrated budgetary accounting system in accordance with various legal requirements which govern the District.
- The District legally adopts annual budgets for the all funds. There were no supplementary amendments made to the budget for the current year.

##### **EXCESS OF ACTUAL EXPENDITURES OVER BUDGET IN AN INDIVIDUAL FUND**

The following fund had an excess of actual expenditures over budget as of the date of this report:

<u>Fund</u>	<u>Excess</u>
Special Recreation	\$ 36,009

#### **NOTE 3 - DETAIL NOTES ON ALL FUNDS**

##### **DEPOSITS AND INVESTMENTS**

The District maintains a cash and investment pool that is available for use by all funds. Each fund type's portion of this pool is displayed on the combined balance sheet as "cash and investments." In addition, investments are separately held by several of the District's funds.

Permitted Deposits and Investments - Statutes authorize the District to make deposits/invest in commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. Agencies, obligations of States and their political subdivisions, credit union shares, repurchase agreements, commercial paper rated within the three highest classifications by at least two standard rating services, the Illinois Park District Liquid Asset Fund, and the Illinois Public Reserves Investment Management Trust.

The Illinois Park District Liquid Asset Fund is an investment pool managed by the Illinois Trust's Board of trustees, which allows governments within the State to pool their funds for investment purposes. The Illinois Park District Liquid Asset Fund allows Illinois park districts, forest preserves and joint recreational programs to pool their funds for investment purposes. The Illinois Park District Liquid Asset Fund is not registered with the SEC as an Investment Company. Investments in the Illinois Park District Liquid Asset Fund are valued at the share price, the price for which the investment could be sold.

The Illinois Public Reserves Investment Management Trust (IPRIME) is an investment opportunity and cash management service for Illinois Municipal Treasurers acting on behalf of counties, townships, cities, towns, villages, special road districts, public water supply districts, fire protection districts, drainage districts, levee districts, sewer districts, housing authorities, and all other political corporations or subdivisions of the State of Illinois. Participation in IPRIME is voluntary. IPRIME is not registered with the SEC as an Investment Company. Investments in IPRIME are valued at the share price, the price for which the investment could be sold.

## NORTHBROOK PARK DISTRICT, ILLINOIS

### Notes to the Financial Statements

December 31, 2024

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#### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

##### DEPOSITS AND INVESTMENTS - Continued

*Deposits.* At year-end, the carrying amount of the District's deposits totaled \$14,531,506 and the bank balances totaled \$14,526,556. Additionally, at year-end, the District has \$6,256 invested in the Illinois Park District Liquid Asset Fund, which has an average maturity of less than one year and \$15,060,631 invested in the IPRIME, which has an average maturity of less than one year.

*Interest Rate Risk.* Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The District's investment policy limits interest rate risk by structuring the portfolio so that the securities mature concurrent with cash needs to meet anticipated demands. Furthermore, since all possible cash demands cannot be anticipated, the portfolio should consist largely of securities with active secondary or resale markets.

*Credit Risk.* Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The District's investment policy further limits investment instruments as follows:

- Bonds, notes, certificates of indebtedness, treasury bills or other securities which are guaranteed by the full faith and credit of the United States as to principal and interest.
- Bonds, notes, debentures or similar obligations of the United States of America or its agencies.
- Interest bearing accounts, certificates of deposit or interest-bearing time deposits or any other investment constituting direct obligations of any bank as defined by the Illinois Banking Act.
- Investments in "derivative securities" are not permitted.
- Additional investments may be added as changes to the statutes occur.

At year-end, the District's investments in the Illinois Park District Liquid Asset Fund and IPRIME were both rated AAAM by Standard and Poor's.

*Concentration Risk.* This is risk of loss attributed to the magnitude of the District's investment in a single issuer. The District's investment policy attempts to diversify the investment portfolio as follows:

- Limiting investments to avoid over concentration in securities from a specific issuer or business sector (excluding U.S. Treasury securities),
- Limiting investment in securities that have higher credit risks,
- Investing in securities with varying maturities, and
- Continually investing a portion of the portfolio in readily available funds such as local government investment pools, money market funds or overnight repurchase agreements to ensure that appropriate liquidity is maintained in order to meet ongoing obligations.

At year-end, the District does not have any investments over 5 percent of the total cash and investment portfolio (other than investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments).



**NORTHBROOK PARK DISTRICT, ILLINOIS**

**Notes to the Financial Statements**  
**December 31, 2024**

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**NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued**

**DEPOSITS AND INVESTMENTS - Continued**

*Custodial Credit Risk.* In the case of deposits, this is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District's investment policy states that deposits in excess of the Federal insured amount are to be collateralized to the extent of 102% and evidenced by an approved written agreement. At year-end, the entire amount of the bank balance of deposits was covered by collateral, federal depository or equivalent insurance.

For an investment, this is the risk that in the event of the failure of the counterparty, the District will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The District's investment policy states that all investment securities purchased by the District shall be held in safekeeping by a third party. At year-end, the District's investments in the Illinois Park District Liquid Asset Fund and IPRIME are not subject to custodial credit risk.

**PROPERTY TAXES**

Property taxes for 2023 attach as an enforceable lien on January 1, on property values assessed as of the same date. Taxes are levied by December of the subsequent fiscal year (by passage of a Tax Levy Ordinance). Tax bills are prepared by the County and are payable in two installments on or about March 1 and August 1. The County collects such taxes and remits them periodically.

**INTERFUND TRANSFERS**

Interfund transfers for the year consisted of the following:

Transfers In	Transfers Out	Amount
General	Recreation	\$ 4,909,097 (1)
Debt Service	General	<u>25,755 (2)</u>
		<u><u>4,934,852</u></u>

Transfers are used to (1) move remaining fund balance in the Recreation Fund to the General Fund as of December 31, 2024 in order for future spending, and (2) move funds from the General Fund to cover deficit fund balances.

**NORTHBROOK PARK DISTRICT, ILLINOIS****Notes to the Financial Statements****December 31, 2024****NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued****CAPITAL ASSETS****Governmental Activities**

Governmental capital asset activity for the year was as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
Nondepreciable Capital Assets				
Land	\$ 50,289,129	—	—	50,289,129
Construction in Progress	263,434	1,980,981	55,757	2,188,658
	<u>50,552,563</u>	<u>1,980,981</u>	<u>55,757</u>	<u>52,477,787</u>
Depreciable/Amortizable Capital Assets				
Buildings and Improvements	66,636,724	—	1,853,818	64,782,906
Land Improvements	32,778,592	2,139,311	—	34,917,903
Vehicles and Equipment	15,714,708	1,004,014	2,097,791	14,620,931
Subscription Assets - Software	168,046	189,829	—	357,875
	<u>115,298,070</u>	<u>3,333,154</u>	<u>3,951,609</u>	<u>114,679,615</u>
Less Accumulated Depreciation/Amortization				
Buildings and Improvements	23,618,863	3,430,698	1,374,585	25,674,976
Land Improvements	16,917,118	1,036,545	—	17,953,663
Vehicles and Equipment	11,776,746	671,048	1,933,233	10,514,561
Subscription Assets - Software	56,017	110,675	—	166,692
	<u>52,368,744</u>	<u>5,248,966</u>	<u>3,307,818</u>	<u>54,309,892</u>
Total Net Depreciable /Amortizable Capital Assets	<u>62,929,326</u>	<u>(1,915,812)</u>	<u>643,791</u>	<u>60,369,723</u>
Total Net Capital Assets	<u>113,481,889</u>	<u>65,169</u>	<u>699,548</u>	<u>112,847,510</u>

Depreciation expense was charged to governmental activities as follows:

General Government	\$ 1,596,661
Recreation	<u>3,652,305</u>
	<u>5,248,966</u>

# **NORTHBROOK PARK DISTRICT, ILLINOIS**

## **Notes to the Financial Statements**

**December 31, 2024**

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### **NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued**

#### **SERVICE CONCESSION ARRANGEMENT WITH OPEN KITCHEN**

In accordance with the agreement between the District and a management company dated December 14, 2019, the management company agrees to provide quality food and beverage services for the Golf Facilities of the District's golf course. In return, the management company makes installment payments to the District. Beginning September 2021, the management company must pay \$35,000 for the first year in equal monthly payments of \$2,917 with an annual license fee increase of 10% until the initial lease term completion in 2026. Both parties may agree to renew this Agreement for two additional one-year terms with the same annual increase of 10%. At year-end, in the Recreation Fund the District reports a service concession arrangement receivable of \$206,246 and reports a deferred inflow of resources of \$176,734.

As of December 31, 2024, the District received a total of \$48,200 in revenue from the management company.

#### **LONG-TERM DEBT**

##### **General Obligation Bonds**

Issue	Beginning Balances	Issuances	Retirements	Ending Balances
General Obligation Limited Tax Park Bonds of 2019, \$9,435,000 due in annual installments of \$725,000 to \$1,900,000 through December 1, 2035 plus interest from 3.25% to 4.00%.	\$ 7,535,000	—	—	7,535,000
General Obligation Limited Tax Park Bonds of 2020, \$5,875,000 due in annual installments of \$270,000 to \$1,850,000 through December 1, 2029 plus interest at 3.00%.	2,230,000	—	—	2,230,000
General Obligation Limited Tax Park Bonds of 2022, \$7,500,000 due in annual installments of \$965,000 to \$1,940,000 through December 1, 2026 plus interest at 4.00%.	3,910,000	—	1,940,000	1,970,000
	13,675,000	—	1,940,000	11,735,000

**NORTHBROOK PARK DISTRICT, ILLINOIS****Notes to the Financial Statements****December 31, 2024****NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued****LONG-TERM DEBT - Continued****Subscription Based Information Technology Arrangements (SBITAs)**

District has the following Subscription Arrangements at year end:

Subscription	Start Date	End Date	Payments	Interest Rate
Club Car Software	1/1/2023	3/1/2026	\$4,658 per Month	5.00%
Arctic Wolf	11/14/2024	11/14/2026	\$69,707 per Year	5.00%

The future principal and interest subscription arrangement payments as of the year-end were as follows:

Fiscal Year	Principal	Interest
2025	\$ 116,962	8,640
2026	80,245	3,435
	<u>197,207</u>	<u>12,075</u>

**Long-Term Liability Activity**

Changes in long-term liabilities during the fiscal year were as follows:

Type of Debt	Beginning Balances	Additions	Deductions	Ending Balances	Amounts Due within One Year
Governmental Activities					
Compensated Absences	\$ 368,877	81,044	40,522	409,399	81,880
Total OPEB Liability - RBP	162,675	32,217	—	194,892	4,108
General Obligation Bonds	13,675,000	—	1,940,000	11,735,000	965,000
Unamortized Premium	807,855	—	119,806	688,049	—
Subscription Arrangements Payable	118,715	189,829	111,337	197,207	116,962
	<u>15,133,122</u>	<u>303,090</u>	<u>2,211,665</u>	<u>13,224,547</u>	<u>1,167,950</u>

For the governmental activities, compensated absences are generally liquidated by the General Fund or the Recreation Fund. The total OPEB liability are generally liquidated by the General Fund. Payments on the general obligation bonds are made by the Debt Service Fund. The General Fund and Recreation Fund make payments on the subscription arrangements payable.

