









### Comprehensive Annual Financial Report Northbrook, Illinois Fiscal Year Ending December 31, 2018



### COMPREHENSIVE ANNUAL FINANCIAL REPORT

### FOR THE FISCAL YEAR ENDED DECEMBER 31, 2018

Prepared by:

**Division of Administration and Finance** 

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### INTRODUCTORY SECTION

This section includes miscellaneous data regarding the Park District including:

- Principal Officials
- Organization Chart
- Letter of Transmittal
- Certificate of Achievement for Excellence in Financial Reporting

Principal Officials December 31, 2018

### **BOARD OF PARK COMMISSIONERS**

Penelope J. Randel, President

Mary Ann Chambers, Vice President

Jeffrey C. Simon, Commissioner

Kenneth Slepicka, Commissioner

Michael Schyman, Commissioner

Lisa Chalem, Commissioner

Michael Ziering, Commissioner

### **ADMINISTRATIVE**

Molly Hamer, Executive Director, Secretary

Greg Baron, Golf Operations Director

Ed Dalton, Parks and Properties Director

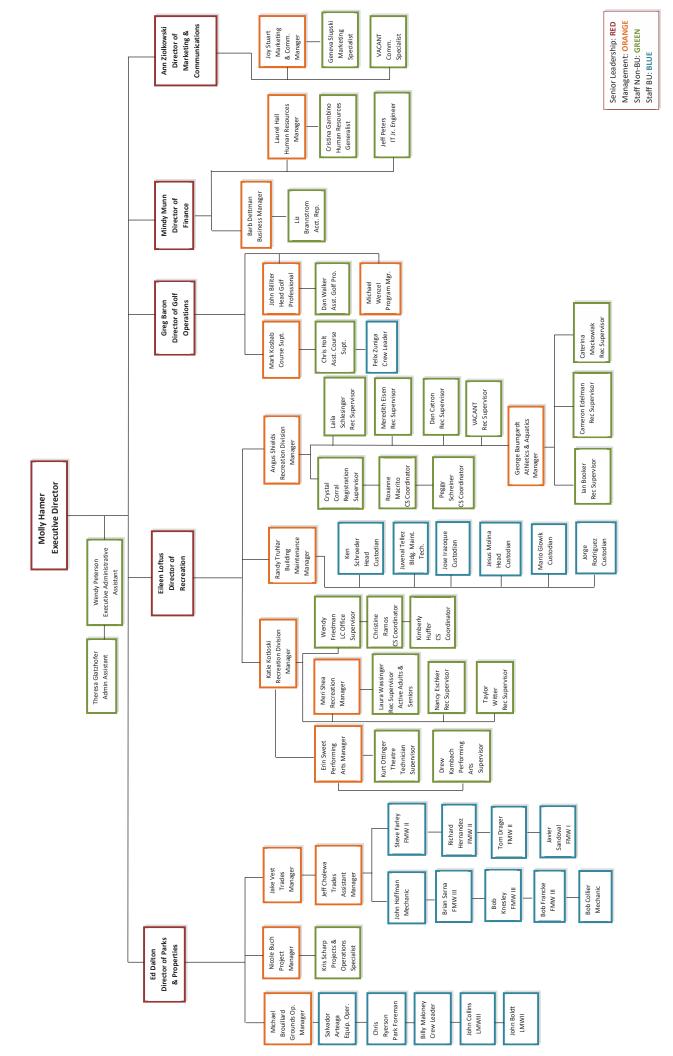
Eileen Loftus, Leisure Services Director

Mindy Munn, Administration and Finance Director, Treasurer

Ann Ziolkowski, Marketing Director

Wendy Peterson, Assistant Secretary

Steve Adams, Attorney





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May 31, 2019

Board of Commissioners Northbrook Park District Northbrook, Cook County, Illinois

### **Honorable Commissioners:**

The Comprehensive Annual Report of the Northbrook Park District for the fiscal year ended December 31, 2018 is hereby respectfully and formally submitted. Chapter 70, Section 1205, of the Illinois Compiled Statues requires that park districts secure a licensed public accountant to perform an annual audit of the financial statements. The firm of Lauterbach & Amen, LLP, performed this audit for the fiscal year ended December 31, 2018. Their unmodified opinion on the basic financial statements is presented in this report. The CAFR is filed with the State Comptroller within six months after the close of the fiscal year. This report was prepared by the Park District's Division of Finance who is responsible for both the accuracy of the presented information and the completeness and fairness of the presentation, including all disclosures. We believe the information, as presented, is accurate in all material aspects; it is presented in a manner designated to fairly set forth the financial position and results of Park District operations as measured by the financial activity of its various funds; and all disclosures necessary to enable the reader to gain the maximum understanding of the Park District's financial affairs.

Management's representations in the financial statements are only as reliable as the underlying information on which they are based. In developing and evaluating the accounting system, consideration is given to the adequacy of internal accounting controls. Internal accounting controls are designed to provide reasonable, but not absolute, assurance regarding the safeguarding of assets against loss from unauthorized use or disposition, reliable financial records for preparing financial statements and maintainable accountability for assets. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived, and the evaluation of costs and benefits requires estimates and judgments by management. All internal control evaluations occur within the above framework. Accounting control is provided to adequately safeguard assets and provide reasonable assurance of proper recording of transactions.

The role of the independent audit, as required by the Illinois Compiled Statues, is to provide an opinion on the fairness of management's representation in the financial statements. The independent audit firm of Lauterbach & Amen, LLP, Certified Public Accountants provides an objective review of the Park District's financial statements. Their performance of tests and discussion with management provides users of these financial statements reasonable basis for reliance on the enclosed reports. Their audit standards require a review that will obtain reasonable, rather than absolute, assurance that the financial statements are free of material misstatement. The audit includes examining, on a test basis, evidence supporting the amounts, accounting principles used and significant estimates made by management.

Management's discussion and analysis (MD&A), immediately following the independent auditor's report, provides a narrative introduction, overview and analysis of the basic financial statements. The MD&A complements this letter transmittal and should be read in conjunction for greater understanding of the Park District's finances.

### The Reporting Entity and its Services

The Park District provides recreational services and opportunities primarily to the residents of Northbrook, Illinois. These services include recreational programs, parks management, recreation facility management, capital improvement development and general administration. The Park District maintains over 500 acres of property for the residents' enjoyment.

Located approximately 25 miles northwest of Chicago, the Park District was established as a separate municipal body by the citizens of Northbrook in 1927. The District operates under a board-manager form of government. The Board consists of seven individuals who are elected from the District at large to serve four-year staggered terms. In its ninety years of service, it has grown in programs, facilities and recreation importance in the lives of Northbrook residents. The current population served is approximately 33,170.

As a separate entity from the Village of Northbrook, the Park District includes all funds of its governmental operations and component units based on financial accountability. The accompanying financial statements include only those funds of the Park District as there are no other organizations for which it has financial accountability. The Park District participates in the Illinois Municipal Retirement Fund (IMRF), the Northern Suburban Special Recreation Association (NSSRA), and the Park District Risk Management Agency (PDRMA). Since these organizations are separate government organizations, and the Park District does not exercise financial accountability over these agencies, their financial statements are not included in this report. Audited financial statements for these organizations are available upon request from their business offices.

The Board of Commissioners has the authority, after the first six months of the fiscal year and with a twothirds approval vote, to make transfers between the various items in any fund in the appropriation ordinance. Transfers cannot exceed 10 percent, in the aggregate, of the total amount appropriated for the fund or item that is having funds reallocated. The Board of Commissioners may amend the Budget and Appropriation Ordinance, but this must be done in accordance with the same procedure followed in the originally adopted ordinance.

Open Public Meetings for budget authorization are held at 7:00 p.m., posted and published up to six weeks in advance:

Date February 19, 2018	Meeting Administration & Finance	Discussion Annual Budget Review
March 28, 2018	Public Hearing	Public comments on the Annual Budget
March 28, 2018	Regular Board Meeting	Board discusses and considers the 2018 Budget and Appropriation Ordinance
June 26, 2019	Regular Board Meeting	Board of Commissioners accept 2018 CAFR

### **Economic Condition and Outlook**

Northbrook is among the more affluent communities of the north shore of Chicago. The Village's local economic base is diverse, combining corporate offices and commercial developments with a wealthy residential base. Northbrook Court, a large regional mall featuring high-end shopping outlets, anchors a sizeable retail sector. The Park District is in suburban Cook County, 25 miles northwest of Chicago, and benefits from ease of access to downtown Chicago. Major corporate entities include Northbrook Court Shopping Center, Underwriters Laboratories, Inc., CVS/Caremark and Crate and Barrel. The tax base consists of light industrial (9%), commercial (25%), and residential (66%). Northbrook's unemployment rate at the end of 2018 was 3.0%, comparing favorably to the state of Illinois' rate of 4.3%.

Equalized assessed value (EAV) for the District's property tax base rose 4.1% in value and totaled \$2.68 billion for the 2017 tax year. The District's tax rate decreased to \$0.419 per \$100 of assessed value compared to \$0.423 in the 2016 tax year. The District's annual property tax extension is limited to the previous year extension plus the annual change in the All-Urban Consumer Price Index (CPI), not to exceed 5%. The decline in the tax rate reflects the higher percentage increase in assessed valuation compared to the increase in the consumer price index. Over the past ten years the District has collected 98 percent of its tax levy as illustrated in the table below.

Fiscal Year	Tax Year	Tax Extended	Tax Collected	Collection Rate
2009	2008	10,562,098	10,552,180	99.91%
2010	2009	10,794,190	10,741,928	99.52%
2011	2010	11,215,778	10,693,276	95.34%
2012	2011	11,434,647	11,256,658	98.44%
2013	2012	11,787,788	11,479,363	97.38%
2014	2013	12,007,814	11,719,507	97.60%
2015	2014	12,182,604	11,873,724	97.46%
2016	2015	12,297,565	11,822,153	96.13%
2017	2016	10,891,151	10,634,237	97.64%
2018	2017	11,215,423	10,853,552	96.77%
			10-Year Average	97.62%

A park commissioner is appointed each year in a liaison role between the Park Board and the Village of Northbrook's Economic Development Committee. The Committee is comprised of various stakeholders including business owners from specific sections of the Village, and is responsible for attracting new commerce to Northbrook as well as retaining existing businesses.

### **Long-Term Planning**

In February 2017 the Board of Park Commissioner adopted the District's Comprehensive Master Plan. The Plan is designed to guide facility and program development decisions for the next five to ten years. The process began with an extensive inventory and analysis of the District's parks, open space, and indoor facilities. Additionally, a community interest and opinion survey was completed to assist with the prioritization of resident needs. The planning process, shaped by the community, covered five key phases: Analyze, Connect, Envision, Prioritize, and Implement. The Plan compiled the results of the first four phases and use of the plan will accomplish the final phase – Implementation.

Based on the Comprehensive Master Plan, the District developed eight actionable goals to accomplish over the ten-year period:

- 1. Improve and add indoor space
- 2. Maintain and update existing assets
- 3. Establish new parks
- 4. Establish a community wide trail and bike network
- 5. Expand recreation opportunities to align with community interests
- 6. Strengthen community relations to further build support
- 7. Conduct operations with fiscal responsibility
- 8. Explore partnership opportunities

To fund future capital initiatives, the Park District assigned \$13.2 million of its unrestricted fund balance at the end of the 2018 fiscal year. In addition to the use of unrestricted reserves, each year the Park District has access to unrestricted debt capacity of approximately \$2.0 million. The Park District typically issues new debt every one-to-three years to fund its multi-year capital improvement plan.

### **Risk Management**

The Park District is a member of the Park District Risk Management Agency (PDRMA), which operates a comprehensive risk management program. PDRMA provides loss coverage for workers' compensation and property damage claims on a partially self-funded basis. General liability, employment practices and unemployment insurance is completely self-funded. In 2017 the Park District successfully completed its Loss Control Review and maintained its accreditation. The accreditation status will last until 2021 when the Park District's operations are scheduled to be reviewed. The Park District has consistently received this accreditation since 1991.

### **Pension Benefits**

The Park District participates in the Illinois Municipal Retirement Fund (IMRF), a 414(h) plan and employees may participate in a 457 retirement plan. The IMRF plan is a two-tiered defined benefit plan with the employee contributing 4.5 percent of their annual salary. Vesting for Tier 1 and Tier 2 occurs after eight and ten years of service, respectively. The Park District is responsible for most of the pension costs, and all disability and death benefits. The Park District's retirement plan was 93.36% funded as of 12/31/18, down from 104.87% in the previous year. The decline in funding status stems from a change in assumptions for investment returns. The District's pension liability as of December 31, 2018 was calculated using an assumed rate of return 7.25% compared to 7.5% in previous years. The District's employer rate remained stable increasing slightly to 9.79% in 2018 compared to 9.25% in 2017.

The Park District is a trustee of the 457 plan, a defined contribution plan, which is fully funded by the employees. The Park District offers no retirement health benefits.

### **Significant Events and Accomplishments**

Guided by our Mission of environmental, social and financial stewardship, the Park District is proud of our accomplishments in 2018.

These projects and initiatives span across all departments in the District and include:

- Launching a comprehensive, capital improvement initiative (New Places to Play: 2018 2022)
   which identifies three key projects: Building a new Activity Center, Improvements to Sportsman's golf course, and renovations to Meadowhill Park
- · Finalizing the design phase for the new Activity Center
- · Renovating the Sports Center lobby and registration desk to enhance the customer experience
- · Receiving our second Audubon International Certification at Sportsman's golf course for our commitment to environmental stewardship
- Achieving state and national recognition for the Outstanding Facility Award (Sports Center Pool) and the re-designed District website

District staff continue to evaluate the scope of work for Sportsman's golf course improvements. Staff also completed a master plan for Meadowhill Park and are studying the program and facility elements at the park.

In 2018, the Human Resources department conducted an Employee Engagement survey for all full-time staff. Results were shared with staff and the leadership team is implementing several initiatives from the feedback received. The Marketing and Communications department completed a District-wide Communications Plan this past year. This plan provides a detailed strategy that outlines the District's target audiences and the messages our organization needs to deliver to drive resident engagement.

The District also reviewed proposals for sponsorship and facility naming rights which will provide additional revenue opportunities for the agency. This initiative will begin in the summer of 2019.

Staff members continue to be very active in the recreational associations and had several members making presentations at the 2018 IAPD/IPRA Joint Conference. Staff members are involved in the IAPD/IPRA Joint Editorial Committee and are active in the community with continued appointments to local commissions. Staff members serve on IPRA's Board, the PDRMA Finance Committee, and the Midwest Association of Golf Course Superintendents.

### **Certificate of Achievement**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Northbrook Park District for its comprehensive annual financial report for the eight-month fiscal period ended December 31, 2017. This was the twenty-sixth consecutive year the Northbrook Park District has received this prestigious award.

To be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

The Certificate of Achievement is valid for a period of one year only. The Northbrook Park District believes that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

### Acknowledgments

This financial report was compiled through the efforts of the Division of Administration and Finance staff. The report is prepared one time during the year but would not be possible without the consistent attention to procedures and monitoring of accounts by the Park District's recreation program and administrative staff. The support and involvement of the Board of Commissioners is essential to ensure a sound financial environment in which to conduct the operations of the Northbrook Park District.

Respectfully submitted,

Molly Hamer, CPRP

Secretary, Executive Director

Mindy Munn

Treasurer, Finance Director



Government Finance Officers Association

## Certificate of Achievement for Excellence in Financial Reporting

Presented to

### Northbrook Park District Illinois

For its Comprehensive Annual Financial Report for the Eight Months Ended

**December 31, 2017** 

Christopher P. Morrill

Executive Director/CEO

### FINANCIAL SECTION

### This section includes:

- · Independent Auditors' Report
- · Management's Discussion and Analysis
- Basic Financial Statements
- · Required Supplementary Information
- Individual Fund Schedules

# INDEPENDENT AUDITORS' REPORT This section includes the opinion of the Park District's independent auditing firm.





### INDEPENDENT AUDITORS' REPORT

May 31, 2019

Members of the Board of Commissioners Northbrook Park District, Illinois

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Northbrook Park District, Illinois, as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Northbrook Park District, Illinois, as of December 31, 2018, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Northbrook Park District, Illinois May 31, 2019 Page 2

### **Other Matters**

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis as listed in the table of contents and budgetary information reported in the required supplementary information as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Northbrook Park District, Illinois' basic financial statements. The introductory section, individual fund budgetary comparison schedules and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The individual fund budgetary comparison schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the individual fund budgetary comparison schedules and supplemental schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Lauterbach & Amen, LLP
LAUTERBACH & AMEN, LLP

### MANAGEMENT'S DISCUSSION AND ANALYSIS

### Management's Discussion and Analysis

The following Management Discussion and Analysis (MD&A) provides an introduction to the financial performance and statements of the Northbrook Park District for the fiscal year ended December 31, 2018. The MD&A is designed to assist the reader by focusing on significant issues; provide an overview of the Park District's financial activity; identify material deviation from the financial plan; identify individual fund issues or concerns; and identify changes in the Park District's financial position and its ability to address subsequent years' challenges.