# **NORTHBROOK PARK DISTRICT, ILLINOIS**

## **Notes to the Financial Statements**

**December 31, 2024**

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### **NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued**

#### **LONG-TERM DEBT - Continued**

##### **Debt Service Requirements to Maturity**

The annual debt service requirements to maturity, including principal and interest, are as follows:

Fiscal Year	Governmental Activities	
	General	
	Obligation Bonds	
	Principal	Interest
2025	\$ 965,000	441,662
2026	1,005,000	403,062
2027	965,000	362,862
2028	995,000	333,912
2029	1,090,000	304,062
2030	1,105,000	263,162
2031	1,145,000	218,962
2032	1,195,000	173,162
2033	1,245,000	125,362
2034	1,300,000	75,562
2035	725,000	23,562
Totals	11,735,000	2,725,332

## NORTHBROOK PARK DISTRICT, ILLINOIS

### Notes to the Financial Statements

December 31, 2024

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#### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

##### LONG-TERM DEBT - Continued

###### Legal Debt Margin

Chapter 70, Section 1205/6-2 of the Illinois Compiled Statutes provides "...for the payment of land condemned or purchased for parks or boulevards, for the building, maintaining, improving and protection of the same and for the payment of the expenses incident thereto, or for the acquisition of real estate and lands to be used as a site for an armory, any park district is authorized to issue the bonds or notes of such park district and pledge its property and credit therefore to an amount including existing indebtedness of such district so that the aggregate indebtedness of such district does not exceed 2.875% of the value of the taxable property therein, to be ascertained by the last assessment for state and county taxes previous to the issue from time to time of such bonds or notes or, until January 1, 1983, if greater, the sum that is produced by multiplying the district's 1978 equalized assessed valuation by the debt limitation percentage in effect on January 1, 1979, if a petition, signed by voters in number equal to not less than 2% of the voters of the district, who voted at the last general election in the district, asking that the authorized aggregate indebtedness of the district be increased to not more than .575% of the value of the taxable property therein, is presented to the Board and such increase is approved by the voters of the district at a referendum held on the question." In 1978, the District passed a resolution increasing the legal debt limit to 5.00% of Equalized Assessed Value.

Assessed Valuation - 2023	<u>\$ 3,327,496,553</u>
Legal Debt Limit - 5.00% of Assessed Value	166,374,828
Amount of Debt Applicable to Limit	<u>11,735,000</u>
Legal Debt Margin	<u>154,639,828</u>

###### NET POSITION CLASSIFICATION

Net investment in capital assets was comprised of the following at year-end:

Capital Assets - Net of Accumulated Depreciation	\$ 112,847,510
Less:	
General Obligation Limited Tax Park Bonds of 2019	(7,535,000)
General Obligation Limited Tax Park Bonds of 2020	(2,230,000)
General Obligation Limited Tax Park Bonds of 2022	(1,970,000)
Unamortized Bond Premium	(688,049)
Subscription Arrangements	<u>(197,207)</u>
Net Investment in Capital Assets	<u>100,227,254</u>

## NORTHBROOK PARK DISTRICT, ILLINOIS

### Notes to the Financial Statements

December 31, 2024

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#### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

##### FUND BALANCE CLASSIFICATIONS

In the governmental funds financial statements, the District considers restricted amounts to have been spent when an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available. The District first utilizes committed, then assigned and then unassigned fund balance when an expenditure is incurred for purposes for which all three unrestricted fund balances are available.

*Nonspendable Fund Balance.* Consists of resources that cannot be spent because they are either: a) not in a spendable form; or b) legally or contractually required to be maintained intact.

*Restricted Fund Balance.* Consists of resources that are restricted to specific purposes, that is, when constraints placed on the use of resources are either: a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or b) imposed by law through constitutional provisions or enabling legislation.

*Committed Fund Balance.* Consists of resources constrained (issuance of an ordinance) to specific purposes by the government itself, using its highest level of decision-making authority, the Board of Commissioners; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest-level action to remove or change the constraint.

*Assigned Fund Balance.* Consists of amounts that are constrained by the Board of Commissioners' intent to be used for specific purposes but are neither restricted nor committed. Intent is expressed by a) the Board of Commissioners itself or b) a body or official to which the Board of Commissioners has delegated the authority to assign amounts to be used for specific purposes. The District's highest level of decision-making authority is the Board of Commissioners, who is authorized to assign amounts to a specific purpose.

*Unassigned Fund Balance.* Consists of residual net resources of a fund that has not been restricted, committed, or assigned within the General Fund and deficit fund balances of other governmental funds.

*Minimum Fund Balance Policy.* The District's policy manual states that depending on the fund, the prudent fund balance should be no less than one-half of the yearly operating expenditures.

# NORTHBROOK PARK DISTRICT, ILLINOIS

## Notes to the Financial Statements

December 31, 2024

### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

#### FUND BALANCE CLASSIFICATIONS - Continued

The following is a schedule of fund balance classifications for the governmental funds as of the date of this report:

	General	Special Revenue Recreation	Debt Service	Nonmajor Special Recreation	Totals
Fund Balances					
Nonspendable					
Inventories	\$ 31,662	75,979	—	—	107,641
Prepays	61,763	44,329	—	—	106,092
	93,425	120,308	—	—	213,733
Restricted					
Property Tax Levies					
Audit	8,170	—	—	—	8,170
Liability Insurance	242,585	—	—	—	242,585
Illinois Municipal Retirement	281,689	—	—	—	281,689
Social Security	107,570	—	—	—	107,570
Paving and Lighting	191,237	—	—	—	191,237
Museum	44,750	—	—	—	44,750
Special Recreation	—	—	—	427,306	427,306
	876,001	—	—	427,306	1,303,307
Assigned					
Future Capital Projects	23,055,763	—	—	—	23,055,763
Unassigned					
General	3,000,000	—	—	—	3,000,000
Special Revenue	—	(120,308)	—	—	(120,308)
	3,000,000	(120,308)	—	—	2,879,692
Total Fund Balances	27,025,189	—	—	427,306	27,452,495



## NORTHBROOK PARK DISTRICT, ILLINOIS

### Notes to the Financial Statements

December 31, 2024

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#### NOTE 4 - OTHER INFORMATION

##### RISK MANAGEMENT

###### Park District Risk Management Agency (PDRMA)

The District is exposed to various risks related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and net income losses. Since 1984, the District has been a member of the Park District Risk Management Agency (PDRMA) Property/Casualty Program, a joint risk management pool of park and forest preserve districts, and special recreation associations through which property, general liability, automobile liability, crime, boiler and machinery, public officials', employment practices liability and workers compensation coverage is provided in excess of specified limits for the members, acting as a single insurable unit.

Losses exceeding the per occurrence self-insured and reinsurance limit would be the responsibility of the District.

As a member of PDRMA's Property/Casualty Program, the District is represented on the Property/Casualty Program Council and the Membership Assembly and is entitled to one vote on each. The relationship between the District and PDRMA is governed by a contract and by-laws that have been adopted by resolution of the District's governing body.

The District is contractually obligated to make all annual and supplementary contributions to PDRMA, to report claims on a timely basis, cooperate with PDRMA, its claims administrator and attorneys in claims investigations and settlement, and to follow risk management procedures as outlined by PDRMA. Members have a contractual obligation to fund any deficit of PDRMA attributable to a membership year during which they were a member.

PDRMA is responsible for administering the self-insurance program and purchasing excess insurance according to the direction of the Program Council. PDRMA also provides its members with risk management services, including the defense of and settlement of claims, and establishes reasonable and necessary loss reduction and prevention procedures to be followed by the members.

The following represents a summary of PDRMA's Property/Casualty Program balance sheet at December 31, 2023 and the statement of revenues and expenses for the period ending December 31, 2023. The District's portion of the overall equity of the pool is 3.550% or \$1,445,248.

Assets	\$ 60,313,775
Deferred Outflows of Resources - Pension	1,896,306
Liabilities	21,392,998
Deferred Inflows of Resources - Pension	138,153
Total Net Position	40,678,930
Operating Revenues	17,472,235
Nonoperating Revenues	4,226,502
Expenditures	25,204,654

Since 93.63% of PDRMA's liabilities are reserves for losses and loss adjustment expenses which are based on an actuarial estimate of the ultimate losses incurred, the Member Balances are adjusted annually as more recent loss information becomes available.

## **NORTHBROOK PARK DISTRICT, ILLINOIS**

### **Notes to the Financial Statements**

**December 31, 2024**

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#### **NOTE 4 - OTHER INFORMATION - Continued**

##### **RISK MANAGEMENT - Continued**

##### **Park District Risk Management Agency (PDRMA) Health Program**

Since January 1, 2009, the District has been a member of the Park District Risk Management Agency (PDRMA) Health Program, a health insurance pool of park districts, special recreation associations, and public service organizations through which medical, vision, dental, life and prescription drug coverages are provided in excess of specified limits for the members, acting as a single insurable unit. The pool purchases excess insurance covering single claims over \$300,000. Until January 1, 2001 the PDRMA Health Program was a separate legal entity formerly known as the Illinois Park Employees Health Network (IPEHN).

Members can choose to provide any combination of coverages available to their employees, and pay premiums accordingly.

As a member of the PDRMA Health Program, the District is represented on the Health Program Council as well as the Membership Assembly and is entitled to one vote on each. The relationship between the member agency and PDRMA Health Program is governed by a contract and by-laws that have been adopted by a resolution of each member's governing body. Members are contractually obligated to make all monthly payments to the PDRMA Health Program and to fund any deficit of the PDRMA Health Program upon dissolution of the pool. They will share in any surplus of the pool based on a decision by the Health Program Council.

The following represents a summary of PDRMA's Health Program balance sheet at December 31, 2023 and the statement of revenues and expenses for the period ending December 31, 2023.

Assets	\$ 25,597,567
Deferred Outflows of Resources - Pension	812,704
Liabilities	7,696,413
Deferred Inflows of Resources - Pension	59,208
Total Net Position	18,654,650
Operating Revenues	37,348,378
Nonoperating Revenues	729,307
Expenditures	39,999,720

A large percentage of PDRMA's liabilities are reserves for losses and loss adjustment expenses, which are based on an actuarial estimate of the ultimate losses incurred.

#### **CONTINGENT LIABILITIES**

##### **Litigation**

From time to time, the District is party to various pending claims and legal proceedings with respect to employment, civil rights, property taxes and other matters. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and the District attorney that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the District's financial position or results of operations.