Since the MD&A is designed to focus on current activities, resulting changes and current known facts, it should be read in conjunction with the brief transmittal letter, the financial statements and accompanying notes to those statements included in this section.

The accompanying financial statements implement financial reporting requirements including government-wide and by major fund. This allows the user to address relevant questions, to broaden a basis for comparison and to enhance the Park District's accountability.

The Northbrook Park District was established in 1927 to provide recreation activities and facilities for the residents of Northbrook, Cook County, Illinois. The seven-member, volunteer Board of Commissioners serve four year staggered terms and establish policy, strategic direction and governing ordinances.

### Financial Highlights For Fiscal Year 2018

- § Net Position (total assets/deferred outflows minus total liabilities/deferred inflows) of the Park District totaled \$102.6 million as of December 31, 2018. Of this amount, \$85.1 million is invested in capital assets, \$1.9 million is restricted for special levies, and \$15.6 million is unrestricted and may be used to meet the general obligations of the District.
- § Property tax revenue (including replacement taxes) jumped \$6.7 million or 159.0% compared to the previous fiscal period. The significant increase in revenue primarily reflects the recognition of only one property tax installment during the previous shortened fiscal year.
- § Interest income more than doubled, increasing \$191,000 to \$320,000. The increase reflects 12 months of interest income in fiscal 2018 and a higher interest rate environment.
- § User fees or "Charges for Services" increased 24.4% or \$1.8 million to \$9.4 million compared to the previous shortened fiscal period. The increase in revenue reflects 12 months of activity in fiscal 2018.
- § Golf revenue, included within "Charges for Services" increased \$75,000 or 2.8% to \$2.7 million compared to the previous fiscal period. Golf rounds for the District's 36 holes remained relatively stable increasing 1.7% to 64,348 compared to the prior year, while instruction revenue rose slightly to \$352,000.
- § During the year, the District retired the remaining \$2.1 million in bond principal and interest owed on its General Obligation Limited Tax Park Bonds Series 2016. The District was debt free as of December 31, 2018.
- § The District's assigned fund balance totaled \$13.2 million at December 31, 2018. These funds will be an important funding source for the capital projects identified within the District's Comprehensive Master Plan.
- § Beginning net position was restated due to the District implement GASB Statement No. 75.

### Overview

The MD&A is intended to serve as an introduction to the Park District's basic financial statements. The Northbrook Park District's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report contains other supplementary information in addition to the basic financial statements. These components are described below.

### **Government-Wide Financial Statements**

The government-wide financial statements are designed to emulate the corporate sector in that all governmental and business-type activities are consolidated into columns which add to a total for the Primary Government. These statements combine and consolidate the governmental funds' current financial resources with capital assets and long-term obligations using the accrual basis of accounting and economic resources measurement focus. The government-wide financial statements include a Statement of Net Position and a Statement of Activities.

The Statement of Net Position presents the Park District's assets/deferred outflows and liabilities/deferred inflows, with the difference reported as net position. Over time, a change in net position is an indicator of the improvement (an increase) or deterioration (a decrease) in the Park District's financial condition.

The Statement of Activities presents the revenues and expenses of the Park District. The difference between these is the change in net position for the year. The costs of various activities supported by the Park District's general taxes and other resources is intended to summarize and simplify the user's analysis of the cost of various governmental services and subsidy to various fees for service activities.

The Governmental Activities in the Statement of Activities reflect the Park District's basic services, including general government, funded by real estate taxes. The Recreation activities reflect fees for service operations including recreation programs and golf, where the fee for services typically covers much of the cost of operation, including depreciation.

### **Fund Financial Statements**

Traditional users of governmental financial statements will find the Governmental Fund Financial Statements presentation more familiar. A fund is a grouping used to maintain control over resources that are segregated for specific activities or objectives. Major Funds are reported separately along with the Special Recreation Fund.

Governmental Funds are presented in the fund financial statements and encompass the same functions reported as governmental activities in the government wide financial statements. The focus is different with fund statements providing a distinctive view of the District's governmental funds. These statements report short-term fiscal accountability with spendable resources and balances of spendable resources at the end of the year. This information may be useful in evaluating the Park District's short-term financing requirements, in the Park District's case, fund balances of \$18.7 million.

Since the focus of the government-wide financial statements are longer term, comparisons between the governmental funds and government-wide may provide insight to the long-term impact of near term financial decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate the comparison between governmental funds and the Statement of Net Position.

Although the Park District internally maintains eleven individual governmental funds, information on three major funds and one special recreation fund is presented separately in the governmental fund balance sheet and in the statement of revenues, expenditures and changes in fund balances.

The three major funds are General, Recreation and Debt Service funds. Activity from any other governmental fund is combined into the General Fund, with the exception of the Special Recreation Fund.

The Park District adopts an annual appropriated budget for all its funds. Budgetary comparison schedules are included in the basic financial statements found later in this report. These statements demonstrate compliance with the Park District's adopted annual appropriated budget.

Basic governmental fund financial statements can be found immediately following the government-wide statements. The Park District does not maintain proprietary or fiduciary funds.

### **Notes to the Financial Statements**

The notes provide additional information that is essential to understanding data provided in the government-wide and fund financial statements. The notes to the financial statements may be found immediately following the financial statements on pages 31 - 60.

### Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the Park District's IMRF employee pension obligations, as well as budgetary compliance schedules for the General Fund and the Recreation Fund, a major Special Revenue Fund. Required supplementary information can be found on pages 61 - 66 of this report. Individual fund statements and schedules can be found on pages 67 - 68 of this report.

### **Government-Wide Financial Analysis**

The Park District's Net Position over time may serve as a useful indicator of a government's financial position. The following table presents a condensed summary of the District's Net Position as of December 31, 2018 and December 31, 2017:

### Statement of Net Position - Northbrook Park District

Net Position	December 31, 2018	December 31, 2017
Current Assets	\$33,907,786	\$30,975,314
Capital Assets	85,056,553	86,003,187
Other Assets	0	1,499,919
Deferred Outflows of Resources	2,558,589	937,472
Total Assets & Deferred Outflows of Resources	121,522,928	119,415,892
Current Liabilities	3,363,507	4,637,579
Non-current Liabilities	2,625,294	382,556
Deferred Inflows	12,903,040	14,704,586
Total Liabilities & Deferred Inflows	18,891,841	19,724,721
Net Assets:		
Invested in Capital Assets – Net of Related Debt	85,056,553	83,943,187
Restricted	1,955,730	1,926,268
Unrestricted	15,618,804	13,821,716
Total Net Position	102,631,087	99,691,171

The Park District's assets/deferred outflows exceeded liabilities/deferred inflows by \$102.6 million at December 31, 2018. By far the largest portion of the District's net position (82.9%) reflects its investment in capital assets (e.g. land, infrastructures, buildings, machinery, and equipment); less any related debt used to acquire those assets that is still outstanding. The District uses these capital assets to provide services to its residents; consequently, these assets are not available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the District's net position (1.9%) represents resources that are subject to external restrictions on how they may be used. The remaining balance is unrestricted (15.2%) and may be used to meet the District's ongoing obligations to residents and creditors.

**Changes in Net Position - Northbrook Park District** 

Changes in Net Position	December 31, 2018	December 31, 2017
Revenue:		
Charges for Services	\$9,361,228	\$7,522,760
Taxes	11,067,491	4,327,769
Other	650,170	497,024
Total Revenue	21,078,889	12,347,553
Expenses:		
General Government	6,397,600	4,949,149
Recreation	11,563,762	8,865,244
Interest on LT Debt	20,335	27,652
Total Expenses	17,981,697	13,842,045
Change in Net Position	3,097,192	-1,494,492
Net Position - Beginning as Restated	99,533,895	101,185,663
Net Position – Ending	102,631,087	99,691,171

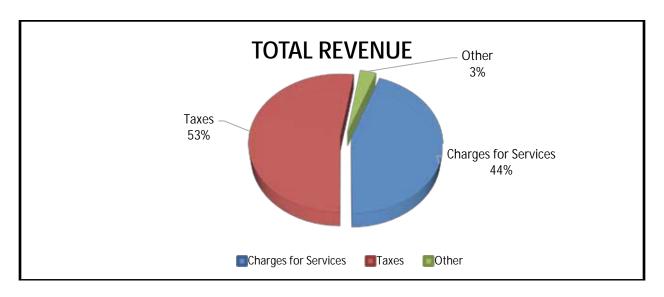
Total revenue increased 70.7% or \$8.8 million to \$21.1 million for the fiscal year ended December 31, 2018. The significant increase in revenue primarily reflects the recognition of only one property tax installment during the previous shortened fiscal year. Property taxes fund governmental activities including but not limited to the District's contribution to the Illinois Municipal Retirement, Social Security, Audit and Special Revenue.

Charges for services accounted for 44.4% of total revenue, down from 60.9% of total revenue in the previous eight-month fiscal year. The District received one of two property tax installments during the shortened fiscal period, resulting in a proportionate increase as a percentage of total revenue for charges for services. The shortened fiscal period allowed the District to move its fiscal year from April 30 to a calendar year-end.

Because the District does not receive all funding through property tax revenue it must also charge a fee for programs and services that it provides to its residents to cover all costs associated with the program offerings. Pricing for programs and services is evaluated each year during preparation of the following fiscal year budget.

Other revenue increased approximately \$153,000 to \$650,000. Other revenue includes interest income, which increased \$191,000 to \$320,000 compared to the previous shortened fiscal period. The increase in revenue reflects 12 months of interest earnings and higher rates of interest.

The chart that follows summarizes the major revenue sources of the District for the fiscal year ended December 31, 2018.



The total cost of providing programs and services was \$18.0 million. General government expense accounted for 35.6% of total expenses or \$6.4 million. These expenses include administrative and park maintenance services needed to support all District operations including recreational programs and services, as well as \$734,000 in depreciation expense. Recreation expenses include direct costs associated with providing recreational programs and operational costs for both golf courses, as well as \$1.4 million in depreciation expense. Recreation expenses comprised 64.3% of the total expenses or \$11.6 million.

### **Governmental Activities**

The Park District's net position increased \$3.1 million for the fical year ended December 31, 2018. Entity-wide performance was affected by the following factors:

- The District moved its fiscal year end from April 30 to December 31 in order to better align with its core operations. The 2018 financial results include activities spanning between January 1, 2018 through December 31, 2018. For comparison purposes please note the previous fiscal period only included eight months.
- § Recreation Division revenue totaled \$6.7 million, down \$405,000 or 6% compared to the 2018 budget. Program fees represented the largest decline, down \$361,000 compared to budget and totaled \$4.7 million. Much of the revenue decline was reflected within summer camp programs where revenue was reported \$257,000 below budget. The demand and competition offering specialized sports camps has increased over the past few years and has started to impact District participation numbers. In response, the District rebranded the majority of its 2018 camp offerings. Management will continue to closely monitor the program area.
- § Expenses within the Recreation Division totaled \$7.0 million and were down \$746,000 compared to the 2018 budget. Personnel costs represented the largest savings, down \$589,000. Hourly rates for the Adventure Campus (Before/After-School care) site directors were increased significantly to attract quality candidates. Recruiting for these positions is challenging as hours of daily staffing needs include both morning (before school) and afternoon shifts (after school). The decline in personnel costs reflects the continued hiring challenges from the Adventure Campus program and a number of vacant full-time positions that were later filled.

§ Golf Division revenue totaled \$2.7 million, down \$282,000 or 9% compared to the 2018 budget. Revenue for the Classic 18 and East 9 courses totaled \$2.0 million in 2018. While instruction and range revenue yielded \$352,000 and \$233,000, respectively.

### **Financial Analysis of the District's Funds**

### **Governmental Funds**

The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. Unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. For the fiscal year ended December 31, 2018, the Northbrook Park District's governmental funds reported a combined ending fund balance of \$18.7 million, representing an increase of \$1.4 million from the previous fiscal period. It should be noted that the District's fund balance can fluctuate significantly in years when the District issues roll-over debt, or in years with significant capital spending.

The General, Recreation and Debt Service funds are the primary operating or major funds of the Park District. The General Fund, as a major fund, also includes the activity of the following subfunds: Museum, Paving & Lighting, Social Security, Illinois Municipal Retirement Fund, Liability, and Audit. The fund balance for the General Fund increased \$1.3 million to \$18.5 million, primarily reflecting the \$3.0 million transfer of operating surplus from the Recreation Fund. Of this total, \$1.7 million is legally restricted based on the individual tax levies, leaving an unrestricted balance of \$16.7 million. Of this total, the District assigned \$13.2 million to help fund future capital improvements including those identified in the comprehensive master plan. The remaining \$3.5 million is unassigned.

At the end of each fiscal year, the fund balance for the Recreation Fund is transferred to the General fund. The transfer from Recreation was \$3.0 million for the current fiscal year.

The Debt Service fund balance was \$0 and included a \$20,000 transfer from the General Fund in fiscal 2018.

The District's only non-major fund is its Special Recreation Fund, which captures the financial activity relative to its participation within the North Suburban Special Recreation Association. The fund balance at the end of the fiscal year increased \$72,000 to \$216,000. ADA initiatives that provide accessibility features to park amenities and facilities are budgeted and funded each year through this fund.

### **Fund Budgetary Variances**

The Northbrook Park District approved budget and appropriations amounts at the March 28, 2018 Board meeting. No budget amendments were made during the fiscal year.

The General Fund, reported as a major fund, contains activity for public liability insurance, museum, paving and lighting, social security, employee retirement, audit, and repair and improvements. Total revenue in the General Fund was \$6.6 million compared to budgeted revenue of \$6.1 million. The increase in revenue primarily reflects higher than expected property tax revenue (\$111,514), interest income (\$150,098), and miscellaneous revenue (\$156,283). Property tax collections can fluctuate from year to year depending on various factors including the volume

of refunds processed in a given year. Property tax refunds applied against the General Fund totaled \$228,000 compared to \$158,000 in the previous eight-month fiscal period.

Interest income rose 88.3% or \$150,000 to \$320,000 compared to the 2018 budget, reflecting higher rates of interest than expected. The increase in miscellaneous revenue primarily reflects \$113,000 in unbudgeted developer impact fees for the Anets Woods subdivision.

Expenditures in the General Fund totaled \$8.3 million and were \$1.3 million under budget. Capital Outlay was under budget by \$865,000 and represented the largest budget variance. The variance in Capital Outlay primarily resulted from savings realized from the Sports Center vestibule and office remodel project. Approximately \$303,000 in savings resulted from a competitive bid environment and value engineering office amenities. In addition, costs associated with developing a master plan for the golf operations were reduced as the decision to pursue private partnerships was investigated. Personnel costs were also down \$293,000 reflecting delays in filling vacant positions during the year.

### **Capital Assets and Debt Administration**

### **Capital Assets**

The Northbrook Park District's investment in capital assets, net of depreciation at December 31, 2018 totaled \$85.1 million. Overall capital assets remained relatively stable compared to the prior fiscal period, decreasing \$946,000 or 1.1%. Several projects were completed during the year, including the vestibule and office renovation at Sports Center, and resurfacing the parking lot at the Leisure Center. Construction-in-progress decreased \$7.4 million, reflecting the completion of the Sports Center pool and the site restoration to the 6 acre parcel at Techny Prairie Park and Fields purchased in 2011.

Depreciation expense for the fiscal year ended December 31, 2018 totaled approximately \$2.1 million. Accumulated depreciation as of December 31, 2018, totaled \$40.5 million.

It should be noted that not all project expenditures are capitalized, as they must meet the District's requirements of a capitalized asset.

The Park District completed a solid capital program during 2018, and has successfully positioned itself to address current and future community needs. Much of staff's time in 2019 will be spent planning for the construction of a new Activity Center at Techny Prairie Park, which is scheduled to break ground in the summer.

### **Capital Assets - Northbrook Park District**

Capital Assets - Net of Depreciation As of December 31, 2018 (In Thousands)	December 31, 2018	December 31, 2017	Increase/ (Decrease)	% Increase/ (Decrease)
Land	\$50,289	\$47,802	\$2,487	5.2%
Buildings and Improvements	24,633	20,928	3,705	17.7%
Land Improvements	4,943	4,405	538	12.2%
Vehicles and Equipment	4,868	5,130	(262)	-5.1%
Construction-in-Progress	323	7,738	(7,414)	-95.8%
Total Net Capital Assets	85,057	86,003	(946)	-1.1%

Detailed financial activity on Capital Assets may be obtained from Note 3, Capital Assets.