## **NORTHBROOK PARK DISTRICT, ILLINOIS**

### **Notes to the Financial Statements**

**December 31, 2024**

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#### **NOTE 4 - OTHER INFORMATION - Continued**

##### **CONTINGENT LIABILITIES - Continued**

###### **Grants**

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the District expects such amounts, if any, to be immaterial.

###### **JOINT VENTURE**

###### **Northern Suburban Special Recreation Association (NSSRA)**

The District, along with eleven other park districts, has entered into a joint agreement to provide cooperative recreational programs and other activities for handicapped and impaired individuals. Each member agency shares equally in the Association and generally provides funding based on up to .0400 cents per \$100 of its equalized assessed valuation. The District contributed \$396,761 to the Association during the current fiscal year. The District does not have a direct financial interest in the Association and, therefore, its investment therein is not reported within the financial statements. Upon dissolution of the Association, the assets, if any, shall be divided among the members in accordance with an equitable formula as determined by a unanimous vote of the Board of Directors of the Association.

A complete, separate financial statement for the Association can be obtained from the Association's administrative offices at 1221 County Line Road, Highland Park, IL 60035.

###### **EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLAN**

###### **Illinois Municipal Retirement Fund (IMRF)**

The District contributes to the Illinois Municipal Retirement Fund (IMRF), a defined benefit agent multiple-employer public employee retirement system that acts as a common investment and administrative agent for local governments and school districts in Illinois. IMRF provides retirement, disability, annual cost-of-living adjustments and death benefits to plan members and beneficiaries. IMRF issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole, but not by individual employer. That report may be obtained online at [www.imrf.org](http://www.imrf.org). The benefits, benefit levels, employee contributions, and employer contributions are governed by Illinois Compiled Statutes (ILCS) and can only be amended by the Illinois General Assembly.

###### **Plan Descriptions**

*Plan Administration.* All hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members. The plan is accounted for on the economic resources measurement focus and the accrual basis of accounting. Employer and employee contributions are recognized when earned in the year that the contributions are required, benefits and refunds are recognized as an expense and liability when due and payable.

# NORTHBROOK PARK DISTRICT, ILLINOIS

## Notes to the Financial Statements

December 31, 2024

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### NOTE 4 - OTHER INFORMATION - Continued

#### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLAN - Continued

##### Illinois Municipal Retirement Fund (IMRF) - Continued

##### Plan Descriptions - Continued

*Benefits Provided.* IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date). IMRF provides two tiers of pension benefits. Employees hired *before* January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the lesser of:

- 3% of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amount.

*Plan Membership.* As of December 31, 2024, the measurement date, the following employees were covered by the benefit terms:

Inactive Plan Members Currently Receiving Benefits	153
Inactive Plan Members Entitled to but not yet Receiving Benefits	257
Active Plan Members	<u>133</u>
Total	<u><u>543</u></u>

# NORTHBROOK PARK DISTRICT, ILLINOIS

## Notes to the Financial Statements

December 31, 2024

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### NOTE 4 - OTHER INFORMATION - Continued

#### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLAN - Continued

##### Illinois Municipal Retirement Fund (IMRF) - Continued

##### Plan Descriptions - Continued

*Contributions.* As set by statute, the District's Regular Plan Members are required to contribute 4.50% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. For the year-ended December 31, 2024, the District's contribution was 2.69% of covered payroll.

*Net Pension (Asset).* The District's net pension (asset) was measured as of December 31, 2024. The total pension liability used to calculate the net pension (asset) was determined by an actuarial valuation as of that date.

*Actuarial Assumptions.* The total pension liability was determined by an actuarial valuation performed, as of December 31, 2024, using the following actuarial methods and assumptions:

Actuarial Cost Method	Entry Age Normal
Asset Valuation Method	Fair Value
Actuarial Assumptions	
Interest Rate	7.25%
Salary Increases	2.85% to 13.75%
Cost of Living Adjustments	2.75%
Inflation	2.25%

For non-disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 108.0%) and Female (adjusted 106.4%) tables, and future mortality improvements projected using scale MP-2021. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2021. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2021.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

# **NORTHBROOK PARK DISTRICT, ILLINOIS**

## **Notes to the Financial Statements**

**December 31, 2024**

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### **NOTE 4 - OTHER INFORMATION - Continued**

#### **EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLAN - Continued**

##### **Illinois Municipal Retirement Fund (IMRF) - Continued**

##### **Plan Descriptions - Continued**

*Actuarial Assumptions - Continued.*

Asset Class	Target	Long-Term Expected Real Rate of Return
Fixed Income	24.50%	5.20%
Domestic Equities	34.50%	4.35%
International Equities	18.00%	5.40%
Real Estate	10.50%	6.40%
Blended	11.50%	4.85% - 6.25%
Cash and Cash Equivalents	1.00%	3.60%

##### **Discount Rate**

The discount rate used to measure the total pension liability was 7.25%, the same as the prior valuation. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that District contributions will be made at rates equal to the difference between the actuarially determined contribution rates and the member rate. Based on those assumptions, the Fund's fiduciary net position was projected to be available to make all project future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all period of projected benefit payments to determine the total pension liability.

##### **Discount Rate Sensitivity**

The following is a sensitivity analysis of the net pension liability/(asset) to changes in the discount rate. The table below presents the net pension liability/(asset) of the District calculated using the discount rate as well as what the District's net pension liability/(asset) would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
Net Pension Liability/(Asset)	\$ 3,967,437	(520,202)	(3,984,666)

**NORTHBROOK PARK DISTRICT, ILLINOIS****Notes to the Financial Statements****December 31, 2024****NOTE 4 - OTHER INFORMATION - Continued****EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLAN - Continued****Illinois Municipal Retirement Fund (IMRF) - Continued****Changes in the Net Pension (Asset)**

	Total Pension Liability (A)	Plan Fiduciary Net Position (B)	Net Pension (Asset) (A) - (B)
Balances at December 31, 2023	\$ 38,943,022	39,302,961	(359,939)
Changes for the Year:			
Service Cost	592,071	—	592,071
Interest on the Total Pension Liability	2,759,433	—	2,759,433
Changes of Benefit Terms	—	—	—
Difference Between Expected and Actual Experience of the Total Pension Liability	405,958	—	405,958
Changes of Assumptions	—	—	—
Contributions - Employer	—	211,007	(211,007)
Contributions - Employees	—	351,630	(351,630)
Net Investment Income	—	3,953,553	(3,953,553)
Benefit Payments, Including Refunds of Employee Contributions	(2,355,831)	(2,355,831)	—
Other (Net Transfer)	—	(598,465)	598,465
Net Changes	1,401,631	1,561,894	(160,263)
Balances at December 31, 2024	40,344,653	40,864,855	(520,202)

# **NORTHBROOK PARK DISTRICT, ILLINOIS**

## **Notes to the Financial Statements**

**December 31, 2024**

### **NOTE 4 - OTHER INFORMATION - Continued**

#### **EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLAN - Continued**

##### **Illinois Municipal Retirement Fund (IMRF) - Continued**

##### **Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions**

For the year ended December 31, 2024, the District recognized pension expense of \$1,319,784. At December 31, 2024, the District reported deferred outflows or resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources	Totals
Difference Between Expected and Actual Experience	\$ 240,321	—	240,321
Change in Assumptions	—	(3,157)	(3,157)
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	893,529	—	893,529
Total Deferred Amounts Related to IMRF	1,133,850	(3,157)	1,130,693

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Fiscal Year	Net Deferred Outflows/ (Inflows) of Resources
2025	\$ 669,360
2026	1,236,765
2027	(537,274)
2028	(238,158)
2029	—
Thereafter	—
Total	1,130,693



**NORTHBROOK PARK DISTRICT, ILLINOIS**

**Notes to the Financial Statements**

**December 31, 2024**

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**NOTE 4 - OTHER INFORMATION - Continued**

**OTHER POST-EMPLOYMENT BENEFITS**

**General Information about the OPEB Plan**

*Plan Description.* The District's defined benefit OPEB plan, Retiree Benefits Plan (RBP), provides OPEB for all permanent full-time general employees of the District. RBP is a single-employer defined benefit OPEB plan administered by the District. Article 11 of the State Compiled Statutes grants the authority to establish and amend the benefit terms and financing requirements to the Village Board. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

*Benefits Provided.* RBP provides healthcare benefits for retirees and their dependents. The benefit terms provide for payment of 100 percent of health insurance premiums for non-Medicare-eligible retirees. The District pays the difference between the actuarial cost of the health coverage for retirees and the blended average employee group cost.

*Plan Membership.* As of September 30, 2024, the measurement date, the following employees were covered by the benefit terms:

Inactive Plan Members Currently Receiving Benefits	—
Inactive Plan Members Entitled to but not yet Receiving Benefits	—
Active Plan Members	<u>54</u>
Total	<u><u>54</u></u>

**Total OPEB Liability**

The District's total OPEB liability was measured as of September 30, 2024, and was determined by an actuarial valuation as of September 30, 2023.

*Actuarial Assumptions and Other Inputs.* The total OPEB liability in the September 30, 2023 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

# **NORTHBROOK PARK DISTRICT, ILLINOIS**

## **Notes to the Financial Statements**

**December 31, 2024**

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### **NOTE 4 - OTHER INFORMATION - Continued**

#### **OTHER POST-EMPLOYMENT BENEFITS - Continued**

##### **Total OPEB Liability - Continued**

*Actuarial Assumptions and Other Inputs - Continued.*

Inflation	2.25%
Salary Increases	2.50%
Discount Rate	3.81%
Healthcare Cost Trend Rates	6.80% - 7.60% to an Ultimate Rate of 5.00% through 2033
Retirees' Share of Benefit-Related Costs	100% of projected health insurance premiums for retirees

The discount rate was based on the combination of the Expected Long-Term Rate of Return on Plan Assets and the Municipal Bond Rate.

Mortality rates were based on the PubG-2010(B) Improved Generationally using MP-2020 Improvement Rates, weighted per IMRF Experience Study Report dated December 14, 2020.

##### **Change in the Total OPEB Liability**

	Total OPEB Liability
Balance at December 31, 2023	\$ 162,675
Changes for the Year:	
Service Cost	24,824
Interest on the Total OPEB Liability	6,569
Changes of Benefit Terms	—
Difference Between Expected and Actual Experience	—
Changes of Assumptions or Other Inputs	4,932
Benefit Payments	(4,108)
Other Changes	—
Net Changes	32,217
Balance at December 31, 2024	194,892

## **NORTHBROOK PARK DISTRICT, ILLINOIS**

### **Notes to the Financial Statements**

**December 31, 2024**

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#### **NOTE 4 - OTHER INFORMATION - Continued**

##### **OTHER POST-EMPLOYMENT BENEFITS - Continued**

###### **Sensitivity of the Total OPEB Liability to Changes in the Discount Rate**

The following presents the total OPEB liability, calculated using a Single Discount Rate of 3.81%, while the prior valuation used 4.09%. The following presents the total OPEB liability, calculated using the discount rate, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher:

		Current	
	1% Decrease	Discount Rate	1% Increase
	(2.81%)	(3.81%)	(4.81%)
Total OPEB Liability	\$ 213,344	194,892	177,786

###### **Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates**

The following presents the total OPEB liability, calculated using a varying Healthcare Trend Rate, as well as what the total OPEB liability would be if it were calculated using a Healthcare Trend Rate that is one percentage point lower or one percentage point higher:

		Healthcare	
	1% Decrease	Cost Trend	1% Increase
	(Varies)	Rates	(Varies)
	(Varies)	(Varies)	(Varies)
Total OPEB Liability	\$ 165,602	194,892	230,470

###### **OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

Per GASB Statement No. 75, under the Alternative Measurement Method, changes in Total OPEB Liability are immediately recognized as expense, resulting in no deferred outflows of resources or deferred inflows of resources related to OPEB. There are no employer contributions made subsequent to the measurement date. For the year ended December 31, 2024, the District recognized OPEB expense of \$36,325.