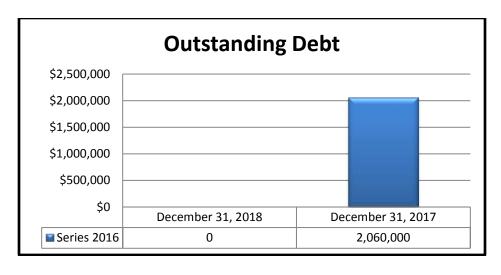
### **Debt Administration**

The Park District had \$0 in general obligation limited tax park bonds outstanding as of December 31, 2018. In March 2016 the District issued \$6.1 million in general obligation limited tax park bonds. The bonds were fully retired in December 2018. Proceeds from this issue were used to partially fund three years of the District's CIP. More information on the Park District's long-term debt can be found in Note 3, Long Term Debt.

In March 2019 the District issued \$9.435 million in General Obligation Limited Park Bonds. Proceeds from this issue will be used to construct a 44,000 square foot Activity Center at Techny Prairie Park and Fields. The \$16 million construction project will go out to bid in June, with ground breaking currently scheduled in July. The outstanding debt is fixed rate, and the district is not a party to any interest rate swap agreements.

The District anticipates issuing bonds again in fiscal 2020 to fund the remaining construction costs of the new Activity Center as well as golf course and clubhouse renovations at Sportsman's Country Club. In addition to debt, the District expects to use a portion of its reserves to fund these projects.

The bonds retired during 2018 were originally a private placement and thus not rated. Moody's Investor Service reviewed and assigned a rating of Aaa to the General Obligation Limited Tax Park Bonds, Series 2019. Northbrook became the first park district in Illinois to be Aaa rated in 2007.



**Outstanding Debt - Northbrook Park District** 

### **Economic Factors**

Through conservative efforts to build its reserves and careful financial planning, the District's financial position continues to remain strong today. Prudent financial planning is necessary to ensure program offerings are cost effective and managed within the Park District's budget. With the Board of Commissioner's commitment to maintaining reserves and leading with careful planning for future expansion, the Park District will continue to serve its residents with excellent programs and facilities.

At the time these financial statements were prepared and audited, the Park District was not aware of any existing circumstances that would adversely affect its financial health in the near future.

### **Contacting the Park District's Financial Management**

This financial report is designed to provide our residents and customers with a general overview of the Park District's finances and to demonstrate the Park District's commitment to public accountability. If you have any questions or comments about this report or would like to request additional financial information, please contact the Administration and Finance Division, Northbrook Park District, 545 Academy Drive, Northbrook, Illinois 60062. This report can also be found on the Park District's web site at <a href="https://www.nbparks.org">www.nbparks.org</a> under About on the Plans and Reports page.

### **BASIC FINANCIAL STATEMENTS**

The basic financial Statements include integrated sets of financial statements as required by the GASB. The sets of statements include:

- Government-Wide Financial Statements
- Fund Financial Statements

Governmental Funds

In addition, the notes to the financial statements are included to provide information that is essential to a user's understanding of the basic financial statements.

### Statement of Net Position December 31, 2018

	Governmental Activities
ASSETS	
Current Assets	
Cash and Investments	\$ 20,653,109
Receivables - Net of Allowances	13,098,094
Inventory	72,149
Prepaids	84,434
Total Current Assets	33,907,786
Noncurrent Assets	
Capital Assets	
Nondepreciable	50,612,473
Depreciable	74,963,185
Accumulated Depreciation	(40,519,105)
Total Capital Asset	85,056,553
Total Assets	118,964,339
DEFERRED OUTFLOWS OF RESOURCES	
Deferred Items - IMRF	2,558,589
Total Assets and Deferred Outflows of Resources	121,522,928

	Governmental Activities
LIABILITIES	
Current Liabilities	
Accounts Payable	\$ 1,115,906
Accrued Payroll	247,189
Other Payables	1,921,241
Current Portion of Long-Term Debt	79,171
Total Current Liabilities	3,363,507
Noncurrent Liabilities	
Compensated Absences Payable	316,683
Net Pension Liability - IMRF	2,143,247
Total OPEB Liability - RBP	165,364
Total Noncurrent Liabilities	2,625,294
Total Liabilities	5,988,801
DEFERRED INFLOWS OF RESOURCES	
Property Taxes	11,943,375
Deferred Items - IMRF	951,460
Deferred Items - RBP	8,205
Total Deferred Inflows of Resources	12,903,040
Total Liabilities and Deferred Inflows of Resources	18,891,841
NET POSITION	
Net Investment in Capital Assets	85,056,553
Restricted	
Property Tax Levies	
Audit	7,488
Liability Insurance	894,451
Illinois Municipal Retirement	473,285
Social Security	266,695
Paving and Lighting	49,925
Museum	47,501
Special Recreation	216,385
Unrestricted	15,618,804
Total Net Position	102,631,087

### Statement of Activities For the Fiscal Year Ended December 31, 2018

		Program	n Revenues	
		Charges	Capital	Net
		for	Grants/	(Expenses)/
	Expenses	Services	Contributions	Revenues
Governmental Activities				
General Government	\$ 6,397,600	-	-	(6,397,600)
Recreation	11,563,762	9,361,228	-	(2,202,534)
Interest on Long-Term Debt	20,335	-	-	(20,335)
Total Governmental Activities	17,981,697	9,361,228		(8,620,469)
Total Governmental Activities	17,981,097	9,301,226	<del></del>	(8,020,409)
		General Reven	nues	
		Taxes		
		Property	Taxes	10,878,409
		_	mental - Unrestricted	
		_	nent Taxes	189,082
		Interest		320,098
		Miscellaneo	ous	330,072
				11,717,661
		Change in Net	Position	3,097,192
		Net Position -	Beginning as Restated	99,533,895
		Net Position -	Ending	102,631,087

**Balance Sheet - Governmental Funds December 31, 2018** 

**See Following Page** 

Balance Sheet - Governmental Funds December 31, 2018

	General
ASSETS	
Cash and Investments	\$ 19,165,665
Receivables - Net of Allowances	
Taxes	6,274,516
Accounts	68,360
Due from Other Funds	3,138
Inventory	24,621
Prepaids	42,112
Total Assets	25,578,412
LIABILITIES	
Liabilities	
Accounts Payable	696,979
Accrued Payroll	123,020
Due to Other Funds	-
Other Payables	34,123
Total Liabilities	854,122
DEFERRED INFLOWS OF RESOURCES	
Property Taxes	6,260,600
Total Liabilities and Deferred Inflows of Resources	7,114,722
FUND BALANCES	
Nonspendable	66,733
Restricted	1,739,345
Assigned	13,157,612
Unassigned	3,500,000
Total Fund Balances	18,463,690
Total Liabilities, Deferred Inflows of Resources and Fund Balances	25,578,412

The notes to the financial statements are an integral part of this statement.

		Nonmajor	
_	Debt	Special	
Recreation	Service	Recreation	Totals
1,273,082	-	214,362	20,653,109
2,605,779	2,175,913	912,023	11,968,231
1,061,503	-	-	1,129,863
-	-	-	3,138
47,528	-	-	72,149
42,322	-	-	84,434
5,030,214	2,175,913	1,126,385	33,910,924
418,927	-	-	1,115,906
124,169	-	-	247,189
-	3,138	-	3,138
1,887,118	-	-	1,921,241
2,430,214	3,138	-	3,287,474
2,600,000	2,172,775	910,000	11,943,375
5,030,214	2,175,913	910,000	15,230,849
89,850	-	-	156,583
-	-	216,385	1,955,730
-	-	-	13,157,612
(89,850)	-	-	3,410,150
-	-	216,385	18,680,075
5,030,214	2,175,913	1,126,385	33,910,924

# **Reconciliation of Total Governmental Fund Balance to Net Position of Governmental Activities**

**December 31, 2018** 

Total Governmental Fund Balances	\$	18,680,075
Amounts reported for governmental activities in the Statement of Net Position are different because:		
Capital assets used in governmental activities are not financial		
resources and therefore, are not reported in the funds.		85,056,553
Deferred outflows (inflows) of resources related to the pensions not reported in the funds.  Deferred Items - IMRF  Deferred Items - RBP		1,607,129 (8,205)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.		
Compensated Absences Payable		(395,854)
Net Pension Liability - IMRF		(2,143,247)
Total OPEB Liability - RBP	_	(165,364)
Net Position of Governmental Activities		102,631,087

Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds For the Fiscal Year Ended December 31, 2018

**See Following Page** 

# Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds For the Fiscal Year Ended December 31, 2018

	General
Revenues	
Taxes	\$ 5,717,014
Intergovernmental	189,082
Retail Sales	-
Facility Rentals	_
Recreation Activity	_
Park Services	35,534
Interest	320,098
Donations and Miscellaneous	298,008
Total Revenues	6,559,736
Expenditures	
Current	
General Government	5,663,820
Recreation	, , , , , , , , , , , , , , , , , , ,
Capital Outlay	2,613,157
Debt Service	
Principal Retirement	-
Interest and Fiscal Charges	-
Total Expenditures	8,276,977
Excess (Deficiency) of Revenues	
Over (Under) Expenditures	(1,717,241)
Other Financing Sources (Uses)	
Transfers In	3,036,302
Transfers Out	(20,000)
	3,016,302
Net Change in Fund Balances	1,299,061
Fund Balances - Beginning	17,164,629
Fund Balances - Ending	18,463,690

		Nonmajor	
	Debt	Special	
Recreation	Service	Recreation	Totals
2,572,662	2,058,864	529,869	10,878,409
-	-	-	189,082
555,242	-	-	555,242
1,270,384	-	-	1,270,384
7,500,068	-	-	7,500,068
-	-	-	35,534
-	-	-	320,098
32,064	-	-	330,072
11,930,420	2,058,864	529,869	21,078,889
-	-	-	5,663,820
8,894,118	-	429,165	9,323,283
-	-	28,345	2,641,502
_	2,060,000	_	2,060,000
-	22,189	-	22,189
8,894,118	2,082,189	457,510	19,710,794
0,094,110	2,002,109	437,310	19,710,794
3,036,302	(23,325)	72,359	1,368,095
-	20,000	-	3,056,302
(3,036,302)	- -	-	(3,056,302)
(3,036,302)	20,000	-	-
	(3,325)	72,359	1,368,095
-	(3,323)	12,337	1,300,073
	3,325	144,026	17,311,980
-	<del>-</del>	216,385	18,680,075
		- 7	- , , - •

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities

For the Fiscal Year Ended December 31, 2018

Net Change in Fund Balances - Total Governmental Funds	\$ 1,368,095
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.	
Capital Outlays	1,199,485
Depreciation Expense	(2,138,030)
Disposals - Cost	(62,311)
Disposals - Accumulated Depreciation	54,222
The net effect of deferred outflows (inflows) of resources related to the pensions not reported in the funds.	
Changes in Deferred Items - IMRF	4,190,995
Changes in Deferred Items - RBP	(8,205)
The issuance of long-term debt provides current financial resources to governmental funds, While the repayment of the principal on long-term	
debt consumes the current financial resources of the governmental funds.	00.041
Deduction to Compensated Absences Payable	82,341
Increase to Net Pension Liability - IMRF	(3,643,166)
Increase to Total OPEB Liability - RBP  Retirement of Debt	(8,088) 2,060,000
Retirement of Debt	2,000,000
Changes to accrued interest on long-term debt in the Statement of Activities	
does not require the use of current financial resources and, therefore, are not	
reported as expenditures in the governmental funds.	 1,854
Changes in Net Position of Governmental Activities	 3,097,192

Notes to the Financial Statements December 31, 2018

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Northbrook Park District (District) of Illinois is duly organized and existing under the provisions of the laws of the State of Illinois. The District is operating under the provisions of the Park District Code of the State of Illinois approved July 8, 1947 and under all laws amendatory thereto. The District operates under the commissioner-director form of government. The District provides a variety of recreational facilities, programs and services.

#### REPORTING ENTITY

In determining the financial reporting entity, the District complies with the provisions of GASB Statement No. 61, "The Financial Reporting Omnibus – an Amendment of GASB Statements No. 14 and No. 34," and includes all component units that have a significant operational or financial relationship with the District. Based upon the criteria set forth in the GASB Statement No. 61, there are no component units included in the reporting entity.

### **BASIS OF PRESENTATION**

#### **Government-Wide Statements**

The District's basic financial statements include both government-wide (reporting the District as a whole) and fund financial statements (reporting the District's major funds). The District's recreation and general administrative services are classified as governmental activities.

In the government-wide Statement of Net Position, the governmental activities columns are: (a) presented on a consolidated basis by column, and (b) reported on a full accrual, economic resource basis, which recognizes all long-term assets/deferred outflows and receivables as well as long-term debt/deferred inflows and obligations. The District's net position is reported in three parts: net investment in capital assets, restricted and unrestricted. The District first utilizes restricted resources to finance qualifying activities.

The government-wide Statement of Activities reports both the gross and net cost of each of the District's functions (general government, recreation, etc.). These functions are supported by general government revenues (property taxes and charges, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, which include 1) changes to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment.

The net costs (by function) are normally covered by general revenue (property tax, interest income, etc.). The District does not allocate indirect costs. An administrative service fee is charged by the General Fund to the other operating funds, which is recorded as a transfer.

Notes to the Financial Statements December 31, 2018

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

#### **BASIS OF PRESENTATION** – Continued

This government-wide focus is more on the sustainability of the District as an entity and the change in the District's net position resulting from the current year's activities.

#### **Fund Financial Statements**

The financial transactions of the District are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets/deferred outflows, liabilities/deferred inflows, fund equity, revenues and expenditures/expenses. The District's funds are all reported as governmental funds. The emphasis in fund financial statements is on the major funds and nonmajor funds by category are summarized into a single column.

GASB Statement No. 34 sets forth minimum criteria (percentage of the assets/deferred outflows, liabilities/deferred inflows, revenues or expenditures/expenses of either fund category or the governmental funds combined) for the determination of major funds. The District electively added funds, as major funds, which either had debt outstanding or specific community focus. The nonmajor funds are combined in a column in the fund financial statements.

A fund is considered major if it is the primary operating fund of the District or meets the following criteria:

Total assets/deferred outflows, liabilities/deferred inflows, revenues, or expenditures/expenses of that individual governmental fund are at least 10 percent of the corresponding total for all funds of that category or type; and

Total assets/deferred outflows, liabilities/deferred inflows, revenues, or expenditures/expenses of the individual governmental fund are at least 5 percent of the corresponding total for all governmental funds combined.

The various funds are reported by generic classification within the financial statements. The following fund type is the only one used by the District:

#### **Governmental Funds**

The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the District:

Notes to the Financial Statements December 31, 2018

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

#### **BASIS OF PRESENTATION** – Continued

**Fund Financial Statements** – Continued

#### **Governmental Funds** – Continued

*General fund* is the general operating fund of the District. It accounts for all revenues and expenditures of the Park District which are not accounted for in other funds. The General Fund is a major fund.

Special revenue funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. The District maintains two special revenue funds. The Recreation Fund, a major special revenue fund, accounts for revenues and expenditures related to the establishment and maintenance of recreation programs and facilities. Major revenues include restricted property taxes and charges for services.

Debt service fund is used to account for the accumulation of funds for the periodic payment of principal and interest on general long-term debt. The Debt Service Fund is treated as a major fund and records the District's general obligation debt activity.

#### MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

Measurement focus is a term used to describe "which" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

#### **Measurement Focus**

On the government-wide Statement of Net Position and the Statement of Activities, governmental activities are presented using the economic resources measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net position (or cost recovery), and financial position. All assets/deferred outflows and liabilities/deferred inflows (whether current or noncurrent) associated with their activities are reported.

All governmental funds utilize a "current financial resources" measurement focus. Only current financial assets/deferred outflows and liabilities/deferred inflows are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

The accounting objectives of the "economic resources" measurement focus is the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. All assets/deferred outflows, liabilities/deferred inflows (whether current or noncurrent) associated with their activities are reported.

Notes to the Financial Statements December 31, 2018

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

#### **MEASUREMENT FOCUS AND BASIS OF ACCOUNTING – Continued**

#### **Basis of Accounting**

In the government-wide Statement of Net Position and Statement of Activities, governmental activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability/deferred inflow is incurred or economic asset used. Revenues, expenses, gains, losses, assets/deferred outflows, and liabilities/deferred inflows resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

In the fund financial statements, governmental funds are presented on the modified accrual basis of accounting. Under this modified accrual basis of accounting, revenues are recognized when "measurable and available." Measurable means knowing or being able to reasonably estimate the amount. Available means collectible within the current period or within sixty days after year-end. The District recognizes property taxes when they become both measurable and available in accordance with GASB Codification Section P70. A sixty-day availability period is used for revenue recognition for all other governmental fund revenues. Expenditures (including capital outlay) are recorded when the related fund liability is incurred, except for general obligation bond principal and interest which are recognized when due.

In applying the susceptible to accrual concept under the modified accrual basis, those revenues susceptible to accrual are property taxes, interest revenue, and charges for services. All other revenues are not susceptible to accrual because generally they are not measurable until received in cash.

# ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY

#### **Cash and Investments**

For purpose of the Statement of Net Position, the District's cash and cash equivalents are considered to be cash on hand, demand deposits, and cash with fiscal agent.

Investments are generally reported at fair value. Short-term investments are reported at cost, which approximates fair value. For investments, the District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. All of the District's investments are in 2a7-like investment pools that are measured at the net asset value per share determined by the pool.

Notes to the Financial Statements December 31, 2018

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

# ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY – Continued

## **Interfund Receivables, Payables and Activity**

Interfund activity is reported as loans, services provided, reimbursements or transfers. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Reimbursements are when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers.

# **Prepaids/Inventories**

Prepaids/inventories are valued at cost, which approximates market, using the first-in/first-out (FIFO) method. The costs of governmental fund-type prepaids/inventories are recorded as expenditures when consumed rather than when purchased. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaids in both the government-wide and fund financial statements.

#### **Capital Assets**

Capital assets purchased or acquired with an original cost of more than \$5,000 are reported at historical cost or estimated historical cost. Contributed assets are reported at acquisition value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expenses as incurred.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. General capital assets are long-lived assets of the District as a whole. When purchased, such assets are recorded as expenditures in the governmental funds and capitalized. The valuation basis for general capital assets are historical cost, or where historical cost is not available, estimated historical cost based on replacement costs.

Depreciation on all assets is computed and recorded using the straight-line method of depreciation over the following estimated useful lives:

Buildings and Improvements 50 Years

Land Improvements 20 Years

Vehicles and Equipment 8 - 15 Years

Notes to the Financial Statements December 31, 2018

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

# ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY – Continued

## **Compensated Absences**

The District accrues accumulated unpaid vacation and associated employee-related costs when earned (or estimated to be earned) by the employee. In accordance with GASB Statement No. 16, no liability is recorded for nonvesting accumulation rights to receive sick pay benefits. However, a liability is recognized for that portion of accumulated sick leave that is estimated to be taken as "terminal leave" prior to retirement or resignation.

All vacation pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

#### **Deferred Outflows/Inflows of Resources**

Deferred outflow/inflow of resources represents an acquisition/reduction of net position that applies to a future period and therefore will not be recognized as an outflow of resources (expense)/inflow of resources (revenue) until that future time.

# **Long-Term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as expenses at the time of issuance.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Bond issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenses at the time of issuance.

Notes to the Financial Statements December 31, 2018

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

# ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY – Continued

#### **Net Position**

In the government-wide financial statements, equity is classified as net position and displayed in three components:

Net Investment in Capital Assets – Consists of capital assets, including restricted capital assets, net of accumulated depreciation, and reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted – Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislations.

Unrestricted – All other net position balances that do not meet the definition of "restricted" or "net investment in capital assets."

## NOTE 2 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### **BUDGETARY INFORMATION**

The District follows these procedures in establishing the budgetary data reflected in the financial statements:

- The Combined Budget and Appropriation Ordinance is prepared in tentative form by the Board Treasurer and is made available by the Board Secretary for public inspection thirty days prior to final Board action. A Public hearing is held on the tentative Combined Budget and Appropriation Ordinance to obtain taxpayer comments.
- Prior to August 1, the combined annual budget and appropriation is legally enacted through the
  passage of a Combined Budget and Appropriation Ordinance. All actual expenditures contained
  herein have been compared to the legally enacted Combined Annual Budget and Appropriation
  Ordinance.
- The Board of Park Commissioners may amend the Budget and Appropriation Ordinance in the same manner as its original enactment, transfer between items of any fund not to exceeding in the aggregate ten percent of the total amount appropriated in such fund.
- After six months of the fiscal year, by two-thirds vote transfer any appropriation item it anticipates to be unexpected to any other appropriation item within the fund.
- All appropriations lapse at fiscal year-end.

Notes to the Financial Statements December 31, 2018

## NOTE 2 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY – Continued

#### **BUDGETARY INFORMATION** – Continued

- Expenditures may exceed appropriations at the sub-object level. Expenditures that exceed individual appropriations at the object level must be approved by the Board of Commissioners as outline above.
- The District does not use the encumbrance method of accounting. Budgetary funds are controlled by an integrated budgetary accounting system in accordance with various legal requirements which govern the District.
- The District legally adopts annual budgets for the General, Special Revenue and Debt Service Funds. During the year, supplementary appropriations were not made.

#### NOTE 3 – DETAIL NOTES ON ALL FUNDS

#### **DEPOSITS AND INVESTMENTS**

The District maintains a cash and investment pool that is available for use by all funds. Each fund type's portion of this pool is displayed on the combined balance sheet as "cash and investments." In addition, investments are separately held by several of the District's funds.

Permitted Deposits and Investments – Statutes authorize the District to make deposits/invest in commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. Agencies, obligations of States and their political subdivisions, credit union shares, repurchase agreements, commercial paper rated within the three highest classifications by at least two standard rating services, and the Illinois Park District Liquid Asset Fund.

The Illinois Park District Liquid Asset Fund is an investment pool managed by the Illinois Trust's Board of trustees, which allows governments within the State to pool their funds for investment purposes. The Illinois Park District Liquid Asset Fund allows Illinois park districts, forest preserves and joint recreational programs to pool their funds for investment purposes. The Illinois Park District Liquid Asset Fund is not registered with the SEC as an Investment Company. Investments in the Illinois Park District Liquid Asset Fund are valued at the share price, the price for which the investment could be sold.

# Interest Rate Risk, Credit Risk, Concentration Risk and Custodial Credit

*Deposits*. At year-end, the carrying amount of the District's deposits totaled \$20,647,665 and the bank balances totaled \$20,751,266. Additionally, at year-end, the District has \$5,444 invested in the Illinois Park District Liquid Asset Fund, which has an average maturity of less than one year.

Notes to the Financial Statements December 31, 2018

#### NOTE 3 – DETAIL NOTES ON ALL FUNDS – Continued

#### **DEPOSITS AND INVESTMENTS** – Continued

## Interest Rate Risk, Credit Risk, Concentration Risk and Custodial Credit Risk - Continued

Interest Rate Risk. Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The District's investment policy limits interest rate risk by structuring the portfolio so that the securities mature concurrent with cash needs to meet anticipated demands. Furthermore, since all possible cash demands cannot be anticipated, the portfolio should consist largely of securities with active secondary or resale markets.

*Credit Risk.* Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The District's investment policy further limits investment instruments as follows:

- Bonds, notes, certificates of indebtedness, treasury bills or other securities which are guaranteed by the full faith and credit of the United States as to principal and interest.
- Bonds, notes, debentures or similar obligations of the United States of America or its agencies.
- Interest bearing accounts, certificates of deposit or interest-bearing time deposits or any other investment constituting direct obligations of any bank as defined by the Illinois Banking Act.
- Investments in "derivative securities" are not permitted.
- Additional investments may be added as changes to the statutes occur.

At year-end, the District's investments in the Illinois Park District Liquid Asset Fund were rated AAAm by Standard & Poor's.

*Concentration Risk.* This is risk of loss attributed to the magnitude of the District's investment in a single issuer. The District's investment policy attempts to diversify the investment portfolio as follows:

- Limiting investments to avoid over concentration in securities from a specific issuer or business sector (excluding U.S. Treasury securities),
- Limiting investment in securities that have higher credit risks,
- Investing in securities with varying maturities, and
- Continually investing a portion of the portfolio in readily available funds such as local government investment pools, money market funds or overnight repurchase agreements to ensure that appropriate liquidity is maintained in order to meet ongoing obligations.

At year-end, the District does not have any investments over 5 percent of the total cash and investment portfolio (other than investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments).

Notes to the Financial Statements December 31, 2018

#### NOTE 3 – DETAIL NOTES ON ALL FUNDS – Continued

#### **DEPOSITS AND INVESTMENTS** – Continued

## Interest Rate Risk, Credit Risk, Concentration Risk and Custodial Credit Risk - Continued

Custodial Credit Risk. In the case of deposits, this is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District's investment policy states that deposits in excess of the Federal insured amount are to be collateralized to the extent of 102% and evidenced by an approved written agreement. At year-end, the entire amount of the bank balance of deposits was covered by collateral, federal depository or equivalent insurance.

For an investment, this is the risk that in the event of the failure of the counterparty, the District will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The District's investment policy states that all investment securities purchased by the District shall be held in safekeeping by a third party. At year-end, the District's investments in the Illinois Park District Liquid Asset Fund is not subject to custodial credit risk.

#### PROPERTY TAXES

Property taxes for 2017 attach as an enforceable lien on January 1, on property values assessed as of the same date. Taxes are levied by December of the subsequent fiscal year (by passage of a Tax Levy Ordinance). Tax bills are prepared by the County and are payable in two installments on or about March 1 and August 1. The County collects such taxes and remits them periodically. The allowance for uncollectible taxes has been stated at 1% of the tax levy, to reflect actual collection experience.

## INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

#### **Interfund Balances**

Interfund balances are advances in anticipation of receipts to cover temporary cash shortages. The composition of interfund balances as of the date of this report, is as follows:

Receivable Fund	Payable Fund	A	mount
General	Debt Service	\$	3,138

# **Interfund Transfers**

Interfund transfers for the year consisted of the following:

Transfers In	Transfers Out	Amount
General Debt Service		
		3,056,302

Notes to the Financial Statements December 31, 2018

#### NOTE 3 – DETAIL NOTES ON ALL FUNDS – Continued

# INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS – Continued

#### **Interfund Transfers** – Continued

Transfers are used to (1) move receipts restricted to debt service from the funds collecting the receipts to the Debt Service Fund as debt service payments become due and (2) District transferred the remaining fund balance in the Recreation Fund to the General Fund as of December 31, 2018.

#### **CAPITAL ASSETS**

#### **Governmental Activities**

Governmental capital asset activity for the year was as follows:

	Beginning			Ending
	Balances	Increases	Decreases	Balances
Nondepreciable Capital Assets				
Land	\$ 47,801,969	2,487,160	-	50,289,129
Construction in Progress	7,737,570	321,512	7,735,738	323,344
	55,539,539	2,808,672	7,735,738	50,612,473
Depreciable Capital Assets				
Buildings and Improvements	38,832,496	4,770,742	-	43,603,238
Land Improvements	16,999,412	1,054,055	-	18,053,467
Vehicles and Equipment	13,067,037	301,754	62,311	13,306,480
	68,898,945	6,126,551	62,311	74,963,185
Less Accumulated Depreciation				
Buildings and Improvements	17,904,202	1,065,980	-	18,970,182
Land Improvements	12,593,907	516,587	-	13,110,494
Vehicles and Equipment	7,937,188	555,463	54,222	8,438,429
	38,435,297	2,138,030	54,222	40,519,105
Total Net Depreciable Capital Assets	30,463,648	3,988,521	8,089	34,444,080
Total Net Capital Assets	86,003,187	6,797,193	7,743,827	85,056,553

Depreciation expense was charged to governmental activities as follows:

General Government	9	733,780
Recreation	_	1,404,250
		2,138,030

Notes to the Financial Statements December 31, 2018

#### NOTE 3 – DETAIL NOTES ON ALL FUNDS – Continued

#### **LONG-TERM DEBT**

# **General Obligation Bonds**

The District issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit of the District. General obligation bonds currently outstanding are as follows:

	Beginning			Ending
Issue	Balances	Issuances	Retirements	Balances
General Obligation Limited Tax Park				
Bonds of 2016, \$6,110,000 due in				
annual installments of \$2,015,000 to				
\$2,060,000 through December 1,				
2018 plus interest at 1.08%.	\$ 2,060,000	-	2,060,000	

# **Long-Term Liability Activity**

Changes in long-term liabilities during the fiscal year ended December 31, 2018 were as follows:

Type of Debt	Beginning Balances as Restated	Additions	Deductions	Ending Balances	Amounts Due within One Year
Compensated Absences	\$ 478,195	82,341	164,682	395,854	79,171
Net Pension Liability/(Asset) - IMRF	(1,499,919)	3,643,166	-	2,143,247	-
Total OPEB Liability - RBP	157,276	8,088	-	165,364	-
General Obligation Bonds	2,060,000	-	2,060,000	-	<u>-</u>
	1,195,552	3,733,595	2,224,682	2,704,465	79,171

For the governmental activities, net position liability and total OPEB liability are generally liquidated by the General Fund. Payments on the general obligation bonds are made by the Debt Service Fund. Compensated absences are generally liquidated by the General Fund or the Recreation Fund.

Notes to the Financial Statements December 31, 2018

#### NOTE 3 – DETAIL NOTES ON ALL FUNDS – Continued

# **Legal Debt Margin**

Chapter 70, Section 1205/6-2 of the Illinois Compiled Statutes provides "...for the payment of land condemned or purchased for parks or boulevards, for the building, maintaining, improving and protection of the same and for the payment of the expenses incident thereto, or for the acquisition of real estate and lands to be used as a site for an armory, any park district is authorized to issue the bonds or notes of such park district and pledge its property and credit therefore to an amount including existing indebtedness of such district so that the aggregate indebtedness of such district does not exceed 2.875% of the value of the taxable property therein, to be ascertained by the last assessment for state and county taxes previous to the issue from time to time of such bonds or notes or, until January 1, 1983, if greater, the sum that is produced by multiplying the district's 1978 equalized assessed valuation by the debt limitation percentage in effect on January 1, 1979, if a petition, signed by voters in number equal to not less than 2% of the voters of the district, who voted at the last general election in the district, asking that the authorized aggregate indebtedness of the district be increased to not more that .575% of the value of the taxable property therein, is presented to the Board and such increase is approved by the voters of the district at a referendum held on the question." In 1978, the District passed a resolution increasing the legal debt limit to 5.0% of Equalized Assessed Value.

Assessed Valuation - 2017	\$ 2,682,584,797
Legal Debt Limit - 5.000% of Equalized Assessed Value	134,129,240
Amount of Debt Applicable to Limit	
Legal Debt Margin	134,129,240

## NET POSITION/FUND BALANCE

# **Net Position Classification**

Net investment in capital assets was comprised of the following at year-end:

Capital Assets - Net of Accumulated Depreciation

\$ 85,056,553

Notes to the Financial Statements December 31, 2018

# NOTE 3 – DETAIL NOTES ON ALL FUNDS – Continued

# **NET POSITION/FUND BALANCE** – Continued

# **Fund Balance Classifications**

The following is a schedule of fund balance classifications for the governmental funds as of the date of this report:

				Nonmajor	
			Debt	Special	
	General	Recreation	Service	Recreation	Totals
Fund Balances					
Nonspendable					
Inventory	\$ 24,621	47,528	-	-	72,149
Prepaids	42,112	42,322	-	-	84,434
	66,733	89,850	-	-	156,583
Restricted					
Property Tax Levies					
Audit	7,488	_	_	_	7,488
Liability Insurance	894,451	_	_	_	894,451
Illinois Municipal Retirement	473,285	_	_	_	473,285
Social Security	266,695	_	_	_	266,695
Paving and Lighting	49,925	_	_	_	49,925
Museum	47,501	_	_	_	47,501
Special Recreation	47,501	_	_	216,385	216,385
Special Recreation	1,739,345			216,385	1,955,730
	1,737,343			210,363	1,755,750
Assigned					
Future Capital Projects	13,157,612	-	-	-	13,157,612
Unassigned					
General	3,500,000	_	_	_	3,500,000
Special Revenue	5,500,000	(89,850)	_	_	(89,850)
Special Revenue	3,500,000	(89,850)			3,410,150
	3,300,000	(07,030)			3,410,130
Total Fund Balances	18,463,690	-	-	216,385	18,680,075

Notes to the Financial Statements December 31, 2018

#### NOTE 3 – DETAIL NOTES ON ALL FUNDS – Continued

#### **NET POSITION/FUND BALANCE** – Continued

#### Fund Balance Classifications – Continued

In the governmental funds financial statements, the District considers restricted amounts to have been spent when an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available. The District first utilizes committed, then assigned and then unassigned fund balance when an expenditure is incurred for purposes for which all three unrestricted fund balances are available.