###### **SUBSEQUENT EVENT**

On January 21, 2025, the District issued \$4,365,000 of General Obligation Limited Tax Park Bonds of 2025, due in annual installments of \$435,000 to \$1,305,000, plus interest at 5.00% through December 1, 2029.

## **REQUIRED SUPPLEMENTARY INFORMATION**

Required supplementary information includes financial information and disclosures that are required by the GASB but are not considered a part of the basic financial statements. Such information includes:

- Schedule Employer Contributions - Last Ten Fiscal Years  
Illinois Municipal Retirement Fund
- Schedule of Changes in the Employer's Net Pension Liability/(Asset) - Last Ten Fiscal Years  
Illinois Municipal Retirement Fund
- Schedule of Changes in the Employer's Total OPEB Liability  
Retiree Benefits Plan
- Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual  
General Fund  
Recreation - Special Revenue Fund

Notes to the Required Supplementary Information

Budgetary Information - Budgets are adopted on a basis consistent with generally accepted accounting principles.

# NORTHBROOK PARK DISTRICT, ILLINOIS

## Illinois Municipal Retirement Fund

### Schedule of Employer Contributions - Last Ten Fiscal Years

December 31, 2024

Fiscal Year	Actuarially Determined Contribution	Contributions in Relation to the Actuarially Determined Contribution	Contribution Excess/ (Deficiency)	Covered Payroll	Contributions as a Percentage of Covered Payroll
2015	\$ 526,825	\$ 533,836	\$ 7,011	\$ 5,364,821	9.95%
2016	507,755	507,755	—	5,278,121	9.62%
2017	494,596	494,596	—	5,346,995	9.25%
2018	486,677	512,288	25,611	5,233,091	9.79%
2019	338,802	355,006	16,204	5,482,227	6.48%
2020	377,749	377,749	—	5,203,151	7.26%
2021	377,339	377,339	—	5,081,248	7.43%
2022	278,344	278,344	—	5,750,900	4.84%
2023	141,643	141,604	(39)	6,909,393	2.05%
2024	211,007	211,007	—	7,844,122	2.69%

#### Notes to the Required Supplementary Information:

Actuarial Cost Method	Aggregate Entry Age Normal
Amortization Method	Level % Pay (Closed)
Remaining Amortization Period	19 Years
Asset Valuation Method	5-Year Smoothed Fair Value
Inflation	2.25%
Salary Increases	2.75% to 13.75%, Including Inflation
Investment Rate of Return	7.25%
Retirement Age	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2020 valuation pursuant to an experience study of the period 2017-2019.
Mortality	For non-disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables, and future mortality improvements projected using scale MP-2020. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020.

# NORTHBROOK PARK DISTRICT, ILLINOIS

## Illinois Municipal Retirement Fund

### Schedule of Changes in the Employer's Net Pension Liability/(Asset) - Last Ten Fiscal Years

December 31, 2024

	12/31/2015	12/31/2016	12/31/2017
Total Pension Liability			
Service Cost	\$ 560,139	546,384	556,493
Interest	2,082,488	2,191,789	2,301,132
Changes in Benefit Terms	—	—	—
Differences Between Expected and Actual Experience	179,570	192,168	(713,448)
Change of Assumptions	34,607	(37,130)	(954,233)
Benefit Payments, Including Refunds of Member Contributions	(1,302,035)	(1,405,092)	(1,553,661)
Net Change in Total Pension Liability	1,554,769	1,488,119	(363,717)
Total Pension Liability - Beginning	28,137,459	29,692,228	31,180,347
Total Pension Liability - Ending	29,692,228	31,180,347	30,816,630
Plan Fiduciary Net Position			
Contributions - Employer	\$ 533,836	507,755	494,596
Contributions - Members	248,065	242,198	245,000
Net Investment Income	137,235	1,864,020	5,090,784
Benefit Payments, Including Refunds of Member Contributions	(1,302,035)	(1,405,092)	(1,553,661)
Other (Net Transfer)	21,777	290,074	(805,110)
Net Change in Plan Fiduciary Net Position	(361,122)	1,498,955	3,471,609
Plan Net Position - Beginning	27,707,107	27,345,985	28,844,940
Plan Net Position - Ending	27,345,985	28,844,940	32,316,549
Employer's Net Pension Liability/(Asset)	\$ 2,346,243	2,335,407	(1,499,919)
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	92.10%	92.51%	104.87%
Covered Payroll	\$ 5,364,821	5,278,121	5,346,995
Employer's Net Pension Liability/(Asset) as a Percentage of Covered-Employee Payroll	43.73%	44.25%	(28.05%)

*Changes of Assumptions.* Changes in assumptions related to the discount rate were made in 2015 through 2018 and 2020. Changes in assumptions related to the demographics were made in 2015 and 2017.

12/31/2018	12/31/2019	12/31/2020	12/31/2021	12/31/2022	12/31/2023	12/31/2024
513,210	529,891	533,993	461,133	502,357	515,763	592,071
2,272,227	2,291,048	2,429,625	2,483,426	2,523,974	2,649,252	2,759,433
—	—	—	—	—	—	—
(621,348)	993,498	(22,407)	(293,810)	944,222	689,829	405,958
872,670	—	(241,770)	—	—	(78,343)	—
(1,553,738)	(1,927,877)	(1,882,273)	(1,959,587)	(2,264,566)	(2,234,007)	(2,355,831)
1,483,021	1,886,560	817,168	691,162	1,705,987	1,542,494	1,401,631
30,816,630	32,299,651	34,186,211	35,003,379	35,694,541	37,400,528	38,943,022
32,299,651	34,186,211	35,003,379	35,694,541	37,400,528	38,943,022	40,344,653
512,288	355,006	377,749	377,339	278,344	141,604	211,007
239,834	257,864	238,242	228,756	258,792	312,769	351,630
(1,792,020)	5,691,642	5,043,880	6,582,280	(5,666,665)	4,092,992	3,953,553
(1,553,738)	(1,927,877)	(1,882,273)	(1,959,587)	(2,264,566)	(2,234,007)	(2,355,831)
433,491	502,393	3,023	(411,958)	203,971	546,844	(598,465)
(2,160,145)	4,879,028	3,780,621	4,816,830	(7,190,124)	2,860,202	1,561,894
32,316,549	30,156,404	35,035,432	38,816,053	43,632,883	36,442,759	39,302,961
30,156,404	35,035,432	38,816,053	43,632,883	36,442,759	39,302,961	40,864,855
2,143,247	(849,221)	(3,812,674)	(7,938,342)	957,769	(359,939)	(520,202)
93.36%	102.48%	110.89%	122.24%	97.44%	100.92%	101.29%
5,233,091	5,482,227	5,203,151	5,081,248	5,750,900	6,909,393	7,844,122
40.96%	(15.49%)	(73.28%)	(156.23%)	16.65%	(5.21%)	(6.63%)

# NORTHBROOK PARK DISTRICT, ILLINOIS

## Retiree Benefit Plan

### Schedule of Changes in the Employer's Total OPEB Liability

December 31, 2024

	12/31/2018	12/31/2019
Total OPEB Liability		
Service Cost	\$ 13,072	12,280
Interest	6,161	7,377
Changes in Benefit Terms	—	—
Differences Between Expected and Actual Experience	—	17,086
Change of Assumptions or Other Inputs	(8,973)	22,178
Benefit Payments	(2,172)	(2,324)
Other Changes	—	—
Net Change in Total OPEB Liability	8,088	56,597
Total OPEB Liability - Beginning	157,276	165,364
Total OPEB Liability - Ending	165,364	221,961
Covered-Employee Payroll	\$ 261,259	3,122,604
Total OPEB Liability as a Percentage of Covered-Employee Payroll	63.30%	7.11%

#### Notes:

This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

*Changes of Assumptions.* Changes of assumptions related to the discount rate were made in 2018 through 2024.



12/31/2020	12/31/2021	12/31/2022	12/31/2023	12/31/2024
13,969	14,265	16,747	13,475	24,824
6,175	3,307	4,515	7,487	6,569
—	—	—	—	—
(64,281)	126,376	—	(45,858)	—
(13,110)	(97,797)	(31,284)	3,643	4,932
(7,607)	(2,263)	(2,421)	(4,624)	(4,108)
—	—	—	—	—
(64,854)	43,888	(12,443)	(25,877)	32,217
221,961	157,107	200,995	188,552	162,675
157,107	200,995	188,552	162,675	194,892
3,352,548	3,436,362	3,522,271	6,912,351	7,810,828
4.69%	5.85%	5.35%	2.35%	2.50%

# NORTHBROOK PARK DISTRICT, ILLINOIS

## General Fund

### Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

For the Fiscal Year Ended December 31, 2024

	Budgeted Amounts		Actual
	Original	Final	Amounts
Revenues			
Taxes			
Property Taxes	\$ 7,582,530	7,582,530	7,877,639
Intergovernmental			
Replacement Taxes	492,000	492,000	364,380
Grants	200,000	200,000	1,561,000
Interest	325,000	325,000	1,253,601
Donations and Miscellaneous	209,247	209,247	310,945
Total Revenues	8,808,777	8,808,777	11,367,565
Expenditures			
General Government			
Salaries and Benefits	5,513,176	5,513,176	5,297,302
Contractual Services	2,339,236	2,339,236	1,946,230
Repairs	51,240	51,240	18,864
Materials	526,509	526,509	597,991
Capital Outlay	7,255,400	7,255,400	6,410,408
Debt Service			
Principal Retirement	—	—	60,216
Interest and Fiscal Charges	—	—	9,491
Total Expenditures	15,685,561	15,685,561	14,340,502
Excess (Deficiency) of Revenues Over (Under) Expenditures	(6,876,784)	(6,876,784)	(2,972,937)
Other Financing Sources (Uses)			
Debt Issuance	—	—	189,829
Transfers In	—	—	4,909,097
Transfers Out	—	(550)	(25,755)
	—	(550)	5,073,171
Net Change In Fund Balance	(6,876,784)	(6,877,334)	2,100,234
Fund Balance - Beginning			24,924,955
Fund Balance - Ending			27,025,189