*Nonspendable Fund Balance*. Consists of resources that cannot be spent because they are either: a) not in a spendable form; or b) legally or contractually required to be maintained intact.

Restricted Fund Balance. Consists of resources that are restricted to specific purposes, that is, when constraints placed on the use of resources are either: a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or b) imposed by law through constitutional provisions or enabling legislation.

Committed Fund Balance. Consists of resources constrained (issuance of an ordinance) to specific purposes by the government itself, using its highest level of decision-making authority, the Board of Commissioners; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest-level action to remove or change the constraint.

Assigned Fund Balance. Consists of amounts that are constrained by the Board of Commissioners' intent to be used for specific purposes but are neither restricted nor committed. Intent is expressed by a) the Board of Commissioners itself or b) a body or official to which the Board of Commissioners has delegated the authority to assign amounts to be used for specific purposes. The District's highest level of decision-making authority is the Board of Commissioners, who is authorized to assign amounts to a specific purpose.

*Unassigned Fund Balance*. Consists of residual net resources of a fund that has not been restricted, committed, or assigned within the General Fund and deficit fund balances of other governmental funds.

Minimum Fund Balance Policy. The District's policy manual states that depending on the fund, the prudent fund balance should be no less than one-half of the yearly operating expenditures.

#### **Net Position Restatement**

Beginning net position was restated due to the implementation of GASB Statement No. 75. The following is a summary of the net position as originally reported and as restated:

			Increase
Net Position	As Reported	As Restated	(Decrease)
Governmental Activities	\$ 99,691,171	99,533,895	(157,276)

Notes to the Financial Statements December 31, 2018

#### **NOTE 4 – OTHER INFORMATION**

### **RISK MANAGEMENT**

# Park District Risk Management Agency (PDRMA)

The District is exposed to various risks related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and net income losses. Since 1984, the District has been a member of the Park District Risk Management Agency (PDRMA) Property/Casualty Program, a joint risk management pool of park and forest preserve districts, and special recreation associations through which property, general liability, automobile liability, crime, boiler and machinery, public officials', employment practices liability and workers compensation coverage is provided in excess of specified limits for the members, acting as a single insurable unit. The following table is a summary of the coverage in effect as of December 31, 2018:

		PDRMA Self-	
	Member	Insured	
Coverage	Deductible	Retention	Limits
PROPERTY	Deductible	Retention	Limits
Property/Bldg/Contents			
All Losses per Occurrence	\$1,000	\$1,000,000	\$1,000,000,000/All Members
Flood/Except Zones A&V	\$1,000	\$1,000,000	\$250,000,000/Occurrence/Annual Aggregate
Flood/Zones A&V	\$1,000	\$1,000,000	\$200,000,000/Occurrence/Annual Aggregate
Earthquake Shock	\$1,000	\$100,000	\$100,000,000/Occurrence/Annual Aggregate
Auto Physical Damage	Ψ1,000	Ψ100,000	wrote, out, out, occurrence, rimidal riggregate
Comprehensive and Collision	\$1,000	\$1,000,000	Included
Construction/Builders Risk	\$1,000	Included	\$25,000,000
Business Interruption, Rental	Ψ1,000	Meradea	\$100,000,000/Non-Reported Values
Income, Tax Income	\$1,000		\$500,000/\$2,500,000/
Combined	7-,000		Non-Reported Values
PROPERTY - Continued			
Service Interruption	24 Hours	N/A	\$25,000,000
Boiler and Machinery			\$100,000,000 Equip. Breakdown
Property Damage	\$1,000	\$9,000	Property Damage - Included
Business Income	48 Hours	N/A	Included
Fidelity and Crime	\$1,000	\$24,000	\$2,000,000/Occurrence
Seasonal Employees	\$1,000	\$9,000	\$1,000,000/Occurrence
Blanket Bond	\$1,000	\$24,000	\$2,000,000/Occurrence
WORKERS COMPENSATION		_	
Workers Compensation	N/A	\$500,000	\$3,500,000 Employers Liability
LIABILITY	1		T.
General	None	\$500,000	\$21,500,000/Occurrence
Auto Liability	None	\$500,000	\$21,500,000/Occurrence
Employment Practices	None	\$500,000	\$21,500,000/Occurrence
Public Officials' Liability	None	\$500,000	\$21,500,000/Occurrence
Law Enforcement Liability	None	\$500,000	\$21,500,000/Occurrence
Uninsured/Underinsured Motorists	None	\$500,000	\$1,000,000/Occurrence

Notes to the Financial Statements December 31, 2018

#### NOTE 4 - OTHER INFORMATION - Continued

#### **RISK MANAGEMENT** – Continued

# Park District Risk Management Agency (PDRMA) - Continued

		PDRMA Self-	
	Member	Insured	
Coverage	Deductible	Retention	Limits
POLLUTION LIABILITY			
Liability - Third Party	None	\$25,000	\$5,000,000/Occurrence
Property - First Party	\$1,000	\$24,000	\$30,000,000 3 Year Aggregate
OUTBREAK EXPENSE			
Outbreak Expense	24 Hours	N/A	\$15,000/Day, \$1,000,000 Aggregate
INFORMATION SECURITY AND PRI	VACY INSUR	ANCE WITH E	LECTRONIC MEDIA LIABILITY
Information Security & Privacy Liability	None	\$100,000	\$2,000,000/Occurrence/Annual Aggregate
Privacy Notification Costs	None	\$100,000	\$500,000/Occurrence/Annual Aggregate
Regulatory Defense & Penalties	None	\$100,000	\$2,000,000/Occurrence/Annual Aggregate
Website Media Content Liability	None	\$100,000	\$2,000,000/Occurrence/Annual Aggregate
Cyber Extortion	None	\$100,000	\$2,000,000/Occurrence/Annual Aggregate
Data Protection & Business Interruption	\$1,000	\$100,000	\$2,000,000/Occurrence/Annual Aggregate.
First Party Business Interruption	8 Hours	\$100,000	\$50,000 Hourly Sublimit/\$50,000 Forensic
			Exp/\$150,000 Dependent Business Interruption
VOLUNTEER MEDICAL ACCIDENT		•	
Volunteer Medical Accident	None	\$5,000	\$5,000 Medical Expense and AD&D
			Excess of any other Collectible Insurance
UNDERGROUND STORAGE TANK LI	ABILITY		
Underground Storage Tank Liability	None	N/A	\$10,000, Follows Illinois Leaking
			Underground Tank Fund
UNEMPLOYMENT COMPENSATION			
Unemployment Compensation	N/A	N/A	Statutory

Losses exceeding the per occurrence self-insured and reinsurance limit would be the responsibility of the District.

As a member of PDRMA's Property/Casualty Program, the District is represented on the Property/Casualty Program Council and the Membership Assembly and is entitled to one vote on each. The relationship between the District and PDRMA is governed by a contract and by-laws that have been adopted by resolution of the District's governing body.

The District is contractually obligated to make all annual and supplementary contributions to PDRMA, to report claims on a timely basis, cooperate with PDRMA, its claims administrator and attorneys in claims investigations and settlement, and to follow risk management procedures as outlined by PDRMA. Members have a contractual obligation to fund any deficit of PDRMA attributable to a membership year during which they were a member.

Notes to the Financial Statements December 31, 2018

#### **NOTE 4 – OTHER INFORMATION** – Continued

#### **RISK MANAGEMENT** – Continued

# Park District Risk Management Agency (PDRMA) – Continued

PDRMA is responsible for administering the self-insurance program and purchasing excess insurance according to the direction of the Program Council. PDRMA also provides its members with risk management services, including the defense of and settlement of claims, and establishes reasonable and necessary loss reduction and prevention procedures to be followed by the members.

The following represents a summary of PDRMA's Property/Casualty Program balance sheet at December 31, 2017 and the statement of revenues and expenses for the period ending December 31, 2017. The District's portion of the overall equity in the pool is 3.201% or \$1,394,891.

Assets	\$65,528,169
Deferred Outflows of Resources – Pension	1,031,198
Liabilities	22,979,446
Deferred Inflows of Resources – Pension	5,600
Total Net Position	43,574,321
Revenues	23,353,271
Expenditures	17,402,060

Since 88.70% of PDRMA's liabilities are reserves for losses and loss adjustment expenses which are based on an actuarial estimate of the ultimate losses incurred, the Member Balances are adjusted annually as more recent loss information becomes available.

#### Park District Risk Management Agency (PDRMA) Health Program

Since January 1, 2009, the District has been a member of the Park District Risk Management Agency (PDRMA) Health Program, a health insurance pool of park districts, special recreation associations, and public service organizations through which medical, vision, dental, life and prescription drug coverages are provided in excess of specified limits for the members, acting as a single insurable unit. The pool purchases excess insurance covering single claims over \$250,000. Until January 1, 2001 the PDRMA Health Program was a separate legal entity formerly known as the Illinois Park Employees Health Network (IPEHN).

Members can choose to provide any combination of coverages available to their employees, and pay premiums accordingly.

Notes to the Financial Statements December 31, 2018

#### **NOTE 4 – OTHER INFORMATION** – Continued

### **RISK MANAGEMENT** – Continued

# Park District Risk Management Agency (PDRMA) – Continued

As a member of the PDRMA Health Program, the District is represented on the Health Program Council as well as the Membership Assembly and is entitled to one vote on each. The relationship between the member agency and PDRMA Health Program is governed by a contract and by-laws that have been adopted by a resolution of each member's governing body. Members are contractually obligated to make all monthly payments to the PDRMA Health Program and to fund any deficit of the PDRMA Health Program upon dissolution of the pool. They will share in any surplus of the pool based on a decision by the Health Program Council.

The following represents a summary of PDRMA's Health Program balance sheet at December 31, 2017 and the statement of revenues and expenses for the period ending December 31, 2017.

Assets	\$21,149,057
Deferred Outflows of Resources – Pension	427,851
Liabilities	5,677,098
Deferred Inflows of Resources – Pension	(5,600)
Total Net Position	15,905,410
Revenues	37,960,432
Expenditures	36,867,147

#### **JOINT VENTURE**

#### Northern Suburban Special Recreation Association (NSSRA)

The District, along with eleven other park districts, has entered into a joint agreement to provide cooperative recreational programs and other activities for handicapped and impaired individuals. Each member agency shares equally in the Association and generally provides funding based on up to .0400 cents per \$100 of its equalized assessed valuation. The District contributed \$344,396 to the Association during the current fiscal year. The District does not have a direct financial interest in the Association and, therefore, its investment therein is not reported within the financial statements. Upon dissolution of the Association, the assets, if any, shall be divided amount the members in accordance with an equitable formula as determined by a unanimous vote of the Board of Directors of the Association.

A complete, separate financial statement for the Association can be obtained from the Association's administrative offices at 3104 MacArthur Blvd., Northbrook, Illinois 60062.

Notes to the Financial Statements December 31, 2018

#### **NOTE 4 – OTHER INFORMATION** – Continued

#### EMPLOYEE RETIREMENT SYSTEM – DEFINED BENEFIT PENSION PLAN

## Illinois Municipal Retirement Fund (IMRF)

The District contributes to the Illinois Municipal Retirement Fund (IMRF), a defined benefit agent multiple-employer public employee retirement system that acts as a common investment and administrative agent for local governments and school districts in Illinois. IMRF provides retirement, disability, annual cost-of-living adjustments and death benefits to plan members and beneficiaries. IMRF issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole, but not by individual employer. That report may be obtained online at <a href="www.imrf.org">www.imrf.org</a>. The benefits, benefit levels, employee contributions, and employer contributions are governed by Illinois Compiled Statutes (ILCS) and can only be amended by the Illinois General Assembly.

## **Plan Descriptions**

*Plan Administration*. All employees hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members. The plan is accounted for on the economic resources measurement focus and the accrual basis of accounting. Employer and employee contributions are recognized when earned in the year that the contributions are required, benefits and refunds are recognized as an expense and liability when due and payable.

Benefits Provided. IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date). IMRF provides two tiers of pension benefits. Employees hired before January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Notes to the Financial Statements December 31, 2018

#### **NOTE 4 – OTHER INFORMATION** – Continued

#### EMPLOYEE RETIREMENT SYSTEM – DEFINED BENEFIT PENSION PLAN – Continued

# Illinois Municipal Retirement Fund (IMRF) – Continued

# **Plan Descriptions** – Continued

Benefits Provided – Continued. Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the *lesser* of:

- 3% of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amount.

*Plan Membership.* As of December 31, 2018, the measurement date, the following employees were covered by the benefit terms:

Inactive Plan Members Currently Receiving Benefits	116
Inactive Plan Members Entitled to but not yet Receiving Benefits	221
Active Plan Members	104
Total	441

Contributions. As set by statute, the District's Regular Plan Members are required to contribute 4.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. For the fiscal year ended December 31, 2018, the District's annual contribution rate for calendar year 2018 was 9.79% of covered payroll.

*Net Pension Liability*. The District's net pension liability was measured as of December 31, 2018. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

Notes to the Financial Statements December 31, 2018

#### **NOTE 4 – OTHER INFORMATION** – Continued

#### EMPLOYEE RETIREMENT SYSTEM – DEFINED BENEFIT PENSION PLAN – Continued

# Illinois Municipal Retirement Fund (IMRF) – Continued

# **Plan Descriptions** – Continued

Actuarial Assumptions. The total pension liability was determined by an actuarial valuation performed, as of December 31, 2018, using the following actuarial methods and assumptions:

Actuarial Cost Method	Entry Age Normal
Asset Valuation Method	Market
Actuarial Assumptions Interest Rate	7.25%
Salary Increases	3.39% to 14.25%
Cost of Living Adjustments	2.50%
Inflation	2.50%

For nondisabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality tables was used with fully generational projection scale MP-2017 (base year 2015). IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustment that were applied for nondisabled lives. For active members, an IMRF specific mortality table was used with fully generational projection scale MP-2017 (base year 2015) MRF specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.

Notes to the Financial Statements December 31, 2018

#### **NOTE 4 – OTHER INFORMATION** – Continued

#### EMPLOYEE RETIREMENT SYSTEM – DEFINED BENEFIT PENSION PLAN – Continued

# Illinois Municipal Retirement Fund (IMRF) - Continued

# **Plan Descriptions** – Continued

Actuarial Assumptions – Continued. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

		Long-Term
		<b>Expected Real</b>
Asset Class	Target	Rate of Return
Fixed Income	28.00%	3.00%
Domestic Equities	37.00%	6.85%
International Equities	18.00%	6.75%
Real Estate	9.00%	5.75%
Blended	7.00%	2.65% - 7.35%
Cash and Cash Equivalents	1.00%	2.25%

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.25%, the prior valuation used 7.50%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that District contributions will be made at rates equal to the difference between the actuarially determined contribution rates and the member rate. Based on those assumptions, the Fund's fiduciary net position was projected to be available to make all project future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all period of projected benefit payments to determine the total pension liability.

#### **Discount Rate Sensitivity**

The following is a sensitivity analysis of the net pension liability/(asset) to changes in the discount rate. The following table presents the pension liability/(asset) of the District calculated using the discount rate as well as what the District's net pension liability/(asset) would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

Notes to the Financial Statements December 31, 2018

# **NOTE 4 – OTHER INFORMATION** – Continued

# EMPLOYEE RETIREMENT SYSTEM – DEFINED BENEFIT PENSION PLAN – Continued

# Illinois Municipal Retirement Fund (IMRF) - Continued

# **Discount Rate Sensitivity** – Continued

	Current					
	19	% Decrease (6.25%)	Discount		1% Increa (8.25%)	
		(0.2070)	(,,==,	/	(0.2070)	
Net Pension Liability/(Asset)	\$	6,116,547	2,143	,247	(1,085,57	74)

# **Changes in the Net Pension Liability/(Asset)**

	Total		
	Pension	Plan Fiduciary	Net Pension
	Liability	Net Position	Liability/(Asset)
	(A)	(B)	(A) - (B)
Balances at December 31, 2017	\$ 30,816,630	32,316,549	(1,499,919)
Changes for the Year:			
Service Cost	513,210	-	513,210
Interest on the Total Pension Liability	2,272,227	-	2,272,227
Difference Between Expected and Actual			
Experience of the Total Pension Liability	(621,348)	-	(621,348)
Changes of Assumptions	872,670	-	872,670
Contributions - Employer	-	512,288	(512,288)
Contributions - Employees	-	239,834	(239,834)
Net Investment Income	-	(1,792,020)	1,792,020
Benefit Payments, including Refunds			
of Employee Contributions	(1,553,738)	(1,553,738)	-
Other (Net Transfer)		433,491	(433,491)
		, <u>,</u> ,,,,,,,,	
Net Changes	1,483,021	(2,160,145)	3,643,166
Balances at December 31, 2018	32,299,651	30,156,404	2,143,247

Notes to the Financial Statements December 31, 2018

#### **NOTE 4 – OTHER INFORMATION** – Continued

## EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLAN - Continued

# Illinois Municipal Retirement Fund (IMRF) – Continued

# Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

For the fiscal year ended December 31, 2018, the District recognized pension revenue of \$35,541. At December 31, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources	Totals
		1100001000	100015
Difference Between Expected and Actual Experience	\$ -	(625,487)	(625,487)
Change in Assumptions	536,186	(325,973)	210,213
Net Difference Between Projected and Actual			
Earnings on Pension Plan Investments	2,022,403	-	2,022,403
Total Deferred Amounts Related to IMRF	2,558,589	(951,460)	1,607,129

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

	Net Deferi	Net Deferred		
Fiscal	Outflow	S		
Year	of Resourc	es		
2019	\$ 209,7	44		
2020	314,2	27		
2021	242,7	66		
2022	840,3	92		
2023	-			
Thereafter				
Total	1,607,1	29		

Notes to the Financial Statements December 31, 2018

#### **NOTE 4 – OTHER INFORMATION** – Continued

#### OTHER POST-EMPLOYMENT BENEFITS

#### **General Information about the OPEB Plan**

Plan Description. The District's defined benefit OPEB plan, Retiree Benefits Plan (RBP), provides OPEB for all permanent full-time general and public safety employees of the District. RBP is a single-employer defined benefit OPEB plan administered by the District. Article 11 of the State Compiled Statutes grants the authority to establish and amend the benefit terms and financing requirements to the Village Board. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

*Benefits Provided.* RBP provides healthcare benefits for retirees and their dependents. The benefit terms provide for payment of 100 percent of health insurance premiums for non-Medicare-eligible retirees. The District pays the difference between the actuarial cost of the health coverage for retirees and the blended average employee group cost.

*Plan Membership.* As of September 30, 2018, the measurement date, the following employees were covered by the benefit terms:

Inactive Plan Members Currently Receiving Benefits	-
Inactive Plan Members Entitled to but not yet Receiving Benefits	-
Active Plan Members	_ 46
Total	46

#### **Total OPEB Liability**

The District's total OPEB liability was measured as of September 30, 2018, and was determined by an actuarial valuation as of that date.

Actuarial Assumptions and Other Inputs. The total OPEB liability in the September 30, 2018 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation 2.50%

Salary Increases 3.39% to 10.35%

Discount Rate 4.18%

Healthcare Cost Trend Rates

Medical 7.00% graded to 4.50% over 17 years Prescription drug 9.00% graded to 4.50% over 18 years

Retirees' Share of Benefit-Related Costs 100% of projected health insurance premiums

for retirees

Notes to the Financial Statements December 31, 2018

## **NOTE 4 – OTHER INFORMATION** – Continued

# **OTHER POST-EMPLOYMENT BENEFITS** – Continued

# Total OPEB Liability - Continued

Actuarial Assumptions and Other Inputs – Continued. The discount rate was based on the 20-year municipal bond rates.

Mortality rates were based on the RP-2014 base rates projected generationally from 2015 using scale MP-2017. The actuarial assumptions used in the December 31, 2018 valuation were based on the results of an actuarial experience study as of September 30, 2018.

# **Change in the Total OPEB Liability**

	Total OPEB Liability	
Balance at December 31, 2017	\$ 157,276	
Changes for the Year:		
Service Cost	13,072	
Interest on the Total Pension Liability	6,161	
Changes of Benefit Terms	-	
Difference Between Expected and Actual Experience	-	
Changes of Assumptions or Other Inputs	(8,973)	
Benefit Payments	(2,172)	
Net Changes	8,088	
Balance at December 31, 2018	165,364	

Notes to the Financial Statements December 31, 2018

#### **NOTE 4 – OTHER INFORMATION – Continued**

# **OTHER POST-EMPLOYMENT BENEFITS** – Continued

# Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability, calculated using a Single Discount Rate of 4.18%, as well as what the total OPEB liability would be if it were calculated using a Single Discount Rate that is one percentage point lower or one percentage point higher:

	Current				
	1% Decrease		Discount Rate	1% Increase	
	(3	3.18%)	(4.18%)	(5.18%)	
Total OPEB Liability	\$	182,272	165,364	149,811	

# Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability, calculated using a varying Healthcare Trend Rate, as well as what the total OPEB liability would be if it were calculated using a Healthcare Trend Rate that is one percentage point lower or one percentage point higher:

	Healthcare Cost Trend				
	1%	Decrease	Rates		1% Increase
		(Varies)	(Varies	s)	(Varies)
Total OPEB Liability	\$	141,827	165,3	364	194,260

Notes to the Financial Statements December 31, 2018

#### **NOTE 4 – OTHER INFORMATION** – Continued

## **OTHER POST-EMPLOYMENT BENEFITS** – Continued

# **OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ended December 31, 2018, the District recognized OPEB expense of \$18,465. At December 31, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Out	eferred flows of sources	Deferred Inflows of Resources	Totals
Difference Between Expected and Actual Experience	\$	-	-	-
Change in Assumptions		-	(8,205)	(8,205)
Net Difference Between Projected and Actual Earnings on Pension Plan Investments		-	-	<u>-</u>
Total Deferred Amounts Related to OPEB		-	(8,205)	(8,205)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	Ne	Net Deferred		
Fiscal	(	(Inflows)		
Year	of l	of Resources		
•				
2019	\$	(768)		
2020		(768)		
2021		(768)		
2022		(768)		
2023		(768)		
Thereafter		(4,365)		
	•	40.00		
Total		(8,205)		

Notes to the Financial Statements December 31, 2018

# **NOTE 4 – OTHER INFORMATION** – Continued

# SUBSEQUENT EVENT

On March 7, 2019, the District issued \$9,435,000 of General Obligation Limited Tax Park Bonds, Series 2019. The bonds bear interest at a rate of 3.25% to 4.00% and are due in annual installments of \$725,000 to \$1,900,000 through December 1, 2035.

# REQUIRED SUPPLEMENTARY INFORMATION

Required supplementary information includes financial information and disclosures that are required by the GASB but are not considered a part of the basic financial statements. Such information includes:

- Schedule of Employer Contributions
   Illinois Municipal Retirement Fund
- Schedule of Changes in the Employer's Net Pension Liability Illinois Municipal Retirement Fund
- Schedule of Changes in the Employer's Total OPEB Liability Retiree Benefits Plan
- Budgetary Comparison Schedule General Fund
   Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual
- Budgetary Comparison Schedule Recreation Special Revenue Fund
   Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual

Notes to the Required Supplementary Information

Budgetary Information – Budgets are adopted on a basis consistent with generally accepted accounting principles.

#### Illinois Municipal Retirement Fund

### Required Supplementary Information Schedule of Employer Contributions December 31, 2018

Calendar Year	D	ctuarially etermined ontribution	in the D	entributions Relation to Actuarially etermined contribution	]	ntribution Excess/ eficiency)	Covered Payroll	Contributions as a Percentage of Covered Payroll
2015 2016 2017 2018	\$	526,825 507,755 494,596 486,677	\$	533,836 507,755 494,596 512,288	\$	7,011 - - 25,611	\$ 5,364,821 5,278,121 5,346,995 5,233,091	9.95% 9.62% 9.25% 9.79%

Notes to the Required Supplementary Information:

Actuarial Cost Method Entry Age Normal
Amortization Method Level % Pay (Closed)

Remaining Amortization Period 25 Years

Asset Valuation Method 5-Year Smoothed Market

Inflation 2.75%

Salary Increases 3.75% - 14.50%

Investment Rate of Return 7.50%

Retirement Age See the Notes to the Financial Statements

Mortality MP-2014 (base year 2012)

#### Note:

This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

### Illinois Municipal Retirement Fund

### Required Supplementary Information Schedule of Changes in the Employer's Net Pension Liability/(Asset) December 31, 2018

		10/01/0015
		12/31/2015
Total Pension Liability		
Service Cost	\$	560,139
Interest		2,082,488
Changes in Benefit Terms		-
Differences Between Expected and Actual Experience		179,570
Change of Assumptions		34,607
Benefit Payments, Including Refunds of Member Contributions		(1,302,035)
Net Change in Total Pension Liability		1,554,769
Total Pension Liability - Beginning		28,137,459
Total Pension Liability - Ending	_	29,692,228
Plan Fiduciary Net Position		
Contributions - Employer	\$	533,836
Contributions - Members		248,065
Net Investment Income		137,235
Benefit Payments, Including Refunds of Member Contributions		(1,302,035)
Other (Net Transfers)		21,777
Net Change in Plan Fiduciary Net Position	-	(361,122)
Plan Net Position - Beginning		27,707,107
Plan Net Position - Ending		27,345,985
Employer's Net Pension Liability/(Asset)	\$	2,346,243
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		92.10%
Covered Payroll	\$	5,364,821
Employer's Net Pension Liability/(Asset) as a Percentage of Covered Payroll		43.73%

#### Note:

This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

12/31/2016	12/31/2017	12/31/2018
516 291	556 402	512 210
546,384	556,493	513,210
2,191,789	2,301,132	2,272,227
192,168	(713,448)	(621,348)
(37,130)	(954,233)	872,670
(1,405,092)	(1,553,661)	(1,553,738)
1,488,119	(363,717)	1,483,021
29,692,228	31,180,347	30,816,630
	, ,	· · · · · ·
31,180,347	30,816,630	32,299,651
507,755	494,596	512,288
242,198	245,000	239,834
1,864,020	5,090,784	(1,792,020)
(1,405,092)	(1,553,661)	(1,553,738)
290,074	(805,110)	433,491
1,498,955	3,471,609	(2,160,145)
27,345,985	28,844,940	32,316,549
28,844,940	32,316,549	30,156,404
2,335,407	(1,499,919)	2,143,247
92.51%	104.87%	93.36%
) <b>2.0</b> 1 / 0	10 1107 /0	75.5070
5,278,121	5,346,995	5,233,091
44.25%	(28.05%)	40.96%

#### **Retiree Benefits Plan**

#### Required Supplementary Information Schedule of Changes in the Employer's Total OPEB Liability December 31, 2018

	 2018
Total OPEB Liability	
Service Cost	\$ 13,072
Interest	6,161
Changes in Benefit Terms	-
Differences Between Expected and Actual Experience	-
Change of Assumptions or Other Inputs	(8,973)
Benefit Payments	(2,172)
Net Change in Total OPEB Liability	 8,088
Total OPEB Liability - Beginning	 157,276
Total OPEB Liability - Ending	 165,364
Covered Payroll	\$ 261,259
Total OPEB Liability as a Percentage of Covered Payroll	63.30%

#### Notes:

This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

Changes of Benefit Terms. There was no change in the retirees' share of health insurance premiums.

*Changes of Assumptions.* Changes of assumptions and other inputs reflect the effects of changes in the trend rate each period. The following are the trend rates used in each period:

Fiscal Year	Medical	Prescription Drug
2019	7.00%	9.00%
2020	6.85%	8.75%
2021	6.70%	8.50%
2022	6.55%	8.25%
2023	6.40%	8.00%
2024	6.25%	7.75%
2025	6.10%	7.50%
2026	5.95%	7.25%
2027	5.80%	7.00%
2028	5.65%	6.75%
Ultimate	4.50%	4.50%

In 2018, there was no change in the healthcare trend rates from the prior year.

General Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual
For the Fiscal Year Ended December 31, 2018

	D 1 1		A . 1
	Budgeted		Actual
	Original	Final	Amounts
Revenues			
Taxes			
Property	\$ 5,605,500	5,605,500	5,717,014
Replacement	170,000	170,000	189,082
Interest	170,000	170,000	320,098
Park Services	46,125	46,125	35,534
Donations and Miscellaneous	141,725	141,725	298,008
Total Revenues	6,133,350	6,133,350	6,559,736
Expenditures			
General Government			
Salaries and Benefits	4,142,192	4,142,192	3,849,437
Contractual Services	1,543,176	1,543,176	1,412,008
Repairs	64,786	64,786	90,259
Materials	331,654	331,654	312,116
Capital Outlay	3,478,256	3,478,256	2,613,157
Total Expenditures	9,560,064	9,560,064	8,276,977
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	(3,426,714)	(3,426,714)	(1,717,241)
, , 1		· , , , ,	<u> </u>
Other Financing Sources (Uses)			
Transfers In	-	-	3,036,302
Transfers Out	-	-	(20,000)
	-	-	3,016,302
Net Change in Fund Balance	(3,426,714)	(3,426,714)	1,299,061
Fund Balance - Beginning			17,164,629
Fund Balance - Ending			18,463,690

**Recreation - Special Revenue Fund** 

## Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended December 31, 2018

	Budgeted	Amounts	Actual
	Original	Final	Amounts
D			
Revenues			
Taxes	Φ 2 600 000	2 (00 000	0.570.660
Property	\$ 2,600,000	2,600,000	2,572,662
Retail Sales	493,615	493,615	555,242
Facility Rentals	1,337,574	1,337,574	1,270,384
Recreation Activity	8,078,861	8,078,861	7,500,068
Donations and Miscellaneous	31,594	31,594	32,064
Total Revenues	12,541,644	12,541,644	11,930,420
T. P.			
Expenditures			
Recreation	5 777 7 4 4	5.000.000	5 201 505
Salaries and Benefits	5,777,766	5,777,766	5,301,507
Contractual Services	2,302,058	2,302,058	2,195,359
Repairs	65,700	65,700	99,002
Materials	1,250,481	1,250,481	1,262,716
Park Services	33,878	33,878	35,534
Total Expenditures	9,429,883	9,429,883	8,894,118
F (D. f ) of D			
Excess (Deficiency) of Revenues	2 111 771	2 111 771	2.026.202
Over (Under) Expenditures	3,111,761	3,111,761	3,036,302
Other Financing (Uses)			
Transfers Out	-	-	(3,036,302)
			(- , , - ,
Net Change in Fund Balance	3,111,761	3,111,761	-
Frad Dalaman Davingina			
Fund Balance - Beginning			
Fund Balance - Ending			-
· ·			

### OTHER SUPPLEMENTARY INFORMATION

Other supplementary information includes financial statements and schedules not required by the GASB, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

Such statements and schedules include:

- Budgetary Comparison Schedule Major Governmental Fund Debt Service Fund
- Budgetary Comparison Schedule Nonmajor Governmental Fund Special Recreation – Special Revenue Fund

## INDIVIDUAL FUND SCHEDULES

#### GENERAL FUND

The General Fund, a major fund, accounts for all financial resources except those required to be accounted for in another fund.

#### **SPECIAL REVENUE FUNDS**

The Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than capital projects funds) that are legally restricted to expenditure for specified purposes.

#### RECREATION

The Recreation Fund is used to account for the operations of the community recreation center.

#### SPECIAL RECREATION

The Special Recreation Fund is used to account for the expenditures related to the District's membership in NSSRA, in order to provide recreational programs for disabled individuals.

#### DEBT SERVICE FUND

The Debt Service Fund is used to account for the accumulation of resources for, and the payment of, general long-term debt principal and interest.

**Debt Service Fund** 

# Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended December 31,2018

	Budgeted .	Budgeted Amounts		
	Original	Final	Actual	
D				
Revenues				
Taxes	¢ 2 002 240	2 002 240	2.050.064	
Property	\$ 2,082,248	2,082,248	2,058,864	
Expenditures				
Debt Service				
Principal Retirement	2,060,000	2,060,000	2,060,000	
Interest and Fiscal Charges	22,248	22,248	22,189	
Total Expenditures	2,082,248	2,082,248	2,082,189	
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	-	-	(23,325)	
Other Financing Sources				
Transfers In		-	20,000	
Not Change in Fund Palance			(2.225)	
Net Change in Fund Balance		<u>-</u>	(3,325)	
Fund Balance - Beginning			3,325	
Fund Balance - Ending				

## **Special Recreation - Special Revenue Fund**

## Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual For the Fiscal Year Ended December 31, 2018

	Budgeted A	Budgeted Amounts	
	Original	Final	Amounts
Revenues			
Taxes			
Property	\$ 535,000	535,000	529,869
Expenditures			
Recreation			
Contractual Services	429,166	429,166	429,165
Capital Outlay	35,750	35,750	28,345
Total Expenditures	464,916	464,916	457,510
Net Change in Fund Balance	70,084	70,084	72,359
Fund Balance - Beginning			144,026
Fund Balance - Ending			216,385

# STATISTICAL SECTION (Unaudited)

This part of the comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Park District's overall financial health.