**NORTHBROOK PARK DISTRICT, ILLINOIS****Recreation - Special Revenue Fund****Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual****For the Fiscal Year Ended December 31, 2024**

	Budgeted Amounts		Actual
	Original	Final	Amounts
Revenues			
Taxes			
Property Taxes	\$ 2,982,300	2,982,300	2,978,477
Intergovernmental			
Grants	9,600	9,600	9,600
Charges for Services			
Retail Sales	536,312	536,312	688,277
Facility Rentals	1,193,946	1,193,946	2,048,582
Recreation Activity	7,576,170	7,576,170	11,846,508
Interest	—	—	11,385
Donations and Miscellaneous	58,300	58,300	92,719
Total Revenues	12,356,628	12,356,628	17,675,548
Expenditures			
Recreation			
Salaries and Benefits	8,430,533	8,430,533	8,104,762
Contractual Services	3,016,302	3,016,302	2,965,459
Repairs	117,550	117,550	231,100
Materials	1,367,688	1,367,688	1,373,815
Park Services	36,127	36,127	35,419
Debt Service			
Principal Retirement	—	—	51,121
Interest and Fiscal Charges	—	—	4,775
Total Expenditures	12,968,200	12,968,200	12,766,451
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	(611,572)	(611,572)	4,909,097
Other Financing (Uses)			
Transfers Out	—	—	(4,909,097)
Net Change in Fund Balance	(611,572)	(611,572)	—
Fund Balance - Beginning			—
Fund Balance - Ending			—

## **OTHER SUPPLEMENTARY INFORMATION**

Other supplementary information includes financial statements and schedules not required by the GASB, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

Such schedules include:

- Budgetary Comparison Schedule - Major Governmental Fund  
Debt Service Fund
- Budgetary Comparison Schedule - Nonmajor Governmental Fund  
Special Recreation - Special Revenue Fund
- Consolidated Year-End Financial Report

## **INDIVIDUAL FUND DESCRIPTIONS**

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### **GENERAL FUND**

The General Fund is used to account for all revenues and expenditures of the District which are not accounted for in other funds.

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### **SPECIAL REVENUE FUNDS**

The Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than capital projects funds) that are legally restricted to expenditure for specified purposes.

#### **Recreation Fund**

The Recreation Fund is used to account for revenues and expenditures related to the establishment and maintenance of recreation programs and facilities.

#### **Special Recreation Fund**

The Special Recreation Fund is used to account for the expenditures related to the District's membership in NSSRA, in order to provide recreational programs for disabled individuals.

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### **DEBT SERVICE FUND**

The Debt Service Fund is used to account for the accumulation of resources for, and the payment of, general long-term debt principal and interest.

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**NORTHBROOK PARK DISTRICT, ILLINOIS****Debt Service Fund****Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual****For the Fiscal Year Ended December 31, 2024**

	Budgeted Amounts		Actual Amounts
	Original	Final	
Revenues			
Taxes			
Property Taxes	\$ 2,459,263	2,459,263	2,408,220
Expenditures			
Debt Service			
Principal Retirement	1,940,000	1,940,000	1,940,000
Interest and Fiscal Charges	520,463	520,463	520,217
Total Expenditures	2,460,463	2,460,463	2,460,217
Net Change in Fund Balance	(1,200)	(1,200)	(51,997)
Other Financing Sources			
Transfers In	—	—	25,755
Net Change in Fund Balance	(1,200)	(1,200)	(26,242)
Fund Balance - Beginning			26,242
Fund Balance - Ending			—

**NORTHBROOK PARK DISTRICT, ILLINOIS**

**Special Recreation - Special Revenue Fund**

**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual**

**For the Fiscal Year Ended December 31, 2024**

	<u>Budgeted Amounts</u>		<u>Actual</u>
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>
Revenues			
Taxes			
Property Taxes	\$ 400,000	400,000	399,487
Expenditures			
Recreation			
Contractual Services	499,801	499,801	535,810
Capital Outlay	100,000	100,000	100,000
Total Expenditures	599,801	599,801	635,810
Net Change in Fund Balance	<u>(199,801)</u>	<u>(199,801)</u>	(236,323)
Fund Balance - Beginning			<u>663,629</u>
Fund Balance - Ending			<u>427,306</u>

## NORTHBROOK PARK DISTRICT, ILLINOIS

### Consolidated Year-End Financial Report December 31, 2024

CSFA #	Program Name	State	Federal	Other	Total
420-00-2725	Provision of Services to the Public from Named Line GRF and/or FIF Source	\$ 400,000	—	—	400,000
422-11-0970	Open Space Land Acquisition and Development	1,161,000	—	—	1,161,000
	Other Grant Programs and Activities	9,600	—	—	9,600
	Totals	1,570,600	—	—	1,570,600



## **SUPPLEMENTAL SCHEDULES**

## NORTHBROOK PARK DISTRICT, ILLINOIS

### Long-Term Debt Requirements

#### General Obligation Limited Tax Park Bonds of 2019

December 31, 2024

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Date of Issue	March 7, 2019
Date of Maturity	December 1, 2035
Authorized Issue	\$9,435,000
Interest Rates	3.25% to 4.00%
Interest Dates	June 1 and December 1
Principal Maturity Date	December 1
Payable at	UMB Bank National Association

### CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year	Principal	Interest	Totals
2025	\$ —	295,962	295,962
2026	—	295,962	295,962
2027	—	295,962	295,962
2028	—	295,962	295,962
2029	820,000	295,962	1,115,962
2030	1,105,000	263,162	1,368,162
2031	1,145,000	218,962	1,363,962
2032	1,195,000	173,162	1,368,162
2033	1,245,000	125,362	1,370,362
2034	1,300,000	75,562	1,375,562
2035	725,000	23,562	748,562
	<u>7,535,000</u>	<u>2,359,582</u>	<u>9,894,582</u>

## NORTHBROOK PARK DISTRICT, ILLINOIS

### Long-Term Debt Requirements

#### General Obligation Limited Tax Park Bonds of 2020

December 31, 2024

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Date of Issue	March 17, 2020
Date of Maturity	December 1, 2029
Authorized Issue	\$5,875,000
Interest Rate	3.00%
Interest Dates	June 1 and December 1
Principal Maturity Date	December 1
Payable at	UMB Bank National Association

### CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal Year	Principal	Interest	Totals
2025	\$ —	66,900	66,900
2026	—	66,900	66,900
2027	965,000	66,900	1,031,900
2028	995,000	37,950	1,032,950
2029	270,000	8,100	278,100
	2,230,000	246,750	2,476,750

**NORTHBROOK PARK DISTRICT, ILLINOIS**

**Long-Term Debt Requirements**  
**General Obligation Limited Tax Park Bonds of 2022**  
**December 31, 2024**

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Date of Issue	March 5, 2022
Date of Maturity	December 1, 2026
Authorized Issue	\$7,500,000
Interest Rate	4.00%
Interest Dates	June 1 and December 1
Principal Maturity Date	December 1
Payable at	UMB Bank National Association

**CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS**

Fiscal Year	Principal	Interest	Totals
2025	\$ 965,000	78,800	1,043,800
2026	1,005,000	40,200	1,045,200
	1,970,000	119,000	2,089,000

## **STATISTICAL SECTION (Unaudited)**

This part of the annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the District's overall financial health.

### **Financial Trends**

These schedules contain trend information to help the reader understand how the District's financial performance and well-being have changed over time.

### **Revenue Capacity**

These schedules contain information to help the reader assess the District's most significant local revenue sources.

### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the District's current levels of outstanding debt and the government's ability to issue additional debt in the future.

### **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the District's financial activities take place.

### **Operating Information**

These schedules contain service and infrastructure data to help the reader understand how the information in the District's financial report relates to the services the District provides and the activities it performs.

**NORTHBROOK PARK DISTRICT, ILLINOIS**

**Net Position by Component - Last Ten Fiscal Years\***  
**December 31, 2024 (Unaudited)**

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**See Following Page**

## NORTHBROOK PARK DISTRICT, ILLINOIS

### Net Position by Component - Last Ten Fiscal Years\* December 31, 2024 (Unaudited)

	4/30/2016	4/30/2017	12/31/2017	12/31/2018
Governmental Activities				
Net Investment in Capital Assets	\$ 80,546,190	81,851,329	83,943,187	85,056,553
Restricted	2,002,825	2,492,092	1,927,739	1,955,730
Unrestricted	14,664,773	16,842,242	13,820,245	15,618,804
Total Governmental Activities	97,213,788	101,185,663	99,691,171	102,631,087

Data Source: Audited Financial Statements

\*Accrual Basis of Accounting

12/31/2019	12/31/2020	12/31/2021	12/31/2022	12/31/2023	12/31/2024
83,767,116	92,258,575	101,683,217	100,569,355	98,880,319	100,227,254
2,355,725	2,484,887	2,078,517	1,824,787	1,694,946	1,823,509
20,218,209	16,125,315	12,535,535	18,875,645	26,104,728	26,638,784
106,341,050	110,868,777	116,297,269	121,269,787	126,679,993	128,689,547



# **NORTHBROOK PARK DISTRICT, ILLINOIS**

## **Changes in Net Position - Last Ten Fiscal Years\*** **December 31, 2024 (Unaudited)**

	4/30/2016	4/30/2017	12/31/2017	12/31/2018
Expenses				
Governmental Activities				
General Government	\$ 6,440,609	6,506,994	4,949,149	6,397,600
Recreation	12,614,633	12,085,106	8,865,244	11,563,762
Interest on Long-Term Debt	45,167	63,572	27,652	20,335
Total Governmental Activities Expenses	19,100,409	18,655,672	13,842,045	17,981,697
Program Revenues				
Governmental Activities				
Charges for Services				
Recreation	9,365,679	9,454,443	7,522,760	9,361,228
Operating Grants/Contributions	—	—	—	—
Capital Grants/Contributions	—	—	—	—
Total Program Revenues	9,365,679	9,454,443	7,522,760	9,361,228
Total Primary Government				
Net Revenues (Expenses)	(9,734,730)	(9,201,229)	(6,319,285)	(8,620,469)
General Revenues and Other Changes in Net Position				
Governmental Activities				
Taxes				
Property	11,982,722	11,881,064	4,200,944	10,878,409
Other	185,866	222,097	126,825	189,082
Interest	105,022	171,186	128,822	320,098
Miscellaneous	1,634,364	898,757	368,202	330,072
Total Governmental Activities	13,907,974	13,173,104	4,824,793	11,717,661
Changes in Net Position				
Governmental Activities	4,173,244	3,971,875	(1,494,492)	3,097,192