#### Financial Trends

These schedules contain trend information to help the reader understand how the Park District's financial performance and well-being have changed over time.

#### Revenue Capacity

These schedules contain information to help the reader assess the Park District's most significant local revenue sources.

#### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the Park District's current levels of outstanding debt and the Park District's ability to issue additional debt in the future.

#### Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the Park District's financial activities take place.

#### **Operating Information**

These schedules contain service and infrastructure data to help the reader understand how the information in the Park District's financial report relates to the services the Park District provides and the activities it performs.

Net Position by Component - Last Ten Fiscal Years December 31, 2018 (Unaudited)

**See Following Page** 

# **Net Position by Component - Last Ten Fiscal Years December 31, 2018 (Unaudited)**

	4/30/2010	4/30/2011	4/30/2012	4/30/2013	
Governmental Activities					
Net Investment in Capital Assets	\$ 73,976,436	73,776,048	74,226,101	78,000,309	
Restricted	416,827	825,645	1,168,514	1,089,897	
Unrestricted	13,941,738	9,510,085	9,577,538	7,991,572	
Total Governmental Activities	88,335,001	84,111,778	84,972,153	87,081,778	

4/30/2014	4/30/2015	4/30/2016	4/30/2017	12/31/2017	12/31/2018
78,350,561	79,274,309	80,546,190	81,851,329	83,943,187	85,056,553
1,346,550	1,666,972	2,002,825	2,492,092	1,927,739	1,955,730
10,180,011	11,995,779	14,664,773	16,842,242	13,820,245	15,618,804
89,877,122	92,937,060	97,213,788	101,185,663	99,691,171	102,631,087

## Changes in Net Position - Last Ten Fiscal Years December 31, 2018 (Unaudited)

	4/30/2010	4/30/2011	4/30/2012	4/30/2013
Expenses				
Governmental Activities				
General Government	\$ 5,016,655	6,407,151	6,537,764	6,573,686
Recreation	11,865,683	11,219,547	12,677,468	11,308,455
Interest on Long-Term Debt	700,301	654,978	630,665	448,855
Total Governmental	700,301	054,770	030,003	440,033
Activities Expenses	17,582,639	18,281,676	19,845,897	18,330,996
Program Revenues				
Governmental Activities				
Charges for Services				
Recreation	8,015,395	7,993,784	8,651,468	8,774,070
Recreation	0,013,373	7,223,704	0,031,400	0,774,070
Total Primary Government				
Net Revenues (Expenses)	(9,567,244)	(10,287,892)	(11,194,429)	(9,556,926)
General Revenues and Other Changes in N	et Position			
Governmental Activities				
Taxes				
Property	10,471,720	10,824,274	11,307,540	11,044,285
Other	188,086	209,067	188,601	187,266
Interest Income	44,823	9,162	30,980	30,931
Miscellaneous	743,688	144,141	527,683	404,069
Total Governmental Activities	11,448,317	11,186,644	12,054,804	11,666,551
Changes in Net Position				
Governmental Activities	1,881,073	898,752	860,375	2,109,625
	, - , - ,	,		, ,

<sup>\*</sup> For the eight months ended December 31, 2017.

4/30/2014	4/30/2015	4/30/2016	4/30/2017	12/31/2017*	12/31/2018
6,733,521	6,711,539	6,440,609	6,506,994	4,949,149	6,397,600
11,931,732	11,810,381	12,614,633	12,085,106	8,865,244	11,563,762
116,542	240,832	45,167	63,572	27,652	20,335
10 701 705	10.760.750	10 100 100	10 (55 (50	12.042.045	17.001.607
18,781,795	18,762,752	19,100,409	18,655,672	13,842,045	17,981,697
8,916,448	9,290,410	9,365,679	9,454,443	7,522,760	9,361,228
	>, <b>=</b> > 0, . 1 0	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,,e==,, e=	<i>&gt;</i> ,001,220
(9,865,347)	(9,472,342)	(9,734,730)	(9,201,229)	(6,319,285)	(8,620,469)
11,901,530	11,879,625	11,982,722	11,881,064	4,200,944	10,878,409
222,710	208,726	185,866	222,097	126,825	189,082
33,850	63,738	105,022	171,186	128,822	320,098
502,601	380,191	1,634,364	898,757	368,202	330,072
12,660,691	12,532,280	13,907,974	13,173,104	4,824,793	11,717,661
2.705.244	2.050.020	4 172 244	2.071.075	(1.404.402)	2 007 102
2,795,344	3,059,938	4,173,244	3,971,875	(1,494,492)	3,097,192

## Fund Balances of Governmental Funds - Last Ten Fiscal Years December 31, 2018 (Unaudited)

		4/30/2010	4/30/2011	4/30/2012	4/30/2013
General Fund					
Reserved	\$	60,270	477,858	-	-
Unreserved		8,865,592	12,730,884	-	-
Nonspendable		-	-	34,474	82,223
Restricted		-	-	550,961	594,325
Assigned		-	-	-	-
Unassigned		-	_	9,957,855	8,378,599
Total General Fund		8,925,862	13,208,742	10,543,290	9,055,147
All Other Governmental Funds					
Reserved		216,055	735,470	-	-
Unreserved, Reported in:					
Special Revenues Funds		22,539	21,417	_	-
Debt Service Fund		619,099	-	-	-
Nonspendable		-	-	173,396	225,773
Restricted		-	-	800,258	622,582
Unassigned		-	-	(173,396)	(225,773)
Total All Other Governmental Funds		957 602	756 997	900 259	622 592
Total All Other Governmental Funds		857,693	756,887	800,258	622,582
Total Governmental Funds		9,783,555	13,965,629	11,343,548	9,677,729

The District implemented GASB No. 54 in Fiscal Year 2012.

4/30/2014	4/30/2015	4/30/2016	4/30/2017	12/31/2017	12/31/2018
					_
-	-	-	-	-	-
-	-	-	-	-	-
65,203	65,660	67,496	66,321	74,667	66,733
2,319,992	1,051,880	1,310,099	2,268,790	1,782,242	1,739,345
-	-	16,452,625	14,491,802	11,807,720	13,157,612
10,650,526	12,502,730	3,500,000	3,500,000	3,500,000	3,500,000
13,035,721	13,620,270	21,330,220	20,326,913	17,164,629	18,463,690
					_
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
226,130	224,823	205,581	219,046	68,918	89,850
716,822	705,902	710,375	223,302	147,351	216,385
(226,130)	(224,823)	(205,581)	(219,046)	(68,918)	(89,850)
	, , ,	, , ,	· /	· · · /	
716,822	705,902	710,375	223,302	147,351	216,385
,	,	,	,	,	,
13,752,543	14,326,172	22,040,595	20,550,215	17,311,980	18,680,075

# Changes in Fund Balances for Governmental Funds - Last Ten Fiscal Years December 31, 2018 (Unaudited)

	4/30/2010	4/30/2011	4/30/2012	4/30/2013
Revenues				
Taxes	\$ 11,366,997	11,033,341	11,496,141	11,231,551
Intergovernmental and Other Taxes	-	-	-	-
Charges for Services	8,015,395	7,993,784	8,651,468	8,774,070
Park Services	-	-	-	-
Interest Income	44,823	9,162	30,980	30,931
Miscellaneous	743,688	144,141	527,683	404,069
Total Revenues	20,170,903	19,180,428	20,706,272	20,440,621
Expenditures				
General Government	4,168,097	5,538,192	5,665,076	5,671,736
Recreation	9,648,978	9,090,166	9,073,768	9,384,473
Capital Outlay	3,808,892	2,704,815	4,963,349	3,411,246
Debt Service	- , ,	<b>7</b> - <b>7</b> -	<i>γ γ</i>	-, , -
Principal	2,905,000	3,025,000	3,100,000	3,245,000
Interest and Fiscal Charges	600,523	480,985	526,160	393,985
Total Expenditures	21,131,490	20,839,158	23,328,353	22,106,440
Excess of Revenues Over				
(Under) Expenditures	(960,587)	(1,658,730)	(2,622,081)	(1,665,819)
Other Financing Sources (Uses)				
Debt Issuance	_	5,610,000	_	_
Premium on Debt Issuance	_	230,804	_	_
Payment to Escrow Agent	_	230,001	_	_
Transfers In	1,387,829	1,878,866	2,713,903	2,342,126
Transfers Out	(1,387,829)	(1,878,866)	(2,713,903)	(2,342,126)
	-	5,840,804	-	-
Net Change in Fund Balances	(960,587)	4,182,074	(2,622,081)	(1,665,819)
Debt Service as a Percentage of				
Noncapital Expenditures	19.14%	18.43%	17.56%	18.84%

<sup>\*</sup> For the eight months ended Decemebr 31, 2017.

4/30/2014	4/30/2015	4/30/2016	4/30/2017	12/31/2017*	12/31/2018
12,124,240	12,088,351	11,982,722	11,881,064	4,200,944	10,878,409
-	-	185,866	222,097	126,825	189,082
8,916,448	9,290,410	9,365,679	9,412,611	7,491,390	9,325,694
-	-	-	41,832	31,370	35,534
33,850	63,738	105,022	171,186	128,822	320,098
502,601	380,191	1,582,354	898,757	368,202	330,072
21,577,139	21,822,690	23,221,643	22,627,547	12,347,553	21,078,889
5,804,397	5,830,649	5,626,995	5,753,746	4,473,964	5,663,820
9,300,031	9,342,790	9,300,595	9,243,288	6,685,664	9,323,283
2,792,329	2,380,682	3,028,312	5,478,100	2,346,934	2,641,502
2,772,327	2,300,002	3,020,312	3,170,100	2,3 10,33 1	2,011,302
3,385,000	3,475,000	3,595,000	3,580,000	2,035,000	2,060,000
268,570	235,694	66,318	62,793	44,226	22,189
21,550,327	21,264,815	21,617,220	24,117,927	15,585,788	19,710,794
26,812	557,875	1,604,423	(1,490,380)	(3,238,235)	1,368,095
	·		, , , ,		· · ·
4,005,000	3,130,000	6,110,000			
43,002	3,130,000	0,110,000	_	_	_
-3,002	(3,114,246)	_	_	_	_
2,761,741	2,978,715	3,117,222	3,873,396	3,479,691	3,056,302
(2,761,741)	(2,978,715)	(3,117,222)	(3,873,396)	(3,479,691)	(3,056,302)
4,048,002	15,754	6,110,000	-	-	-
.,0.0,002	20,701	0,110,000			
4,074,814	573,629	7,714,423	(1,490,380)	(3,238,235)	1,368,095
18.27%	18.58%	18.27%	18.27%	14.76%	11.25%

NORTHBROOK PARK DISTRICT, ILLINOIS

Equalized Assessed Value and Actual Value of Taxable Property - Last Ten Tax Levy Years December 31, 2018 (Unaudited)

Tax Levy Year	Real Property Assessed Value	Railroad Property Assessed Value	Total Assessed Value	Total Direct Tax Rate	Estimated Actual Value	Ratio of Total Assessed Value to Total Estimated Actual Value
2008	\$ 3,248,119,951	\$ N/A \$	3,248,119,951	0.332 \$	10,816,239,437	33.30
2009	3,260,637,103	N/A	3,260,637,103	0.332	10,015,525,733	33.30
2010	3,004,657,723	N/A	3,004,657,723	0.375	10,015,525,743	33.30
2011	2,698,668,805	N/A	2,698,668,805	0.424	8,104,110,526	33.30
2012	2,502,743,352	N/A	2,502,743,352	0.471	7,515,745,802	33.30
2013	2,242,993,929	N/A	2,242,993,929	0.535	6,818,905,651	33.30
2014	2,272,968,323	N/A	2,272,968,323	0.536	6,818,905,651	33.33
2015	2,163,897,873	N/A	2,163,897,873	0.568	6,491,694,268	33.33
2016	2,576,866,528	N/A	2,576,866,528	0.423	7,730,600,357	33.33
2017	2,682,584,797	N/A	2,682,584,797	0.418	8,047,755,196	33.33

Note: Property in the District is reassessed each year. Property is assessed at 33% of actual value.

Data Source: Office of the County Clerk

N/A - Not Available

Property Tax Rates - Direct and Overlapping Governments - Last Ten Tax Levy Years (Cents per \$100 Assessed Value)

December 31, 2018 (Unaudited)

Name of Taxing Entity/Tax Levy Year	2008	2009	2010
Northbrook Park District			
Corporate	0.088	0.086	0.096
Recreation	0.079	0.081	0.088
Special Recreation	0.013	0.012	0.015
Paving and Lighting	0.004	0.005	0.005
Social Security	0.016	0.015	0.019
Illinois Municipal Retirement	0.013	0.014	0.017
Public Liability Insurance	0.010	0.011	0.013
Audit	0.001	0.001	0.001
Debt Service	0.110	0.108	0.121
Total Direct Rate	0.332	0.332	0.375
Cook County (Includes Health Facilities)	0.415	0.394	0.423
Northfield Township (Includes General Assist)	0.018	0.020	0.024
Village of Northbrook	0.299	0.315	0.341
Northbrook Public Library	0.196	0.207	0.231
Cook County Forest Preserve District	0.051	0.049	0.051
Metropolitan Water Reclamation District	0.252	0.261	0.274
Cook County Consolidated Election Board	-	-	-
Northfield Road and Bridge	0.030	0.031	0.036
Northfield Township High School 225	1.383	1.395	1.609
Total with District	2.976	3.004	3.364
Overlapping Governments			
School District 27	2.019	2.002	2.334
School District 28	1.816	1.888	2.072
School District 30	2.089	2.089	2.327
School District 31	1.402	1.494	1.730
Village of Deerfield (1)	0.366	0.386	0.456
Village of Glenview (1)	0.545	0.572	0.661
Oakton Community College District 535	0.140	0.140	0.160

<sup>(1)</sup> Includes local library tax rate.

Data Source: Cook County Collector and applicable local government records.

2011	2012	2013	2014	2015	2016	2017
0.112	0.126	0.143	0.147	0.160	0.139	0.159
0.096	0.106	0.118	0.117	0.123	0.103	0.099
0.017	0.018	0.021	0.021	0.022	0.021	0.020
0.005	0.005	0.005	0.005	0.005	0.004	0.005
0.021	0.023	0.027	0.027	0.028	0.023	0.021
0.021	0.025	0.030	0.031	0.033	0.028	0.019
0.016	0.018	0.024	0.024	0.025	0.021	0.015
0.001	0.001	0.001	0.001	0.001	0.001	0.001
0.135	0.149	0.167	0.164	0.172	0.082	0.079
0.424	0.471	0.535	0.536	0.568	0.423	0.418
0.462	0.531	0.560	0.568	0.552	0.533	0.496
0.028	0.033	0.039	0.039	0.035	0.024	0.029
0.458	0.524	0.609	0.605	0.676	0.626	0.715
0.269	0.300	0.359	0.357	0.385	0.329	0.329
0.058	0.063	0.069	0.069	0.069	0.063	0.062
0.320	0.370	0.417	0.430	0.426	0.406	0.402
0.025	-	-	-	-	-	0.031
0.041	0.046	0.053	0.054	0.057	0.049	0.049
1.819	2.028	2.341	2.367	2.493	2.106	2.102
3.904	4.366	4.982	5.025	5.261	4.559	4.633
2.667	2.957	3.412	3.443	3.569	3.031	3.031
2.339	2.604	2.962	3.009	3.299	2.848	2.824
2.641	2.999	3.381	3.272	3.394	2.866	3.193
2.018	2.525	2.946	2.911	2.947	2.699	2.700
0.625	0.740	0.804	0.905	0.922	0.876	0.833
0.759	0.829	0.950	0.948	1.000	0.836	0.831
0.196	0.219	0.256	0.258	0.271	0.231	0.232

## Principal Property Tax Payers - Prior Fiscal Year and Eight Fiscal Years Ago December 31, 2018 (Unaudited)

	12	2/31/201	17		4,	/30/2010	)
	Taxable Assessed		Percentage of Total District Taxable Assessed		Taxable Assessed		Percentage of Total District Taxable Assessed
Taxpayer	Value	Rank	Value		Value	Rank	Value
Westcoast Estates \$	57,651,215	1	2.24%	\$	109,016,348	1	3.62%
Jones Lang LaSalle	48,134,571	2	1.87%		74,079,963	2	2.46%
MidAmerica Asset Management	28,944,553	3	1.12%				
Willow Festival Regency	26,826,948	4	1.04%				
UL LLC	24,420,632	5	0.95%		30,295,105	4	1.00%
Korman Lederer & Associates	16,765,907	6	0.65%		24,864,121	7	0.82%
GK Edents Corporate Center	14,645,411	7	0.57%				
Lake Cook Road & MidAmca	14,340,473	8	0.56%		26,928,832	6	0.89%
Northbrook ND Investments	12,690,686	9	0.49%				
Euromarket Desgins	12,649,300	10	0.49%				
eProperty Tax, Inc					50,162,309	3	1.66%
Village Square of Northbrook					26,971,951	5	0.89%
North Shore Thomson (Renaissance Hotel)					22,534,927	8	0.75%
Gregory Realty Group							
(North Suburban Development Corp.)					19,271,051	9	0.64%
May Department Store Co.				_	18,587,728	10	0.62%
	257,069,696		9.98%	_	402,712,335		13.35%

Data Source: Cook County Clerk's Offices

# Property Tax Levies and Collections - Last Ten Fiscal Years December 31, 2018 (Unaudited)

Tax	Tax	Collected w Fiscal Year of		
Levy	Extended		Percentage	
Year	Tax Levy (1)	Amount	of Levy	
2008	\$ 10,562,098	\$ 10,552,180	99.91%	
2009	10,794,190	10,741,928	99.52%	
2010	11,215,778	10,693,276	95.34%	
2011	11,434,647	11,256,658	98.44%	
2012	11,787,788	11,479,363	97.38%	
2013	12,007,814	11,719,507	97.60%	
2014	12,182,604	11,873,724	97.46%	
2015	12,297,565	11,822,153	96.13%	
2016	10,891,151	10,634,237	97.64%	
2017	11,215,423	10,853,552	96.77%	

Data Source: District Records

<sup>(1)</sup> Does not include adjustments for errors, abatements of objections of tax extensions.