Data Source: Audited Financial Statements

\*Accrual Basis of Accounting

12/31/2019	12/31/2020	12/31/2021	12/31/2022	12/31/2023	12/31/2024
5,948,037	6,161,926	4,714,878	7,833,564	8,879,609	11,890,594
12,729,381	7,571,724	9,225,282	11,804,223	14,067,557	17,542,461
149,456	458,285	357,749	483,673	473,525	408,211
18,826,874	14,191,935	14,297,909	20,121,460	23,420,691	29,841,266
9,674,598	3,841,871	5,644,457	10,345,801	12,886,713	14,583,367
—	—	10,300	11,300	8,600	9,600
—	—	539,869	754,611	438,283	1,561,000
9,674,598	3,841,871	6,194,626	11,111,712	13,333,596	16,153,967
(9,152,276)	(10,350,064)	(8,103,283)	(9,009,748)	(10,087,095)	(13,687,299)
11,627,924	11,802,070	12,627,698	12,475,831	13,163,436	13,663,823
235,076	716,594	368,831	746,259	620,822	364,380
632,296	448,146	66,376	111,738	1,290,202	1,264,986
366,943	1,910,981	468,870	648,438	422,841	403,664
12,862,239	14,877,791	13,531,775	13,982,266	15,497,301	15,696,853
3,709,963	4,527,727	5,428,492	4,972,518	5,410,206	2,009,554

## NORTHBROOK PARK DISTRICT, ILLINOIS

### Fund Balances of Governmental Funds - Last Ten Fiscal Years\* December 31, 2024 (Unaudited)

	4/30/2016	4/30/2017	12/31/2017	12/31/2018
General Fund				
Nonspendable	\$ 67,496	66,321	74,667	66,733
Restricted	1,310,099	2,268,790	1,782,242	1,739,345
Assigned	16,452,625	14,491,802	11,807,720	13,157,612
Unassigned	3,500,000	3,500,000	3,500,000	3,500,000
Total General Fund	21,330,220	20,326,913	17,164,629	18,463,690
All Other Governmental Funds				
Nonspendable	205,581	219,046	68,918	89,850
Restricted	710,375	223,302	147,351	216,385
Unassigned	(205,581)	(219,046)	(68,918)	(89,850)
Total All Other Governmental Funds	710,375	223,302	147,351	216,385
Total Governmental Funds	22,040,595	20,550,215	17,311,980	18,680,075

Data Source: Audited Financial Statements

\*Modified Accrual Basis of Accounting

12/31/2019	12/31/2020	12/31/2021	12/31/2022	12/31/2023	12/31/2024
60,967	52,635	90,216	72,853	88,125	93,425
1,820,290	1,903,057	1,432,027	6,497,920	1,031,317	876,001
22,382,543	12,958,835	7,433,709	13,857,784	20,805,513	23,055,763
3,000,000	3,000,000	3,000,000	3,000,000	3,000,000	3,000,000
27,263,800	17,914,527	11,955,952	23,428,557	24,924,955	27,025,189
150,518	46,087	113,743	103,311	134,574	120,308
535,435	581,830	669,352	726,746	689,871	427,306
(150,518)	(46,087)	(113,743)	(103,311)	(134,574)	(120,308)
535,435	581,830	669,352	726,746	689,871	427,306
27,799,235	18,496,357	12,625,304	24,155,303	25,614,826	27,452,495

# NORTHBROOK PARK DISTRICT, ILLINOIS

## Changes in Fund Balances of Governmental Funds - Last Ten Fiscal Years\* December 31, 2024 (Unaudited)

	4/30/2016	4/30/2017	12/31/2017	12/31/2018
Revenues				
Taxes	\$ 11,982,722	11,881,064	4,200,944	10,878,409
Intergovernmental	185,866	222,097	126,825	189,082
Charges for Services	9,365,679	9,412,611	7,491,390	9,325,694
Park Services	—	41,832	31,370	35,534
Interest	105,022	171,186	128,822	320,098
Donations and Miscellaneous	1,582,354	898,757	368,202	330,072
Total Revenues	23,221,643	22,627,547	12,347,553	21,078,889
Expenditures				
General Government	5,626,995	5,753,746	4,473,964	5,663,820
Recreation	9,300,595	9,243,288	6,685,664	9,323,283
Capital Outlay	3,028,312	5,478,100	2,346,934	2,641,502
Debt Service				
Principal	3,595,000	3,580,000	2,035,000	2,060,000
Interest and Fiscal Charges	66,318	62,793	44,226	22,189
Total Expenditures	21,617,220	24,117,927	15,585,788	19,710,794
Excess (Deficiency) of Revenues Over (Under) Expenditures	1,604,423	(1,490,380)	(3,238,235)	1,368,095
Other Financing Sources (Uses)				
Debt Issuance	6,110,000	—	—	—
Premium on Debt Issuance	—	—	—	—
Transfers In	3,117,222	3,873,396	3,479,691	3,056,302
Transfers Out	(3,117,222)	(3,873,396)	(3,479,691)	(3,056,302)
	6,110,000	—	—	—
Net Change in Fund Balances	7,714,423	(1,490,380)	(3,238,235)	1,368,095
Debt Service as a Percentage of Noncapital Expenditures	18.27%	18.27%	14.76%	11.25%

Data Source: Audited Financial Statements

\*Modified Accrual Basis of Accounting

12/31/2019	12/31/2020	12/31/2021	12/31/2022	12/31/2023	12/31/2024
11,627,924	11,802,070	12,627,698	12,475,831	13,163,436	13,663,823
235,076	716,594	919,000	1,512,170	1,067,705	1,934,980
9,641,410	3,824,314	5,644,457	10,345,801	12,886,713	14,583,367
33,188	17,557	—	—	—	—
632,296	448,146	66,377	111,738	1,290,202	1,264,986
366,943	1,910,981	468,806	648,438	422,841	403,664
22,536,837	18,719,662	19,726,338	25,093,978	28,830,897	31,850,820
5,767,299	5,507,588	5,435,772	6,164,940	7,420,378	7,860,387
9,675,271	6,208,835	7,848,567	9,869,980	12,111,434	13,246,365
5,793,829	20,254,524	10,044,116	3,048,749	5,375,850	6,510,408
1,900,000	1,795,000	1,850,000	1,725,000	1,864,331	2,051,337
272,772	473,617	418,999	644,710	599,381	534,483
23,409,171	34,239,564	25,597,454	21,453,379	27,371,374	30,202,980
(872,334)	(15,519,902)	(5,871,116)	3,640,599	1,459,523	1,647,840
9,435,000	5,875,000	—	7,450,000	—	189,829
556,494	342,024	—	439,400	—	—
3,197,870	768,555	1,258,672	3,573,514	4,085,959	4,934,852
(3,197,870)	(768,555)	(1,258,672)	(3,573,514)	(4,085,959)	(4,934,852)
9,991,494	6,217,024	—	7,889,400	—	189,829
9,119,160	(9,302,878)	(5,871,116)	11,529,999	1,459,523	1,837,669
12.19%	15.46%	14.27%	12.42%	10.98%	10.37%

# **NORTHBROOK PARK DISTRICT, ILLINOIS**

## **Equalized Assessed Value and Actual Value of Taxable Property - Last Ten Tax Levy Years December 31, 2024 (Unaudited)**

Tax Levy Year	Real Property Assessed Value	Railroad Property Assessed Value	Total Assessed Value	Total Direct Tax Rate	Estimated Actual Value	Ratio of Total Assessed Value to Total Estimated Actual Value
2014	\$ 2,272,968,323	N/A	\$ 2,272,968,323	0.5361	\$ 6,818,905,651	33.33
2015	2,163,897,873	N/A	2,163,897,873	0.5684	6,491,694,268	33.33
2016	2,576,866,528	N/A	2,576,866,528	0.4226	7,730,600,357	33.33
2017	2,682,584,797	N/A	2,682,584,797	0.4182	8,047,755,196	33.33
2018	2,627,911,440	N/A	2,627,911,440	0.4552	7,883,735,108	33.33
2019	3,000,974,422	N/A	3,000,974,422	0.4160	9,002,924,166	33.33
2020	2,982,836,261	N/A	2,982,836,261	0.4263	8,948,509,678	33.33
2021	2,774,150,950	N/A	2,774,150,950	0.4573	8,322,453,682	33.33
2022	3,204,280,347	N/A	3,204,280,347	0.4152	9,612,842,002	33.33
2023	3,327,496,553	N/A	3,327,496,553	0.4195	9,982,490,657	33.33

Note: Property in the District is reassessed each year. Property is assessed at 33% of actual value.

Data Source: Office of the County Clerk

N/A - Not Available

**NORTHBROOK PARK DISTRICT, ILLINOIS**

**Property Tax Rates - Direct and Overlapping Governments - Last Ten Tax Levy Years**  
**(Cents per \$100 Assessed Value)**  
**December 31, 2024 (Unaudited)**

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**See Following Page**



# **NORTHBROOK PARK DISTRICT, ILLINOIS**

## **Property Tax Rates - Direct and Overlapping Governments - Last Ten Tax Levy Years (Cents per \$100 Assessed Value) December 31, 2024 (Unaudited)**

Name of Taxing Entity/Tax Levy Year	2014	2015	2016	2017
Northbrook Park District				
Corporate	0.1468	0.1598	0.1394	0.1588
Recreation	0.1167	0.1226	0.1029	0.0989
Special Recreation	0.0213	0.0224	0.0208	0.0204
Paving and Lighting	0.0050	0.0050	0.0042	0.0049
Social Security	0.0265	0.0278	0.0234	0.0209
Illinois Municipal Retirement	0.0314	0.0330	0.0277	0.0190
Public Liability Insurance	0.0238	0.0250	0.0210	0.0152
Audit	0.0011	0.0011	0.0009	0.0009
Debt Service	0.1635	0.1717	0.0823	0.0792
Total Direct Rate	0.5361	0.5684	0.4226	0.4182
Cook County (Includes Health Facilities)	0.5680	0.5520	0.5330	0.4960
Northfield Township (Includes General Assist)	0.0390	0.0350	0.0240	0.0290
Village of Northbrook	0.6050	0.6760	0.6260	0.7150
Northbrook Public Library	0.3570	0.3850	0.3290	0.3290
Cook County Forest Preserve District	0.0690	0.0690	0.0630	0.0620
Metropolitan Water Reclamation District	0.4300	0.4260	0.4060	0.4020
Cook County Consolidated Election Board	—	—	—	0.0310
Northfield Road and Bridge	0.0540	0.0570	0.0490	0.0490
Northfield Township High School 225	2.3670	2.4930	2.1060	2.1020
Total	5.0251	5.2614	4.5586	4.6332
Overlapping Governments				
School District 27	3.4430	3.5690	3.0310	3.0310
School District 28	3.0090	3.2990	2.8480	2.8240
School District 30	3.2720	3.3940	2.8660	3.1930
School District 31	2.9110	2.9470	2.6990	2.7000
Village of Deerfield (1)	0.9050	0.9220	0.8760	0.8335
Village of Glenview (1)	0.9480	1.0000	0.8360	0.8310
Oakton Community College District 535	0.2580	0.2710	0.2310	0.2320

(1) Includes local library tax rate.

Data Source: Cook County Collector and applicable local government records.

2018	2019	2020	2021	2022	2023
0.1818	0.1770	0.2030	0.2263	0.2006	0.1997
0.1009	0.0884	0.0889	0.0956	0.0886	0.0914
0.0353	0.0356	0.0325	0.0193	0.0127	0.0123
0.0050	0.0050	0.0050	0.0050	0.0003	0.0046
0.0217	0.0170	0.0085	0.0129	0.0255	0.0261
0.0175	0.0136	0.0068	0.0092	0.0048	0.0046
0.0078	0.0034	0.0034	0.0037	0.0053	0.0061
0.0009	0.0008	0.0008	0.0009	0.0008	0.0008
0.0843	0.0752	0.0774	0.0844	0.0766	0.0739
0.4552	0.4160	0.4263	0.4573	0.4152	0.4195
0.4890	0.4540	0.4530	0.4460	0.4310	0.3860
0.0310	0.0210	0.0290	0.0250	0.0230	0.0240
0.7720	0.7640	0.7650	0.8250	0.7060	0.6850
0.3470	0.3140	0.3110	0.3440	0.3120	0.3090
0.0600	0.0590	0.0580	0.0580	0.0810	0.0750
0.3960	0.3890	0.3780	0.3820	0.3740	0.3450
—	—	—	0.0190	—	0.0320
0.0520	0.0470	0.0470	0.0550	0.0500	0.0510
2.2160	2.0060	2.0840	2.3100	2.0640	2.0760
4.8182	4.4700	4.5513	4.9213	4.4562	4.4025
3.2040	2.8610	2.9460	3.2380	3.0110	3.0840
2.9700	2.6810	2.8050	3.1290	2.8850	2.9270
3.3100	2.9870	3.1870	3.4580	3.1700	3.1890
2.8420	2.5770	2.6720	3.1740	2.7340	2.6200
0.8790	0.8850	0.9110	0.9290	0.9090	0.9000
0.8520	0.7500	0.7660	0.8430	0.7120	0.6790
0.2460	0.2210	0.2270	0.2520	0.2210	0.2270

# **NORTHBROOK PARK DISTRICT, ILLINOIS**

## **Principal Property Tax Payers - Current Fiscal Year and Nine Fiscal Years Ago December 31, 2024 (Unaudited)**

Taxpayer	12/31/2024			4/30/2016		
	Taxable Assessed Value	Rank	Percentage of Total District Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total District Taxable Assessed Value
Jones Lang LaSalle	\$ 67,425,864	1	2.03%	\$ 26,516,142	3	1.23%
Westcoast Estates	47,089,319	2	1.42%	55,089,339	1	2.55%
Willow Festival Regency	36,601,676	3	1.10%	23,786,710	4	1.10%
Gateway Fairfiew Inc.	30,808,837	4	0.93%			
UL LLC	28,788,569	5	0.87%	22,480,800	5	1.04%
TGM Northshore LLC	28,704,182	6	0.86%			
Finger EPCO Northbrook	23,339,409	7	0.70%			
Korman Lederer & Associates	23,147,304	8	0.70%	17,065,290	7	0.79%
EuroMarket Designs	20,004,174	9	0.60%			
Village Square of Northbrook	18,978,524	10	0.57%	12,395,819	9	0.57%
Mid America Asset Management				29,698,975	2	1.37%
Jones Lang LaSalle CC1&2				19,591,006	6	0.91%
Lake Cook Road & MidAmerica				12,960,040	8	0.60%
400 Skokie Blvd LLC				11,692,544	10	0.54%
	<u>324,887,858</u>		<u>9.76%</u>	<u>231,276,665</u>		<u>10.70%</u>

Data Source: Cook County Clerk's Offices

**NORTHBROOK PARK DISTRICT, ILLINOIS**

**Property Tax Levies and Collections - Last Ten Fiscal Years  
December 31, 2024 (Unaudited)**

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**See Following Page**

## NORTHBROOK PARK DISTRICT, ILLINOIS

### Property Tax Levies and Collections - Last Ten Tax Levy Years December 31, 2024 (Unaudited)

Tax Levy Year	Tax Extended Tax Levy (1)	Collected within the Fiscal Year of the Levy	
		Amount	Percentage of Levy
2014	\$ 12,182,604	\$ 11,873,724	97.46%
2015	12,297,565	11,822,153	96.13%
2016	10,891,151	10,634,237	97.64%
2017	11,215,423	10,853,552	96.77%
2018	11,962,049	11,618,862	97.13%
2019	12,462,696	11,796,193	94.65%
2020	12,719,905	11,494,377	90.37%
2021	12,686,223	12,475,831	98.34%
2022	13,305,050	13,163,436	98.94%
2023	13,954,988	13,826,568	99.08%

Data Source: District Records

(1) Does not include adjustments for errors, abatements of objections of tax extensions.

(2) Delinquent tax collections are reported by the tax levy year.

Delinquent Tax Collections (2)	Total Collections to Date		Outstanding Delinquent Taxes	Outstanding Delinquent Taxes to Tax Levy
	Amount	Percentage of Levy		
\$ —	\$ 11,873,724	97.46%	\$ 308,880	2.54%
—	11,822,153	96.13%	475,412	3.87%
—	10,634,237	97.64%	256,914	2.36%
—	10,853,552	96.77%	361,871	3.23%
—	11,618,862	97.13%	343,187	2.87%
—	11,796,193	94.65%	666,503	5.35%
—	11,494,377	90.37%	1,225,528	9.63%
—	12,475,831	98.34%	210,392	1.66%
—	13,163,436	98.94%	141,614	1.06%
—	13,826,568	99.08%	128,420	0.92%

# NORTHBROOK PARK DISTRICT, ILLINOIS

## Ratios of Outstanding Debt by Type - Last Ten Fiscal Years December 31, 2024 (Unaudited)

Fiscal Year	Governmental Activities		Ratio of Total Outstanding Debt to Equalized Assessed Valuation (1)	Percentage of Personal Income (1)	Per Capita (1)
	General Obligation Bonds	Subscription Arrangements Payable			
4/30/2016	\$ 7,675,000	\$ —	0.35%	N/A	\$ 231
4/30/2017	4,095,000	—	0.16%	N/A	123
12/31/2017	2,060,000	—	0.08%	N/A	62
12/31/2018	—	—	—%	N/A	—
12/31/2019	7,943,514	—	0.30%	N/A	239
12/31/2020	12,340,006	—	0.41%	N/A	372
12/31/2021	10,433,381	—	0.35%	N/A	296
12/31/2022	16,417,661	168,046	0.60%	N/A	466
12/31/2023	14,482,855	118,715	0.46%	N/A	411
12/31/2024	12,423,049	197,207	0.37%	N/A	353

Note: Details regarding the District's outstanding debt can be found in the notes to the financial statements.

(1) See the Schedule of Demographic and Economic Statistics for equalized assessed valuation of property, personal income, and population data.

Data Source: District Records

N/A - Not Available

# **NORTHBROOK PARK DISTRICT, ILLINOIS**

## **Ratio of Net General Obligation Debt to Equalized Assessed Value and Net General Obligation Bonded Debt per Capita - Last Ten Fiscal Years**

**December 31, 2024 (Unaudited)**

Fiscal Year	Gross General Obligation Bonds	Less Amount Available for Debt Service	Net General Obligation Bonds	Percentage of Estimated Actual Taxable Value of Property (1)	Per Capita (2)
4/30/2016	\$ 7,675,000	\$ 401,905	\$ 7,273,095	0.11%	\$ 219
4/30/2017	4,095,000	—	4,095,000	0.06%	123
12/31/2017	2,060,000	1,471	2,058,529	0.03%	62
12/31/2018	—	—	—	0.00%	—
12/31/2019	7,943,514	—	7,943,514	0.10%	239
12/31/2020	12,340,006	—	12,340,006	0.14%	372
12/31/2021	10,433,381	—	10,433,381	0.12%	296
12/31/2022	16,417,661	—	16,417,661	0.20%	466
12/31/2023	14,482,855	—	14,482,855	0.15%	411
12/31/2024	12,423,049	—	12,423,049	0.12%	353

Note: Details regarding the District's outstanding debt can be found in the notes to the financial statements.

(1) See the Schedule of Assessed Value and Estimated Actual Value of Taxable Property for property value data.

(2) See the Schedule of Demographic and Economic Statistics for population data.

Data Source: District Records



# NORTHBROOK PARK DISTRICT, ILLINOIS

## Schedule of Direct and Overlapping Governmental Activities Debt December 31, 2024 (Unaudited)

Governmental Unit	Gross Debt (2)	Percentage to Debt Applicable to District (1)	District's Share of Debt
Northbrook Park District	\$ 12,620,256	100.000%	\$ 12,620,256
Cook County	1,930,661,750	1.671%	32,261,358
Village of Northbrook	97,536,000	95.414%	93,062,999
Glenbrook High School District #225	28,405,000	44.167%	12,545,636
Metropolitan Water Reclamation District (3)	2,719,910,074	1.700%	30,952,325
Cook County Forest Preserve District	41,835,000	1.671%	699,063
Village of Deerfield	41,665,000	6.511%	2,712,808
West Northfield School District #31	9,490,000	13.726%	1,302,597
Community Consolidated School District #21 - Wheeling	74,045,000	1.172%	867,807
Village of Glenview	11,275,000	0.226%	25,482
School District #30	35,775,000	63.636%	22,765,779
Community College District 512	207,460,000	0.126%	261,400
Community College District 535	53,185,000	10.914%	5,804,611
Township High School District 214	13,270,000	0.249%	33,042
Total Overlapping Debt	5,264,512,824		203,294,907
Total Direct and Overlapping Debt	5,277,133,080		215,915,163

Source: With respect to the applicable taxing bodies and the information used to calculate the percentage of overlapping Equalized Assessed Valuation, the Cook County Clerk's Office. Information regarding the outstanding bonds of the overlapping taxing bodies was obtained from publicly available sources.

(1) Percentage based on 2023 EAV's the most recent available.

(2) Does not include alternate revenue bonds. Under the Debt Reform Act, alternate revenue bonds are not included in the computation of indebtedness of the overlapping taxing bodies unless the taxes levied to pay the principal of and interest on the alternate revenue bonds are extended for collection.

(3) Includes IEPA Revolving Loan Bonds in the amount of \$899,185,074.