<sup>(2)</sup> Delinquent tax collections are reported by the tax levy year.

Delinquent		Total Collection	ons to I	Date	Outstanding		Outstanding Delinquent
T	Cax tions (2)	Amount	Percentage of Levy		Delinquent Taxes	Taxes to Tax Levy	
\$	-	\$ 10,552,180		99.91%	\$ 9,918		0.09%
	-	10,741,928		99.52%	52,262		0.48%
	-	10,693,276		95.34%	522,502		4.66%
	-	11,256,658		98.44%	177,989		1.56%
	-	11,479,363		97.38%	308,425		2.62%
	-	11,719,507		97.60%	288,307		2.40%
	-	11,873,724		97.46%	308,880		2.54%
	-	11,822,153		96.13%	475,412		3.87%
	-	10,634,237		97.64%	256,914		2.36%
	-	10,853,552		96.77%	361,871		3.23%

## Ratios of Outstanding Debt by Type - Last Ten Fiscal Years December 31, 2018 (Unaudited)

Fiscal Year	Governmental Activities General Obligation Bonds	Ratio of Total Outstanding Debt to Equalized Assessed Valuation (1)	Percentage of Personal Income (1)	Per oita (1)
4/30/2010	\$ 11,187,500	0.34%	11.69%	\$ 337
4/30/2011	14,190,804	0.47%	N/A	428
4/30/2011	11,201,369	0.42%	N/A	338
4/30/2013	8,066,934	0.32%	N/A	243
4/30/2014	8,610,000	0.38%	N/A	260
4/30/2015	5,160,000	0.23%	N/A	156
4/30/2016	7,675,000	0.35%	N/A	231
4/30/2017	4,095,000	0.16%	N/A	123
12/31/2017	2,060,000	0.08%	N/A	62
12/31/2018	-	0.00%	N/A	-

Note: Details regarding the District's outstanding debt can be found in the notes to the financial statements.

Data Source: District Records

N/A - Not Available

<sup>(1)</sup> See the Schedule of Demographic and Economic Statistics for equalized assessed valuation of property, personal income, and population data.

#### Ratio of Net General Obligation Debt to Equalized Assessed Value and Net General Obligation Bonded Debt per Capita - Last Ten Fiscal Years

December 31, 2018 (Unaudited)

Fiscal Year	Gross General Obligation Bonds	A	ss Amount Available for ebt Service	Net General Obligation Bonds	Percentage of Estimated Actual Taxable Value of Property (1)	Per Capita (2)
4/30/2010	\$ 11,187,500	\$	416,827	\$ 10,770,673	0.11%	325
4/30/2011	14,190,804		373,142	13,817,662	0.14%	417
4/30/2011	11,201,369		369,927	10,831,442	0.13%	327
4/30/2013	8,066,934		271,556	7,795,378	0.10%	235
4/30/2014	8,610,000		381,826	8,228,174	0.12%	248
4/30/2015	5,160,000		353,640	4,806,360	0.07%	145
4/30/2016	7,675,000		401,905	7,273,095	0.11%	219
4/30/2017	4,095,000		-	4,095,000	0.06%	123
12/31/2017	2,060,000		1,471	2,058,529	0.03%	62
12/31/2018	-		-	-	-	-

Note: Details regarding the District's outstanding debt can be found in the notes to the financial statements.

Data Source: United States Department of Commerce, Census Bureau

<sup>(1)</sup> See the Schedule of Assessed Value and Estimated Actual Value of Taxable Property for property value data.

<sup>(2)</sup> See the Schedule of Demographic and Economic Statistics for population data.

## Schedule of Direct and Overlapping Governmental Activities Debt December 31, 2018 (Unaudited)

Governmental Unit	Gross Debt **	Percentage to Debt Applicable to District*	District's Share of Debt
Northbrook Park District	\$ -	100.00%	\$ -
Cook County Village of Northbrook Glenbrook High School District #225 Metropolitan Water Reclamation District *** Cook County Forest Preserve District Village of Deerfield West Northfield School District #31 Community Consolidated School	2,950,121,750 121,945,000 72,951,131 2,455,376,000 94,055,000 57,790,000 12,220,000	1.779% 95.219% 48.851% 1.813% 1.779% 5.425% 15.115%	55,407,960 121,885,693 37,517,460 47,591,591 1,817,487 3,515,890 1,926,086
District #21 - Wheeling Village of Glenview School District #30 Community College District 512 Community College District 535 Township High School District 214	26,440,000 51,165,000 33,605,000 113,215,000 32,130,000 35,285,000	1.459% 0.257% 69.135% 0.138% 11.637% 0.306%	451,837 149,867 23,929,297 179,639 3,907,611 117,489
Total Overlapping Debt  Total Direct and Overlapping Debt	6,056,298,881 6,056,298,881		298,397,907 298,397,907

Data Sources: Cook County Clerk's Office

<sup>\*</sup> Percentage based on 2017 EAV's the most recent available.

<sup>\*\*</sup> Does not include alternate revenue bonds. Under the Debt Reform Act, alternate revenue bonds are not included in the computation of indetedness of the overlapping taxing bodies unless the taxes levied to pay the principal of and interest on the alternate revenue bonds are extended for collection. The District provides no assurance that any of the taxes so levied have not been extended, nor can the District predict whether any of such taxes will be extended in the future.

<sup>\*\*\*</sup> Includes IEPA Revolving Loan Bonds in the amount of \$701,061,000.

Legal Debt Margin - Last Ten Fiscal Years December 31, 2018 (Unaudited)

	 4/30/2010	4/30/2011	4/30/2012	4/30/2013
Debt Limit	\$ 162,405,998	163,031,855	150,232,886	134,933,440
Total Net Debt Applicable to Limit	 11,750,000	14,335,000	11,235,000	7,990,000
Legal Debt Margin	 150,655,998	148,696,855	138,997,886	126,943,440
Total Net Debt Applicable to Limit as a Percentage of Debt Limit	7.23%	8.79%	8.79%	7.48%

Note: In 1978, the District passed a resolution to increase the legal debt margin to 5.0%.

4/30/2014	4/30/2015	4/30/2016	4/30/2017	12/31/2017	12/31/2018
125,137,168	112,149,696	113,648,416	108,194,894	128,843,326	134,129,240
8,610,000	5,160,000	7,675,000	4,095,000	2,060,000	
116,527,168	106,989,696	105,973,416	104,099,894	126,783,326	134,129,240
5.92%	6.88%	6.75%	3.78%	1.60%	0.00%

## Legal Debt Margin Calculation for the Year Ended December 31, 2018

Equalized Assessed Value (2017 Tax Levy Year)	\$ 2,682,584,797
Legal Debt Margin	5.000%
Debt Limit	134,129,240
Debt Applicable to Limit General Obligation Bonds	
Legal Debt Margin	134,129,240
Total Outstanding Debt as a Percentage of Statutory Debt Limit	0.00%

### Demographic and Economic Statistics - Last Ten Fiscal Years December 31, 2018 (Unaudited)

Fiscal Year	(1) Population	Equalized Accessed Value (EAV)	(3) Personal Income (in Thousands)	Per Capita EAV	Median Age	School Enrollment	(2) Unemployment Rate
4/30/2010	33,170 \$	3,004,657,723	\$ 95,665 \$	90,584	44.1	7,838	7.2%
4/30/2011	33,170	2,698,668,805	N/A	81,359	48.0	7,465	7.4%
4/30/2011	33,170	2,698,668,805	N/A	81,359	48.0	7,677	6.9%
4/30/2013	33,170	2,502,743,352	N/A	75,452	48.0	7,611	6.2%
4/30/2014	33,170	2,242,993,929	N/A	67,621	46.5	7,537	6.5%
4/30/2015	33,170	2,272,968,323	N/A	68,525	46.5	7,615	5.1%
4/30/2016	33,170	2,163,897,873	N/A	65,237	47.8	7,596	4.3%
4/30/2017	33,170	2,576,866,528	N/A	77,687	47.8	7,646	4.6%
12/31/2017	33,170	2,576,866,528	N/A	77,687	47.8	7,646	3.3%
12/31/2018	33,170	2,682,584,797	N/A	80,874	49.8	7,753	3.0%

#### Data Sources:

N/A - Not Available

<sup>(1)</sup> Estimated population in relationship to the Village of Northbrook (U.S. Department of Commerce, Bureau of the Census).

<sup>(2)</sup> Illinois Department of Employment Security

<sup>(3)</sup> Village of Northbrook Comprehensive Annual Financial Report

## Principal Employers - Prior Fiscal Year and Eight Fiscal Years Ago December 31, 2018 (Unaudited)

	12/31/2017			4	9	
-	Employees		% of Total District	Employees		% of Total District
Employer	(1)	Rank	Population	(1)	Rank	Population
Allstate Insurance Company	8,000	1	24.12%	7,000	1	20.18%
UL, LLC	1,700	2	5.13%	1,450	3	4.18%
CVS Caremark	1,400	3	4.22%	900	5	2.59%
Astellas Pharma US, Inc.	1,150	4	3.47%			
Euromarket Designs Inc	500	5	1.51%			
Hilco Merchange Resources, LLC	400	6	1.21%	600	6	1.73%
W.W. Grainger	350	7	1.06%			
Northbrook School District 28	290	8	0.87%			
Hilton-Chicago Northbrook	250	9	0.75%			
Wiss, Janney, Elstner Associates, Inc.	228	10	0.69%			
Northbrook Court (2)				1,700	2	4.90%
United Paracel Service (UPS)				1,100	4	3.17%
General Binding Corporation				500	7	1.44%
Highland Baking Co.				340	8	0.98%
Potash Corporation				170	9	0.49%
Metals USA				150	10	0.43%
-						
=	14,268		43.01%	13,910		40.09%

#### Data Sources:

<sup>(1) 2017</sup> Illinois Services and 2017 Illinois Manufacturers Directories, and the Illinois Department of Commerce and Economic Opportunity

<sup>(2)</sup> Northbrook Court number includes employees at all stores including Macy's, Lord & Taylor and Neiman-Marcus.

## Government Employees by Function/Program - Last Ten Fiscal Years December 31, 2018 (Unaudited)

Function/Program	4/30/2010	4/30/2011	4/30/2012	4/30/2013
IMRF Eligible Employees				
Full-Time Employees	N/A	64	71	71
Seasonal Part-Time Employees	N/A	61	52	50
	N/A	125	123	121
Non-IMRF Eligible Employees				
Seasonal Part-Time Employees	N/A	161	190	195
General Government - Full-Time				
Park Operations	N/A	10	13	14
Recreation Operations	N/A	8	31	30
Golf Operations	N/A	31	9	9
Administration	N/A	15	18	18
	N/A	64	71	71
Total Number of Employees	N/A	286	313	316

Data Source: District Records

Note: Data reflects the number of employees in each category as of the fiscal year ended indicated. Fluctuations in individual categories from year to year is a direct result of position vacancies.

N/A - Not Available

4/30/2014	4/30/2015	4/30/2016	4/30/2017	12/31/2017	12/31/2018
72	72	69	70	70	69
43	42	39	41	15	16
115	114	108	111	85	85
200	216	208	216	127	114
14	14	17	18	19	19
31	32	29	30	30	30
9	9	8	9	8	8
18	17	15	13	13	12
72	72	69	70	70	69
315	330	316	327	212	199

# Operating Indicators by Function/Program - Last Ten Fiscal Years December 31, 2018 (Unaudited)

Function/Program	4/30/2010	4/30/2011	4/30/2012	4/30/2013
Population	34,688	33,170	33,170	33,170
Number of Programs Offered	2,433	2,435	2,296	2,877
Number of Program Participants	23,592	25,315	20,460	19,889
Number of Non-Resident Participants	3,575	3,537	3,563	3,475
Number of Golf Rounds	75,041	69,075	70,163	66,970
Number of Aquatic Visits	46,205	46,124	45,993	46,178

Data Source: District Records

4/30/2014	4/30/2015	4/30/2016	4/30/2017	12/31/2017	12/31/2018
33,170	33,170	33,170	33,170	33,170	33,170
2,111	2,150	2,155	2,238	1,547	2,390
19,936	20,768	21,983	21,975	13,182	18,280
3,312	3,775	3,878	3,754	2,739	3,206
69,217	68,835	70,866	66,760	63,243	64,348
42,812	41,741	38,367	40,006	35,874	40,120

# Capital Asset Statistics by Function/Program - Last Ten Fiscal Years December 31, 2018 (Unaudited)

Function/Program	4/30/2010	4/30/2011	4/30/2012	4/30/2013
Facilities				
Baseball Diamonds	25	25	25	25
Soccer Fields	14	14	14	14
Football Fields	1	1	1	1
Outdoor Basketball	8	9	9	9
Tennis Courts	22	22	22	22
Volleyball Courts	2	2	2	2
Teams Challenge Course and Climbing Wall	1	1	1	1
Swimming Facilities	2	2	2	2
Recreation Buildings	11	11	11	11
Velodrome (Bicycle Track)	1	1	1	1
Golf Courses	3	3	3	3
Driving Range	1	1	1	1
Miniature Golf Course	1	1	1	1
Playgrounds	18	19	19	19
Picnic Areas	16	16	16	16
Jogging and Bike Trails	13	14	14	14
Lake/Fishing	2	2	2	2
Food Concession Stands	5	5	5	5
Multipurpose Auditorium and Theatre	1	1	1	1
Indoor Skating	2	2	2	2
Outdoor Skating	2	2	2	2
Sled and Toboggan Hills	2	2	2	2
Cross County Skiing	1	1	1	1
Ice Skating Pro Shop	1	1	1	1
Skate Park	1	1	1	1
Batting Cages	6	6	6	6
LaCrosse Fields	2	2	3	3
Dog Park	N/A	N/A	N/A	N/A
Field Hockey	N/A	N/A	N/A	N/A

N/A - Not Available

Data Source: District Records

4/30/2014	4/30/2015	4/30/2016	4/30/2017	12/31/2017	12/31/2018
2.5					
25	25	25	25	24	24
14	14	14	14	14	14
1	2	2	2	2	2
9	9	9	9	9	9
22	22	22	22	22	22
2	2	2	2	2	2
1	1	1	1	1	1
2	2	2	2	2	2
12	12	12	12	12	12
1	1	1	1	1	1
3	3	3	3	3	3
1	1	1	1	1	1
1	1	1	1	1	1
18	18	18	18	18	18
16	16	16	16	16	16
14	14	14	14	14	14
2	2	2	2	2	2
5	5	5	5	5	5
1	1	1	1	1	1
2	2	2	2	2	2
2	2	2	2	2	2
2	2	2	2	2	2
1	1	1	1	-	-
1	1	1	1	1	1
1	1	1	1	1	1
6	6	6	6	6	6
3	3	3	3	3	3
1	1	1	1	1	1
N/A	N/A	6	6	6	6