**NORTHBROOK PARK DISTRICT, ILLINOIS**

**Legal Debt Margin - Last Ten Fiscal Years**

**December 31, 2024 (Unaudited)**

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## NORTHBROOK PARK DISTRICT, ILLINOIS

### Legal Debt Margin - Last Ten Fiscal Years December 31, 2024 (Unaudited)

	4/30/2016	4/30/2017	12/31/2017	12/31/2018
Debt Limit	\$ 113,648,416	108,194,894	128,843,326	134,129,240
Total Net Debt Applicable to Limit	7,675,000	4,095,000	2,060,000	—
Legal Debt Margin	105,973,416	104,099,894	126,783,326	134,129,240
Total Net Debt Applicable to Limit as a Percentage of Debt Limit	6.75%	3.78%	1.60%	—%

Note: In 1978, the District passed a resolution to increase the legal debt margin to 5.00%.

Data Source: Audited Financial Statements

12/31/2019	12/31/2020	12/31/2021	12/31/2022	12/31/2023	12/31/2024
131,395,572	150,048,721	149,141,813	138,707,548	160,214,017	166,374,828
7,535,000	11,615,000	9,765,000	15,490,000	13,675,000	11,735,000
123,860,572	138,433,721	139,376,813	123,217,548	146,539,017	154,639,828
5.73%	7.74%	6.55%	11.17%	8.54%	7.05%

**Legal Debt Margin Calculation for the Year Ended December 31, 2024**

Equalized Assessed Value (2023 Tax Levy Year)	\$ 3,327,496,553
Legal Debt Margin	<u>5.00%</u>
Debt Limit	166,374,828
Debt Applicable to Limit	
General Obligation Bonds	<u>11,735,000</u>
Legal Debt Margin	<u>154,639,828</u>
Total Outstanding Debt as a Percentage of Statutory Debt Limit	<u>7.05%</u>

## NORTHBROOK PARK DISTRICT, ILLINOIS

### Demographic and Economic Statistics - Last Ten Fiscal Years December 31, 2024 (Unaudited)

Fiscal Year	(1) Population	Equalized Assessed Value (EAV)	(2) Personal Income (in Thousands)	Per Capita EAV	Median Age	School Enrollment	(3) Unemployment Rate
4/30/2016	33,170	\$ 2,272,968,323	N/A	\$ 68,525	47.8	7,596	4.3%
4/30/2017	33,170	2,163,897,873	N/A	65,237	47.8	7,646	4.6%
12/31/2017	33,170	2,576,866,528	N/A	77,687	47.8	7,646	3.3%
12/31/2018	33,170	2,682,584,797	N/A	80,874	49.8	7,753	3.0%
12/31/2019	33,170	2,627,911,440	N/A	79,226	49.6	7,877	2.8%
12/31/2020	33,170	3,000,974,422	N/A	90,473	49.8	8,060	8.2%
12/31/2021	35,222	2,982,836,261	N/A	84,687	50.2	7,954	4.4%
12/31/2022	35,222	2,774,150,950	N/A	78,762	49.0	7,949	3.6%
12/31/2023	35,222	3,204,280,347	N/A	90,974	50.0	8,019	3.6%
12/31/2024	35,222	3,327,496,553	N/A	94,472	49.2	7,982	4.3%

#### Data Sources:

(1) Estimated population in relationship to the Village of Northbrook (U.S. Department of Commerce, Bureau of the Census).

(2) Village of Northbrook Annual Comprehensive Financial Report

(3) Illinois Department of Employment Security

N/A - Not Available

# **NORTHBROOK PARK DISTRICT, ILLINOIS**

## **Principal Employers - Prior Fiscal Year and Eight Fiscal Years Ago December 31, 2024 (Unaudited)**

Employer	12/31/2024			4/30/2016		
	Employees	Rank	% of Total District Population	Employees	Rank	% of Total District Population
Baxter International, Inc	2,500	1	7.10%			
UL Solutions	1,500	2	4.26%	2,000	2	6.03%
Walgreens Boots Alliance, Inc & Walgreens Co	1,250	3	3.55%			
Astellas Pharma US, Inc.	1,150	4	3.27%	1,150	4	3.47%
Anixter, Inc	1,000	5	2.84%			
Kraft Heinz Foods Co, Technology Ctr	1,000	5	2.84%			
Essendant Co.	800	7	2.27%			
Allstate Investments, LLC	750	8	2.13%			
Highland Baking	615	9	1.75%			
Illinois Tool Works, Inc	586	10	1.66%			
Allstate Corporation				8,000	1	24.12%
CVS Caremark				1,400	3	6.03%
Allstate Life Insurance Co(2)				750	5	2.26%
Euromarket Designs, Inc				500	6	1.51%
Hilco Merchange Resources, LLC				400	7	1.21%
W.W. Grainger, Inc				350	8	1.06%
Donlen Corp				300	9	0.90%
Hilton Chicago Northbrook				250	10	0.75%
Totals	<u>10,565</u>		<u>31.67%</u>	<u>15,100</u>		<u>47.34%</u>

Data Source: 2024 Manufacturers' News, Inc. Illinois Manufacturers and Illinois Services Directories

Note: All available information is shown above.

**NORTHBROOK PARK DISTRICT, ILLINOIS****Government Employees by Function/Program - Last Ten Fiscal Years  
December 31, 2024 (Unaudited)**

Function/Program	4/30/2016	4/30/2017	12/31/2017	12/31/2018
IMRF Eligible Employees				
Full-Time Employees	69	70	70	69
Seasonal Part-Time Employees	39	41	15	16
	108	111	85	85
Non-IMRF Eligible Employees				
Seasonal Part-Time Employees	208	216	127	114
General Government - Full-Time				
Park Operations	17	18	19	19
Recreation Operations	29	30	30	30
Golf Operations	8	9	8	8
Administration	15	13	13	12
	69	70	70	69
Total Number of Employees	316	327	212	199

Data Source: District Records

Note: Data reflects the number of employees in each category as of the fiscal year ended indicated. Fluctuations in individual categories from year to year is a direct result of position vacancies.

12/31/2019	12/31/2020	12/31/2021	12/31/2022	12/31/2023	12/31/2024
67	61	71	68	70	75
15	6	18	17	53	25
82	67	89	85	123	100
130	59	139	214	161	219
19	18	21	19	19	19
30	25	31	27	27	30
6	6	6	7	10	10
12	12	13	15	14	16
67	61	71	68	70	75
212	126	228	299	284	319



## NORTHBROOK PARK DISTRICT, ILLINOIS

### Operating Indicators by Function/Program - Last Ten Fiscal Years December 31, 2024 (Unaudited)

Function/Program	4/30/2016	4/30/2017	12/31/2017	12/31/2018
Population	33,170	33,170	33,170	33,170
Number of Programs Offered	2,155	2,238	1,547	2,390
Number of Program Participants	21,983	21,975	13,182	18,280
Number of Non-Resident Participants	3,878	3,754	2,739	3,206
Number of Golf Rounds	70,866	66,760	63,243	64,348
Number of Aquatic Visits	38,367	40,006	35,874	40,120

Data Source: District Records

\* Excludes programs included with fitness membership

12/31/2019	12/31/2020	12/31/2021	12/31/2022	12/31/2023	12/31/2024
33,170	33,170	35,222	35,222	35,222	35,222
2,379	2,186	1690*	1814*	2,100*	2,290*
19,008	12,015	14003*	18234*	22,666*	22,890*
4,377	2,977	2,632	2,895	3,743	4,065
63,044	23,581	38,259	70,727	85,986	94,969
34,019	—	42,550	45,745	50,512	52,505

# **NORTHBROOK PARK DISTRICT, ILLINOIS**

## **Capital Asset Statistics by Function/Program - Last Ten Fiscal Years December 31, 2024 (Unaudited)**

Function/Program	4/30/2016	4/30/2017	12/31/2017	12/31/2018
Facilities				
Baseball Diamonds	25	25	24	24
Soccer Fields	14	14	14	14
Football Fields	2	2	2	2
Outdoor Basketball	9	9	9	9
Tennis Courts	22	22	22	22
Volleyball Courts	2	2	2	2
Teams Challenge Course and Climbing Wall	1	1	1	1
Swimming Facilities	2	2	2	2
Recreation Buildings	12	12	12	12
Velodrome (Bicycle Track)	1	1	1	1
Golf Courses	3	3	3	3
Driving Range	1	1	1	1
Miniature Golf Course	1	1	1	1
Playgrounds	18	18	18	18
Picnic Areas	16	16	16	16
Jogging and Bike Trails	14	14	14	14
Lake/Fishing	2	2	2	2
Food Concession Stands	5	5	5	5
Multipurpose Auditorium and Theatre	1	1	1	1
Indoor Skating	2	2	2	2
Outdoor Skating	2	2	2	2
Sled and Toboggan Hills	2	2	2	2
Cross County Skiing	1	1	—	—
Ice Skating Pro Shop	1	1	1	1
Skate Park	1	1	1	1
Batting Cages	6	6	6	6
LaCrosse Fields	3	3	3	3
Dog Park	1	1	1	1
Field Hockey	6	6	6	6
Pickleball	N/A	N/A	N/A	N/A
Multi-purpose gymnasium	N/A	N/A	N/A	N/A
Indoor Running / Walking Track	N/A	N/A	N/A	N/A
Fitness Cardio	N/A	N/A	N/A	N/A
Indoor Basketball	N/A	N/A	N/A	N/A
Indoor Volleyball	N/A	N/A	N/A	N/A
Indoor Pickleball	N/A	N/A	N/A	N/A

Data Source: District Records

N/A - Not Available

12/31/2019	12/31/2020	12/31/2021	12/31/2022	12/31/2023	12/31/2024
24	24	24	24	24	24
14	14	14	14	14	14
2	2	2	2	2	2
9	9	9	9	9	9
19	19	19	19	19	17
2	2	2	2	2	2
1	N/A	N/A	N/A	N/A	N/A
2	2	2	2	2	2
12	12	12	12	12	12
1	1	1	1	1	1
3	3	3	3	3	3
1	1	1	1	1	1
1	N/A	N/A	N/A	N/A	N/A
18	18	18	18	18	18
16	16	16	16	16	18
14	14	14	14	14	14
2	2	2	2	2	2
5	5	5	5	5	5
1	1	1	1	1	1
2	2	2	2	2	2
2	2	2	2	2	2
2	2	2	2	2	2
—	—	—	—	—	—
1	1	1	1	1	1
1	1	1	1	1	1
6	6	6	6	6	6
3	3	3	3	3	3
1	1	1	1	1	1
6	6	6	6	6	6
6	6	6	6	8	10
N/A	1	3	3	3	3
N/A	1	1	1	1	1
N/A	1	1	1	1	1
N/A	3	3	3	3	3
N/A	2	2	2	2	2
N/A	4	4	4	4	4

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL  
STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENTAL AUDITING STANDARDS***



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL  
STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENTAL AUDITING STANDARDS***

May 8, 2025

Members of the Board of Commissioners  
Northbrook Park District  
Northbrook, Illinois

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Northbrook Park District (the District), Illinois, as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated May 8, 2025.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

**Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Northbrook Park District, Illinois  
May 8, 2025

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Lauterbach & Amen, LLP*  
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